



December 7, 2023

Board of Directors  
Ventura Regional Sanitation District  
Ventura, California

**RECEIVE AND FILE VRSD FY2022-23 ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**RECOMMENDATION**

Receive and File the Fiscal Year 2022-23 Annual Comprehensive Financial Report prepared for VRSD.

**FISCAL IMPACT**

None

**BACKGROUND/ANALYSIS**

The Annual Comprehensive Financial Report (ACFR) is a financial tool to communicate an organization's financial position and financial activities to its customers, oversight bodies, management, and creditors. The FY2022-23 ACFR for VRSD was prepared by District staff, and the financial statements were independently audited by Davis Farr LLP (Davis Farr), who gave an unmodified ("clean") opinion as to the accuracy and fairness of the District's financial statements.

Management's Discussion and Analysis (MD&A) section, which begins on page 15, provides a narrative overview, analyses and explanation of the basic financial statements. The audited basic financial statements include the Statement of Net Position, Statement of Revenues, Expense and Changes in Net Position, and Statement of Cash Flows along with the notes to the basic financial statements.

The Statement of Net Position includes all of the District's investments in resources (assets) and the obligations to creditors (liabilities). It also assesses the liquidity and financial flexibility of the District. The Statement of Revenues, Expenses and Changes in Net Position accounts for the current year revenue and expenses. This statement measures the success of the District's operation over the past year and can be used to determine if the District has successfully recovered all of its costs through its rates and other changes. Lastly, the Statement of Cash Flows provides information of where the cash came from, what it was used for, and what was the change in cash balance during

the reporting period.

The FY2022-23 Annual Comprehensive Financial Report (Attachment 1), and the report on Audit Communications (Attachment 2) are attached to this Board letter and are incorporated herein by reference.

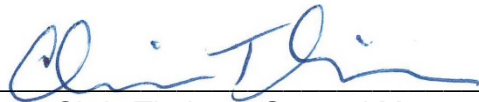
District staff will submit the FY2022-23 Annual Comprehensive Financial Report to the Government Finance Officers Association (GFOA) for consideration of its Certificate of Achievement for Excellence in Financial Reporting. Appropriations for the GFOA award submission and audit are included in the FY 2023-24 Adopted Budget.

If you should have any questions or need additional information, please contact me at (805) 658-4646 or via email at TinaRivera@vrsd.com.



ALVERTINA RIVERA, DIRECTOR OF FINANCE

APPROVED FOR AGENDA:



Chris Theisen, General Manager

- Attachments:
1. FY 2023 Annual Comprehensive Financial Report
  2. FY 2023 Audit Communications

***VENTURA REGIONAL SANITATION DISTRICT***

**The Annual Comprehensive Financial Report**

**For the Fiscal Year Ended  
June 30, 2023**

**Chris Theisen, General Manager**  
Ventura County, California



# ***Annual Comprehensive Financial Report***

**For the Fiscal Year Ended  
June 30, 2023**



## **Ventura Regional Sanitation District**

**Ventura County, California**

**Prepared by  
Finance Department  
Alvertina Rivera, Director of Finance**

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**Ventura Regional Sanitation District  
Annual Comprehensive Financial Report  
For the Fiscal Year Ended June 30, 2023**

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**Ventura Regional Sanitation District  
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December 07, 2023

Chairperson and Members of the Board of Directors,  
The Ventura Regional Sanitation District:

Here submitted, is the Annual Comprehensive Financial Report of the Ventura Regional Sanitation District (District) for the fiscal year ended June 30, 2023. State law requires all general-purpose local governments publish within six months of the close of each fiscal year a complete set of audited financial statements.

Management assumes full responsibility for the completeness and reliability of the information in this report. The District has established a comprehensive framework of internal controls to provide reasonable assurance that the District is meeting its basic objectives such as operating effectively and efficiently, providing a reliable financial report, and operating within certain constraints imposed by external parties and the District's governing body. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the District.

The District's financial statements have been audited by Davis Farr LLP. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District are free of material misstatement. The auditor has issued an unmodified opinion on the District's financial statements for the fiscal year ended June 30, 2023. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

The District presently has one blended component unit with a June 30 year-end. Accordingly, the Ventura Regional Public Facilities Corporation (Corporation) is presented as a blended component unit of the District. The Corporation was formed on October 25, 1989 to facilitate the issuance of Certificates of Participation (COPs). The District currently has no outstanding COPs. No separate financial statements are prepared for the Corporation and therefore are not available.

**PROFILE OF VENTURA REGIONAL SANITATION DISTRICT**

The District is an enterprise public waste management agency organized in July 1970 under the California County Sanitation District Act (Health & Safety Code Section 4700 et seq.). It covers about 1,600 square miles and serves approximately 90% of Ventura County.

**District Governing Body**

The governing board of the District consists of eight members appointed by eight of the ten cities within Ventura County (cities of Moorpark and Simi Valley not represented) and one member appointed by a committee of the Ventura County Special Districts Association. The unincorporated County areas are not represented on the District Board of Directors because of the County's regulatory role relative to the District's solid waste activities.

The Board regularly meets on the first and third Thursday of each month. Citizens are encouraged to attend and participate in the publicly noticed meetings.

## **District's Services**

The District employs approximately 44 full-time employees as of June 2023 and is capable of providing a full range of services, including integrated waste treatment and disposal services to cities, special districts, residents, as well as public and private entities within Ventura County.

The District operates strictly on an enterprise basis, thus exclusively receiving all of its funding sources from charges for services.

## **Mission Statement**

The Ventura Regional Sanitation District is a non-tax supported public agency providing sanitation services. We offer the highest quality service at the lowest possible cost for our customers, and we will provide solutions by involving our staff, our customers, and our community.

## **Solid Waste Operations**

The District manages municipal waste landfills; the Toland Road Landfill, as well as the former sites of Santa Clara, Coastal, Bailard, Ozena, and Tierra Rejada landfills. The Toland Road Landfill is located in a confined, V-shaped canyon four miles east of Santa Paula and four miles west of Fillmore. The 216.5-acre site has been operating as a landfill since 1970. The facility is estimated to have landfill capacity until approximately 2040.

The Toland Road Landfill received about 328,179 tons of refuse in FY2023. Approximately 87 percent of the total refuse disposed at the Toland Road Landfill comes from the transfer station operated by its largest customer, Gold Coast Recycling Center and Transfer Station. As of July 2022, the District entered into a five-year waste disposal contract with Gold Coast Recycling Center and Transfer Station providing some revenue certainty through FY2027. The District also entered into five-year labor agreements with all labor groups for fiscal years 2023 through 2027, thus aligning labor cost escalation with revenue escalation.

## **Water & Wastewater Operations**

The District is responsible for management, operation, and maintenance of water and wastewater facilities and equipment throughout Ventura County. Both the District and participating agencies benefit from economies of scale made possible by the sharing of District expertise and resources. Work is performed under fully reimbursable contracts.

In FY2023 the District began providing Water & Wastewater services primarily to eight agencies that entered into five-year service agreements with the District. Those agencies include Triunfo Water & Sanitation, Saticoy Sanitary, and Camrosa Water Districts; the cities of Santa Paula and Thousand Oaks; Top O' Topanga and Cabrillo HOAs, and the County of Ventura. As previously mentioned, the District also entered into a five-year labor agreement with all labor units for fiscal years 2023 through 2027, once again aligning labor cost escalation with revenue escalation.

The District entered into a contract with the Malibu Bay Club (MBC) in August 2003 to own and operate an On-site Wastewater Treatment System (OWTS) to serve this 136-unit condominium complex on the south coast of Ventura County. MBC's existing simple septic system is the subject of a Regional Water Quality Control Board order to improve wastewater treatment. In 2007, in order for the District to receive reimbursement for the \$2.7 million cost of the plant, it explored alternative financing options and entered into an Installment Purchase Contract with the Municipal Finance Corporation. In June 2016, the District paid off the 2007 Installment Purchase Contract with the Municipal Finance Corporation and refinanced the loan with PNC Bank (formerly Compass Bank), thereby, reducing the interest rate from 4.8% to 2.71%. The term of the loan did not change. MBC residents pay for their share of the cost through the Ventura County property tax roll.

## **Budgetary Control**

The District Board adopts a two-year annual budget generally in June. This budget serves as an essential tool for financial planning and control. The Board of Directors has full authority to approve additional appropriations to the budget during the fiscal year, while staff has limited appropriation authority.

## **ECONOMIC CONDITION AND OUTLOOK**

### ***Local Economy***

**Ventura County** – Located directly northwest of Los Angeles County, Ventura County covers 1,843 square miles and boasts 43 miles of Pacific Ocean coastline, 7.5 miles of shoreline in public beaches, and 411 acres in state beach parks. The majority of the County’s 825,653 residents live in its southern half, while the Los Padres National Forest spans the northern half. An extensive network of roadways links the County’s 10 incorporated cities, with rail, harbor, and airport facilities providing access to outside markets. Whereas previous estimates indicated that the County’s economy grew by \$2.1 billion from 2007 to 2018, the revised estimates by The U.S. Bureau of Economic Analysis (BEA) indicate that the County’s economy shrank by \$8.8 billion during that time. This represents a 16% decline in total economic activity. Instead of the BEA’s previous estimate of 0.4% compound annual growth rate for Ventura County Gross Domestic Production, it was actually a period of economic contraction. Three important measures of economic vitality are population growth, domestic migration, and civilian labor force growth. Each of these measures already indicated a sustained period of economic weakness, going back to at least to 2013. The leading indicators of Ventura County’s economic weakness continue to be labor force growth and net domestic migration. While the demand for jobs remains high, the County’s labor supply is not rebounding as initial forecasts suggested. As of February 2023, the labor force was still almost 10,000 people short of the pre-pandemic labor force. As economies rebound back to pre-pandemic rates, the forecasted economic growth for Ventura County is estimated at 1.3% for 2023 and 0.7% and 0.3% for 2024 and 2025, which are well below its neighboring Los Angeles County (2.4%, 1.7%, 1.7%) and national averages of (2.0%, 1.5%, 1.4%).

**Agriculture** - Ventura County farmers grow over 100 different crops and often harvest two or three crops from the same parcel of land during any given year. 2023 is Ventura County’s sesquicentennial as well as reporting crop values for 100 years. In 2022, the estimated gross value for all agriculture in Ventura County was \$2.1 billion, increasing by 2.0% from 2021. Strawberries, retained the number one crop at \$663 million, even with a 7% decrease from 2021. Avocados took over second place for the first time, with a \$245 million value, increasing 95%. Lemons slipped to third place with a value of \$207 million, decreasing by 19%. Nursery Stock shifted down to fourth place with a value of \$194 million, decreasing by 10%. Celery moved up to fifth place with a \$127 million value, increasing 12% from 2021. Raspberries continued to show a decline, moving to sixth place with a \$112 million value, decreasing 34%. Peppers moved up to seventh place with a value of \$53 million, increasing 28%. Blackberries continue its gain by moving into the eighth slot with a \$45 million value. Blueberries dropped into ninth place at a \$44 million value and cabbage rounded off the top ten with a crop of \$40 million and a 14% increase from 2021. Overall, vegetable crops, nursery stock, livestock, poultry and seafood showed healthy increases, while fruit and nut crops dropped, from the prior year.

**Industrial Market** – The market never faltered during the pandemic recession. With the substitution by consumers to e-commerce, the demand for new warehouse, distribution, and fulfillment centers soared. In April 2022 the Amazon Fulfillment Center was completed. The Amazon facility represents the largest delivery of industrial space for any one year in the history of Ventura County. The current lease and utilization rates are now at all-time record levels in Ventura County.

**Income and Unemployment** – With a labor force of about 413,100, Ventura County’s unemployment as of June 2023 sits at 4.2% up from 3.2% as of June 2022. The unemployment rate has risen slightly above the pre-pandemic lockdown rate of 3.7%, yet below the pandemic high of 12.1% at June 2020. It is estimated that Ventura County’s unemployment rate will fall to an average of 3.3% in 2023 and below 3%

by 2025. In 2021, Ventura County created almost 8,800 jobs of the 21,808 jobs lost in 2020. An additional 12,500 jobs were created in calendar year 2022. Job growth remains positive in 2023 but at an extremely slow pace, partly due to a lack of labor force growth, and in part to little new organic expansion by local companies. In 2022, approximately 939,000 new jobs were created in California, largely due to a restoration of jobs lost during the pandemic. Despite a surge of new labor force entrants in 2022, the growth rate of jobs during 2023 is forecasted at about 1.3%, and 1.2% and 1.1% for 2024 and 2025. The labor force growth will be gradual because of population declines in 2021 and 2022 and is expected to decline further through the remainder of the decade.

The California Economic Forecast's latest figures show that the median household income for the Ventura County California area was \$115,400 in 2022. Ventura County median household income is about 13.6% higher than the median California household income and over 50% greater than the US median household income. Median family and per capita income for Ventura County in 2023 is estimated at \$71,434, 1.8% higher than 2022 estimate. Although state and national comparative data for 2023 is unavailable, the 2021 per capita income of \$73,375 was 4.2% lower than California's average and 14.4% higher than the national average.

**Real Estate** –Despite having one of the most restrictive land-use policies in the Nation, Ventura County new home production in 2022 exceeded the 2021 level of authorized housing units as the development community slowly restores the pace of building that was noticeably interrupted in 2020 and again at times in 2021. Most of the new single family homes under construction are in Camarillo and Simi Valley, while the majority of apartment construction is taking place in Ventura and Oxnard. The median home sale price in Ventura County is estimated at \$841,472 for 2023, a 5.0% increase from 2022. The California median home price rose 3% year-over-year. According to the California Association of Realtor's "September 2023 Report" existing single-family home sales dropped 21.5% from 2022. The current "cyclical pull back in sales" according to the California Lutheran University's Center for Economic Research & Forecasting, should restore itself by 2024.

## **LONG-TERM FINANCIAL PLANNING**

The District's emphasis is to continue offering the highest level of service and lowest possible cost to our customers. The many challenges facing the District are, for the most part, multi-year issues that involve multi-year solutions. The most prominent financial challenges have been addressed by simply tying labor cost escalations to somewhat predictable revenue growth through five-year agreements with both customers and labor groups.

The District continues exploring opportunities to participate in revenue generating projects utilizing existing District resources with minimal investment or financial risk to the District. Additionally the District is continuously looking into technological advances or new methods for operations, closure or post-closure activities that can generate savings for the District.

District staff also provides a five-year operational forecast to the District Board as part of the budget process and approved by the District Board. Although the forecast only includes information gathered from historical data and known future expenses, it is an important tool to assist in planning the two-year budgets.

Finally, the Five-Year District Reserve analysis is also included as part of the budget process and approved by the District Board. The District's Reserve Level Policy is a guideline District staff follows in maintaining reserves based on legal requirements, contractual agreements, Board's direction and express authorization and cash reserves to cover operating shortfalls for short-term cash flow, and contingency planning for unforeseen situations. In May 2023, the District changed the financial assurance mechanism used to meet Cal Recycle's requirements. The change in mechanism freed up monies held by the District for use in completing the final phase of the landfill expansion, thus eliminating the need to issue debt. As matter of policy, the Board has approved to first maintain and fund restricted reserves, then to fund the cash reserves to cover operating needs.

## **Solid Waste Operations**

**Toland Road Landfill** – This is the only open solid waste facility operated by the District. Multi-year phased development of the Toland Road landfill provides for incremental construction of new areas just prior to completely filling the operating area. With the design of the entire landfill footprint complete, these small phases of construction can be accomplished with little disruption to landfill operations, minimal dust and noise impacts on neighbors. The District’s waste disposal tipping fee remains very competitive compared to similar agencies. The tipping fees include solid waste facilities operations and maintenance costs, state and local regulatory agency fees, capital upgrade, and relevant future closure and post-closure costs. A table reflecting the District’s 10-year service charge rate history for non-contracted customers is located on page 90 of the Statistical Section.

## **Water & Wastewater Operations**

The Water & Wastewater Division continues to aim for the long-term viability of its services in an increasingly competitive environment. On an annual basis, the District updates billing rates for its customers based on a pre-established inflationary indices. The District has also tied this division’s labor cost escalations to somewhat predictable revenue growth through five-year agreements with both customers and labor groups.

In FY2023 Water & Wastewater staff provided operational services for three member agencies, the City of Santa Paula, Triunfo Water & Sanitation District and Saticoy Sanitary District. The District has installed and operates an Onsite Wastewater Treatment System (OWTS) at Malibu Bay Club and operation services in Ventura County areas where it is not feasible to connect to sanitary sewers.

## **RELEVANT FINANCIAL POLICIES**

The District Investment Policy’s primary objectives are safety of principal while maintaining liquidity to meet all operating requirements, and attaining a market rate of return on its portfolio. The policy is in accordance with provisions of the California Government Code and updated annually. The Director of Finance directs the collection and disbursement of all monies into and out of the District treasury, makes investments, and opens and closes bank accounts as necessary to conduct the business of the District. The Board receives a monthly Investment Report and Quarterly Investment Portfolio Update presentation.

The District’s Reserve Level Policy, last reviewed in June 2023, is an essential fiscal management guideline to maintain the District’s credit worthiness, offset cyclical variations in revenue and expenses, to withstand economic downturns, and provide for cash flow needs. The District needs adequate reserves to ensure the District maintains a prudent level of financial resources to protect against reducing service levels or raising fees because of temporary revenue shortfalls or unexpected one-time expenses. The Board receives an annual reserve analysis during budget deliberations and/or when a major change in conditions threatens the reserve levels established in the policy.

The Personnel and Finance Committee of the District is comprised of the Chair of the Board and three members of the Board. The Committee provides recommendations to the Board regarding the budget, financial policies, billing rates, and fees.

## **AWARDS & ACKNOWLEDGMENTS**

**Independent Audit** - The District is required to have an annual audit of the books of account, financial records, and transactions conducted by independent Certified Public Accountants selected by the Board of Directors. The unmodified opinion of the District’s auditor—Davis Farr, LLP, Irvine, California—is included in this report.

**Certificate of Achievement** - The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Ventura

Regional Sanitation District for its Annual Comprehensive Financial Report (ACFR) for the Fiscal Year ended June 30, 2022. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

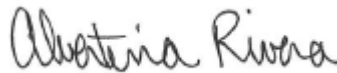
A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

**Acknowledgements** – The preparation and completion of this report would not have been possible without the dedicated and coordinated team efforts of the entire District staff. We would like to acknowledge the special efforts of the Finance Department staff, and our independent auditors, Davis Farr, LLP, for their assistance in the report preparation. These members have our sincere appreciation for the contributions made in the preparation of this report.

We also give recognition to the Board of Directors for its continued leadership, interest, and support in planning and conducting the financial operations of the District in a responsive and effective manner.



CHRIS THEISEN  
General Manager



ALVERTINA RIVERA  
Director of Finance

# Ventura Regional Sanitation District

## Ventura County, California

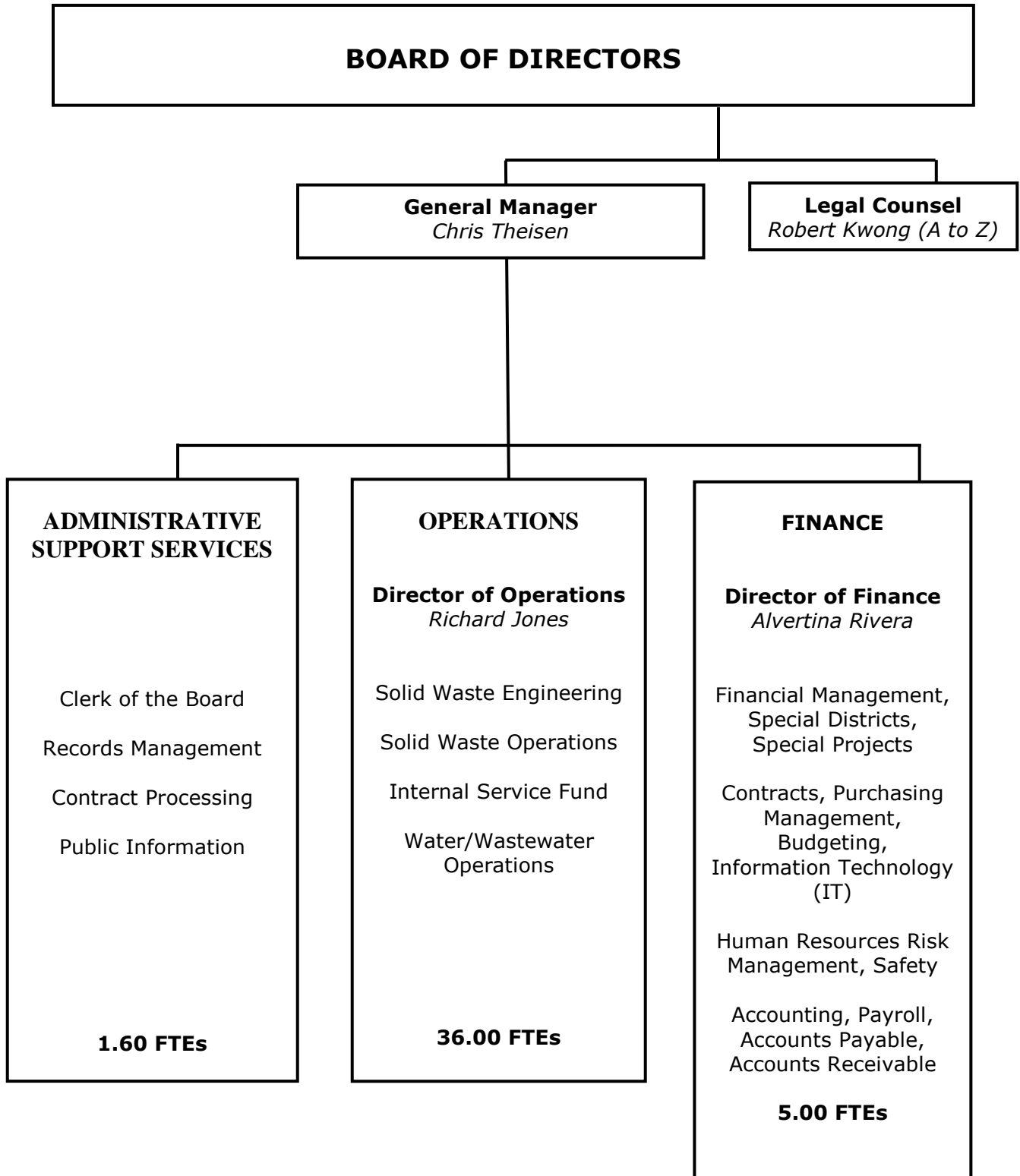
### 2023 Board of Directors as of June 30, 2023

Kevin Kildee <i>Chairperson</i>	City of Camarillo
Laura Hernandez <i>Vice-Chairperson</i>	City of Port of Hueneme
Doug Halter	City of Ventura
Carlos Juarez	City of Santa Paula
Rachel Lang	City of Ojai
David Newman	City of Thousand Oaks
Bert Perello	City of Oxnard
William Ulrich	Special District
Christina Villasenor	City of Fillmore

#### District Staff

Chris Theisen	General Manager	(805) 658-4600
Alvertina Rivera	Director of Finance	(805) 658-4646
Richard Jones	Director of Operations	(805) 658-4679
Juliet I. Rodriguez	Clerk of the Board	(805) 658-4642
Robert Kwong	Legal Counsel	(805) 988-9886

# Ventura Regional Sanitation District Organization Chart







Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Ventura Regional Sanitation District  
California**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*












Executive Director/CEO

# VENTURA REGIONAL SANITATION DISTRICT







Ventura County, California

## SITES SERVED AND/OR OPERATED


### • **Water and Wastewater Sites**

-  Triunfo Water and Sanitation District – Lake Sherwood
-  Triunfo Water and Sanitation District – Oak Park Water Service
-  Thousand Oaks
-  Camrosa Water District Treatment Plant
-  CSA No. 29 (North Coast) Collection System
-  CWD No. 16 (Piru) Treatment Facility
-  Saticoy Sanitary District Treatment Facility
-  CWD No. 1 (Moorpark Area)
-  City of Santa Paula
-  Toland Water
-  Malibu Bay Club

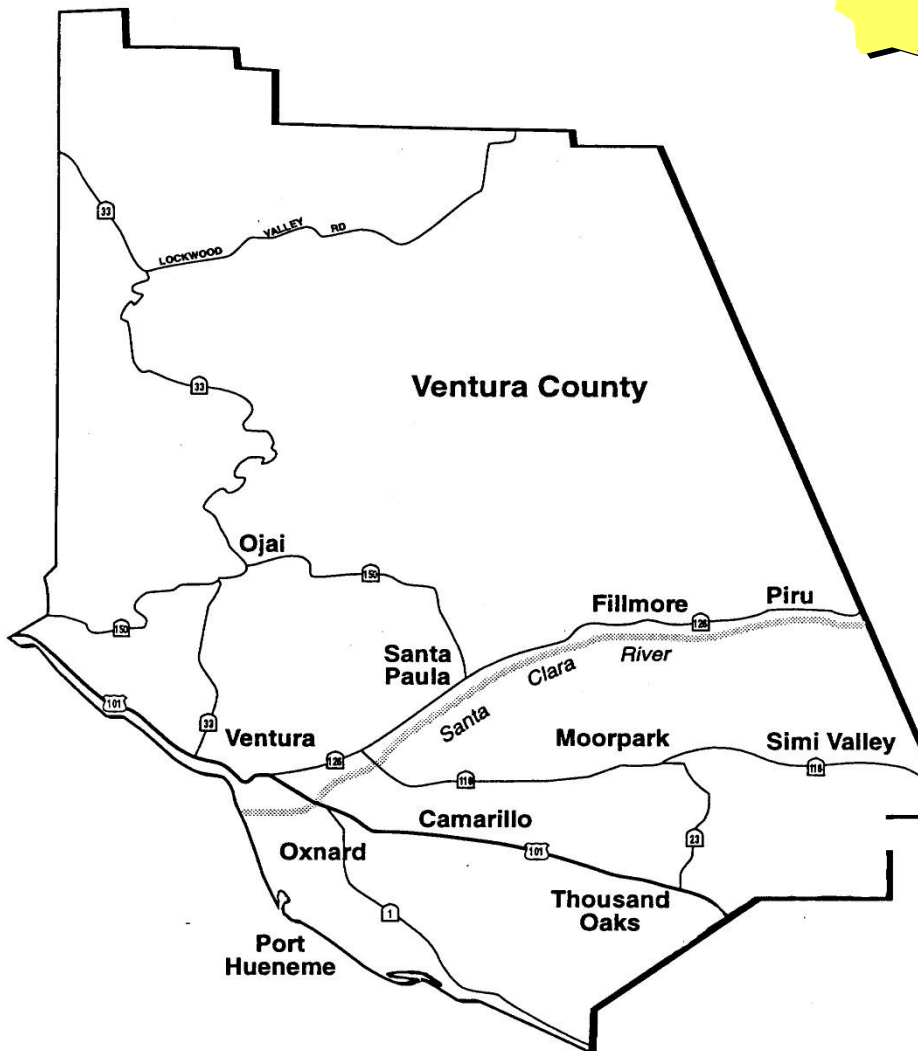
### • **Solid Waste Sites**

-  Santa Clara Site (Closed)
-  Coastal Site (Closed)
-  Bailard Site (Closed)
-  Toland Road Sanitary Landfill
-  Ozena Modified Landfill (Closed)
-  Tierra Rejada Landfill (Closed)

### • **Growth Projects**

-  Onsite Wastewater Treatment Systems (OWTS)
-  Environmental Monitoring & Source Control
-  Specialized Paintings & Coatings
-  Remote Telemetry & Controls
-  Manhole Lining and Renewal

# Ventura County, California



## **Independent Auditor's Report**

Board of Directors  
Ventura Regional Sanitation District  
Ventura, California

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the financial statements of the Ventura Regional Sanitation District (the District) as of and for the year June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the District, as of June 30, 2023, and the respective changes in financial position and, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

The District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

#### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, VCERA - Schedule of District's Proportionate Share of the Plan's Net Pension Liability and Related Ratios, VCERA - Schedule of Plan Contributions, PARS - Schedule of Changes in Net Pension Liability and Related Ratios, PARS - Schedule of Plan Contributions, Schedule of Changes in Net OPEB Liability and Related Ratios, and OPEB - Schedule of Employer Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Report on Summarized Comparative Information***

We have previously audited the District's 2022 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated December 6, 2022. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2022 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Combining Schedule of Net

Position, Combining Schedule of Revenues, Expenses, Change in Net Position, and Combining Schedule of Cash Flows, Schedule of Tierra Rejada Closed Landfill – Mitigation and Monitoring Costs and Malibu Bay Club – Operating and Maintenance Costs are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Combining Schedule of Net Position, Combining Schedule of Revenues, Expenses, and Change in Net Position, Combining Schedule of Cash Flows and Schedule of Tierra Rejada Closed Landfill – Mitigation and Monitoring Costs and Malibu Bay Club – Operating and Maintenance Costs are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and Schedule of Tierra Rejada Closed Landfill – Mitigation and Monitoring Costs are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the *introductory section* and *statistical section* but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 28, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Davis Farr LLP*

Irvine, California  
November 28, 2023

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The following discussion and analysis of the Ventura Regional Sanitation District's (District) financial performance provides an overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. This section should be read in conjunction with the transmittal letter at the front of this report and the District's basic financial statements following this section.

### Financial Highlights

- Assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$34.6 million (net position). The District's total net position decreased by \$4.0 million, or 10.4%, resulting primarily from an increase in the funding required for landfill closure/postclosure costs and the net deferred pension related inflows.
- During fiscal year 2023, the District's total revenues increased by \$1.8 million, primarily due to a \$1,408,000 net change in the fair market value of the District's investment portfolio, other revenue resulting from the Tierra Rejada Consortium, and gains resulting from the disposal of assets, offset by a decrease in contract services revenue.
- Total expenses increased by 6.9% or \$1.4 million, driven by an increase in the required landfill closure and postclosure reserves.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of two components: 1) enterprise fund financial statements; and 2) notes to the financial statements. Required supplementary information, supplementary information, and statistical information are also included in the Annual Comprehensive Financial Report.

Basic Financial Statements The financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The basic financial statements can be found on pages 23-27 of this report.

The Statement of Net Position presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Net Position presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected assessments and earned but unused vacation leave).

The Statement of Cash Flows presents information about the District's cash receipts and cash payments during the reporting period. It shows the amount of cash received from services provided to customers, investment income including interest earnings as well as cash paid out for operating activities, debt financing, principal and interest payments on borrowed monies, and construction projects.

Notes to the Financial Statements Provide additional information that is essential to a full understanding of the data provided in the basic financial statements and are an integral part of the financial statements. The notes to the financial statements can be found on pages 28-69 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

Supplementary Information Includes the combining schedule statements for the different types of District operations.

### Financial Analysis of the District

The Summary of Net Position and the Summary of Activities and Changes in Net Position report information about the District's current year activities and may serve over time as a useful indicator of the District's financial position. These two statements report the net position of the District and changes in them.

As can be seen from the table below, net position decreased \$4.0 million to \$34.6 million in FY 2023, down from \$38.6 million in FY 2022. More specifically, the chart below identifies a \$3.1 million decrease in assets, a \$3.2 million increase in liabilities, and a net \$2.3 million decrease in deferred inflows/outflows activity.

The decrease in assets is primarily due to the decrease in cash and cash equivalents resulting from \$2.7 million in current year scheduled debt payments, \$1.1 million net decrease in disposal and sanitation fees collected and contract services revenue, as well as a \$1.8 net reduction in capital assets resulting from current year capital outlays and the disposition of several pieces of heavy equipment, offset by a \$2.3 million decrease in salary and benefits. The increase in liabilities was comprised of a \$4.3 million increase in the net pension liability and a \$2.2 million increase in landfill closure/postclosure reserves, offset by current year scheduled debt payments of \$2.5 million, and \$0.4 million decrease in current payables, as well as a \$0.4 million decrease in unearned revenue due to final de-obligation of the Thomas Fire reserve. Lastly, the net change in deferred outflows/inflows was primarily a result of \$2.3 million in pension related items.

### Summary of Net Position

A Summary of Net Position is presented in the following table for your analysis.

#### Summary of Net Position

(In thousands of dollars)

	FY 2023	FY 2022	\$ Change	% Change
<b>Assets:</b>				
Current assets	\$ 9,709	\$ 6,027	\$ 3,682	61.1%
Restricted current assets	11,362	10,066	1,296	12.9%
Restricted non-current assets	6,562	15,522	(8,960)	-57.7%
Capital assets, net	33,580	35,900	(2,320)	-6.5%
Non-current assets	<u>10,763</u>	<u>7,525</u>	<u>3,238</u>	43.0%
<b>Total assets</b>	<u>71,976</u>	<u>75,040</u>	<u>(3,064)</u>	-4.1%
Deferred outflows of resources:	<u>2,886</u>	<u>4,808</u>	<u>(1,922)</u>	-40.0%
<b>Liabilities:</b>				
Liabilities payable from unrestricted current assets	3,789	4,474	(685)	-15.3%
Liabilities payable from restricted current assets	584	724	(140)	-19.3%
Liabilities payable from unrestricted non-current assets	12,218	10,371	1,847	17.8%
Liabilities payable from restricted non-current assets	<u>22,054</u>	<u>19,835</u>	<u>2,219</u>	11.2%
<b>Total liabilities</b>	<u>38,645</u>	<u>35,404</u>	<u>3,241</u>	9.2%
Deferred inflows of resources:	<u>1,602</u>	<u>5,816</u>	<u>(4,214)</u>	-72.5%
<b>Net position:</b>				
Net investment in capital assets	26,442	26,307	135	0.5%
Amounts restricted	3,486	5,603	(2,117)	-37.8%
Unrestricted amounts	<u>4,687</u>	<u>6,718</u>	<u>(2,031)</u>	-30.2%
<b>Total net position</b>	<u>\$ 34,615</u>	<u>\$ 38,628</u>	<u>\$ (4,013)</u>	-10.4%



## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

Net position includes three components: Net investment in capital assets; amounts restricted; and unrestricted amounts.

By far the largest component of the District's net position, \$26.4 million, reflects capital assets net of accumulated depreciation less any outstanding debt used to acquire them. The District uses these capital assets to provide services to its constituency; consequently, they are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Another component of the District's net position, Amounts Restricted, comprising of \$3.5 million, represents resources that are subject to external restrictions on how they may be used. Loan agreements relating to long-term debt restrict certain amounts for debt service, while regulatory restrictions exist for anticipated closure and post closure costs. These restricted amounts are not available for other uses by the District.

The third and last component of the District's net position is the Unrestricted Amount of \$4.7 million which may be used to meet the District's ongoing obligations to creditors and constituencies.

### Summary of Net Position

(In thousands of dollars)

	<u>FY 2022</u>	<u>FY 2021</u>	<u>\$ Change</u>	<u>% Change</u>
Assets:				
Current assets	\$ 6,027	\$ 10,804	\$ (4,777)	-44.2%
Restricted current assets	10,066	7,238	2,828	39.1%
Restricted non-current assets	15,522	19,182	(3,660)	-19.1%
Capital assets, net	35,900	36,907	(1,007)	-2.7%
Non-current assets	<u>7,525</u>	<u>8,369</u>	<u>(844)</u>	-10.1%
<b>Total assets</b>	<u>75,040</u>	<u>82,500</u>	<u>(7,460)</u>	-9.0%
Deferred outflows of resources:	<u>4,808</u>	<u>2,767</u>	<u>2,041</u>	73.8%
Liabilities:				
Liabilities payable from unrestricted current assets	4,474	6,395	(1,921)	-30.0%
Liabilities payable from restricted current assets	724	817	(93)	-11.4%
Liabilities payable from unrestricted non-current assets	10,371	14,478	(4,107)	-28.4%
Liabilities payable from restricted non-current assets	<u>19,835</u>	<u>18,817</u>	<u>1,018</u>	5.4%
<b>Total liabilities</b>	<u>35,404</u>	<u>40,507</u>	<u>(5,103)</u>	-12.6%
Deferred inflows of resources:	<u>5,816</u>	<u>1,720</u>	<u>4,096</u>	238.1%
Net position:				
Net investment in capital assets	26,307	24,318	1,989	8.2%
Amounts restricted	5,603	7,868	(2,265)	-28.8%
Unrestricted amounts	<u>6,718</u>	<u>10,854</u>	<u>(4,136)</u>	-38.1%
<b>Total net position</b>	<u>\$ 38,628</u>	<u>\$ 43,040</u>	<u>\$ (4,412)</u>	-10.3%

Net position decreased by \$4.4 million to \$38.6 million in FY2022, down from \$43.0 million in FY 2021. More specifically the chart above identifies a \$7.5 million decrease in assets, a \$5.1 million decrease in liabilities, and a net \$2.0 million increase in deferred inflows/outflows activity.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

The decrease in assets is primarily due to the decrease in cash and cash equivalents resulting from \$3.3 million in current year scheduled debt payments, a \$1.5 million decrease in the fair market value of the District's investment portfolio and a \$1.5 million capital outlays, as well as a \$1.0 net reduction in capital assets resulting from the disposition of the remaining Biosolids/Microturbine Facility. The decrease in liabilities was comprised of current year scheduled debt payments, a \$1.7 million decrease in the net pension liability, as well as a \$1.5 million decrease in accounts payable due to the completion of the Toland Landfill Phase 4B capital project, offset by a \$1.2 million increase in landfill closure/postclosure reserves. Lastly, the net change in deferred outflows/inflows was primarily a result of \$2.0 million in pension related items.

### Changes in Net Position of the District

The Summary of Activities and Changes in Net Position is presented in the following table for your analysis. While the Summary of Net Position shows the change in financial position, the Summary of Activities provides answers as to the nature and source of these changes.

The following table shows the revenue, expenses, and changes in net position for District type activities.

### Summary of Activities and Changes in Net Position

(In thousands of dollars)

	<u>FY 2023</u>	<u>FY 2022</u>	<u>\$ Change</u>	<u>% Change</u>
Revenues:				
<b>Operating revenues</b>				
Disposal and sanitation fees	\$ 11,633	\$ 11,326	\$ 307	2.7%
Contract services	4,351	6,084	(1,733)	-28.5%
Other revenue	1,135	408	727	178.2%
<b>Total operating revenues</b>	<u>17,119</u>	<u>17,818</u>	<u>(699)</u>	<u>-3.9%</u>
<b>Non-operating revenues</b>				
Interest and investment earnings	465	(1,120)	1,585	-141.5%
Gain on sales of capital assets, net	210	(633)	843	-133.2%
Other, net	81	-	81	100.0%
<b>Total non- operating revenues</b>	<u>756</u>	<u>(1,753)</u>	<u>2,509</u>	<u>-143.1%</u>
<b>Total revenues</b>	<u>17,875</u>	<u>16,065</u>	<u>1,810</u>	<u>11.3%</u>
Expenses:				
Operating expenses	17,096	15,927	1,169	7.3%
Depreciation and amortization	4,354	4,218	136	3.2%
Non-operating expenses	438	332	106	31.9%
<b>Total expenses</b>	<u>21,888</u>	<u>20,477</u>	<u>1,411</u>	<u>6.9%</u>
<b>Change in net position</b>	<u>(4,013)</u>	<u>(4,412)</u>	<u>399</u>	<u>9.0%</u>
<b>Net position, beginning of year</b>	<u>38,628</u>	<u>43,040</u>	<u>(4,412)</u>	<u>-10.3%</u>
<b>Net position, end of year</b>	<u>\$ 34,615</u>	<u>\$ 38,628</u>	<u>\$ (4,013)</u>	<u>-10.4%</u>

Total revenues increased by \$1,810,000 or 11.3%, due to several components a) a \$1,408,000 leveling off of the fair market value of the District's investment portfolio, when compared to the previous year as a result of market condition changes, b) a \$177,000 increase in investment earnings due to the return on investment, c) a \$307,000 scheduled cost of living increase in disposal and sanitation, d) a \$726,000 increase in other revenues

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

received from the Tierra Rejada Consortium to fund the slope repairs, as well as e) gains from disposal of several pieces of heavy equipment. These increases were primarily offset by a \$1,734,000 net decrease in contract services resulting from the reduction of operating and maintenance services provided to Triunfo and several schools.

Total expenses increased by \$1,411,000, or 6.9% from FY 2022. This increase was mostly due to a \$2,160,000 increase in pension related expenses, followed by an increase in the required landfill closure and postclosure reserves mandated by State law, a \$199,000 increase in operating expenses, as well as a \$136,000 increase in depreciation and amortization expense. These increases were offset by a \$2,337,000 reduction in salary and benefits resulting from a reduction in force to offset loss of revenues.

### Summary of Activities and Changes in Net Position

(In thousands of dollars)

	<u>FY 2022</u>	<u>FY 2021</u>	<u>\$ Change</u>	<u>% Change</u>
Revenues:				
<b>Operating revenues</b>				
Disposal and sanitation fees	\$ 11,326	\$ 15,061	\$ (3,735)	-24.8%
Contract services	6,084	8,036	(1,952)	-24.3%
Other revenue	408	150	258	172.0%
<b>Total operating revenues</b>	<u>17,818</u>	<u>23,247</u>	<u>(5,429)</u>	-23.4%
<b>Non-operating revenues</b>				
Interest and investment earnings	(1,120)	101	(1,221)	-1208.9%
Gain on sales of capital assets, net	(633)	-	(633)	100.0%
Other, net	-	408	(408)	-100.0%
<b>Total non- operating revenues</b>	<u>(1,753)</u>	<u>509</u>	<u>(2,262)</u>	-444.4%
<b>Total revenues</b>	<u>16,065</u>	<u>23,756</u>	<u>(7,691)</u>	-32.4%
Expenses:				
Operating expenses	15,927	16,034	(107)	-0.7%
Depreciation and amortization	4,218	3,835	383	10.0%
Non-operating expenses	332	405	(73)	-18.0%
<b>Total expenses</b>	<u>20,477</u>	<u>20,274</u>	<u>203</u>	1.0%
<b>Change in net position</b>	(4,412)	3,482	(7,894)	226.7%
<b>Net position, beginning of year</b>	<u>43,040</u>	<u>39,558</u>	<u>3,482</u>	8.8%
<b>Net position, end of year</b>	<u>\$ 38,628</u>	<u>\$ 43,040</u>	<u>\$ (4,412)</u>	-10.3%

Total revenues decreased by \$7,700,000 or 32.4%, primarily due to a) a \$3,735,000 decrease in disposal and sanitation fees due to no longer receiving refuse from the City of Oxnard, comprising of approximately 25% of total tons processed in previous years, b) a \$1,952,000 decrease in contract services resulting from the elimination of administrative and accounting functions and the reduction of other services provided to Triunfo, as well as c) a \$1,550,000 decrease in the fair market value of the District's investment portfolio as a result of market condition changes, offset by a \$329,000 increase in investment earnings due to the return on investment.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)

Total expenses increased by only \$194,000, or 1.0% from FY 2021. Most of the increase, \$2,463,000, is due to an increase in the required landfill closure and postclosure reserves mandated by State law, as well as a \$383,000 increase in depreciation and amortization expense. These increases were offset by \$2,570,000 in reduced operating expenses, of which \$1,744,000 was in salary and benefits cost to offset the loss in revenues.

### Capital Assets

The District's investment in capital assets as of June 30, 2023, amounted to \$88.4 million (at cost) or \$33.6 million (net of accumulated depreciation). District's capital assets include land and land improvements, structures and improvements, construction in progress, equipment, vehicles, and infrastructures. The capital assets of the District are more fully analyzed in Note B4 to the basic financial statements.

Capital assets are illustrated below and show changes from the prior year (in thousands):

Changes in capital asset amounts for 2023 were:	<b>Balance 2022</b>	<b>Additions</b>	<b>Transfers/ Deletions</b>	<b>Balance 2023</b>
Capital Assets:				
Non-depreciable assets	\$ 4,369	\$ 1,176	\$ (699)	\$ 4,846
Depreciable assets	83,229	1,563	(1,202)	83,590
Accumulated depreciation and amortization	(51,698)	(4,354)	1,196	(54,856)
Total capital assets, net	<u>\$ 35,900</u>	<u>\$ (1,615)</u>	<u>\$ (705)</u>	<u>\$ 33,580</u>

Changes in capital asset amounts for 2022 were:	<b>Balance 2021</b>	<b>Additions</b>	<b>Transfers/ Deletions</b>	<b>Balance 2022</b>
Capital Assets:				
Non-depreciable assets	\$ 6,147	\$ 3,519	\$ (5,297)	\$ 4,369
Depreciable assets	79,437	5,743	(1,951)	83,229
Accumulated depreciation and amortization	(48,677)	(4,218)	1,197	(51,698)
Total capital assets, net	<u>\$ 36,907</u>	<u>\$ 5,044</u>	<u>\$ (6,051)</u>	<u>\$ 35,900</u>

Major capital asset events during the current fiscal year include the following:

- Construction of Toland Landfill Phase 4C/D
- Continuation of Toland Road Landfill Flare Replacement and Gas Collection System
- Completion of the Toland Road Landfill Gas Extraction Well
- Purchase of a D6 Dozer

The prior year's major capital asset transactions included:

- Completion of Toland Landfill Phase 4B
- Continuation of Toland Road Landfill Flare Replacement and Gas Collection System
- Completion of the Toland Road Landfill CUP Extension
- Purchase of a Motor Road Grader

**MANAGEMENT’S DISCUSSION AND ANALYSIS  
(CONTINUED)**

Additional information about the District’s capital assets is provided in Note B4 of the Notes to the Basic Financial Statements.

Debt Administration

The District total debt outstanding at June 30, 2023, was \$7.1 million excluding capital leases, compensated absences, and other liabilities. During the year, retirement of debt amounted to \$2,466,127.

The table below summarizes the debt outstanding balances at June 30, 2023.

Direct Borrowings: Description of Project	Beginning Balance	Additions	Payments/ Deletions	Ending Balance	Amounts Due in One Year
<i>Malibu Bay Club Biosolids Drying Facility Project</i>	\$ 891,386	\$ -	\$ (168,811)	\$ 722,575	\$ 173,417
<i>Biosolids Drying Facility/ Microturbine Project</i>	304,246	-	(304,246)	-	-
<i>Toland Landfill 3B Liner</i>	1,526,486	-	(754,629)	771,857	771,857
<i>Toland Landfill 4A Liner</i>	1,420,170	-	(391,414)	1,028,756	402,729
	<u>5,473,644</u>	<u>-</u>	<u>(847,027)</u>	<u>4,626,617</u>	<u>872,113</u>
Total long-term debt	<u>\$9,615,932</u>	<u>\$ -</u>	<u>\$(2,466,127)</u>	<u>\$ 7,149,805</u>	<u>\$ 2,220,116</u>

Additional information on long-term debt is provided in Note B5 of the Notes to the Basic Financial Statements.

Economic Factors and Next Year’s Budgets and Rates

- The District’s fiscal year 2023-24 Adopted Budget totals \$18,978,382, representing a 3.4% decrease when compared to the prior year.
- Malibu Bay Club sewer service charge per residential unit increased from \$121.52 to \$130.63, effective July 1, 2023. The FY2024 monthly sewer fee increased by a 7.50% inflationary rate increase per the current Ordinance No. 115 – inforce through June 30, 2025.
- The District’s billable hourly rates for fiscal year 2023-24, effective July 1, 2023, increased by 5% when compared to fiscal year 2022-23. The equipment usage rates increased 5% from fiscal year 2022-23.

The Board held workshops to assess the available working capital, the operating and capital needs of the District, potential customer growth, potential regulatory impact, and the uncertainty of the current economy. Additional information is provided in the transmittal letter on Page 1 of this report and Notes A4 of the Notes to the Basic Financial Statements.

## **MANAGEMENT'S DISCUSSION AND ANALYSIS (CONTINUED)**

### Requests for Information

This financial report is designed to provide a general overview of the District's finances for all those interested. Questions concerning any of the information provided should be addressed to the Director of Finance, Ventura Regional Sanitation District, 4105 W. Gonzales Road, Oxnard, California, 93036-2748. You may also visit the District's Web site at [www.vrsd.com](http://www.vrsd.com).

**VENTURA REGIONAL SANITATION DISTRICT**

**STATEMENT OF NET POSITION**

**June 30, 2023 (with comparative data for June 30, 2022)**

<b>ASSETS</b>	<b>2023</b>	<b>2022</b>
Current assets:		
Cash and cash equivalents	\$ 7,167,030	\$ 3,174,057
Accrued interest receivable	78,734	61,457
Accounts receivable – disposal and sanitation fees, net	1,086,347	1,257,244
Accounts receivable – contract services, net	1,099,452	1,121,729
Prepaid and other	276,969	412,614
Total current assets – unrestricted	9,708,532	6,027,101
Restricted current assets:		
Cash and cash equivalents	2,911,865	592,250
Investments	8,225,828	8,526,980
Notes receivable	181,611	177,241
Accrued interest receivable	42,460	44,124
Total current assets – restricted	11,361,764	9,340,595
Total current assets – unrestricted and restricted	21,070,296	15,367,696
Restricted non-current assets:		
Investments	6,013,113	15,524,178
Notes receivable	549,158	722,575
Total non-current assets – restricted	6,562,271	16,246,753
Non-current assets:		
Investments	10,756,897	7,398,105
Net OPEB asset	5,983	126,929
Capital assets, net	33,580,148	35,900,382
Total non-current assets – unrestricted	44,343,028	43,425,416
Total non-current assets – unrestricted and restricted	50,905,299	59,672,169
<b>Total assets</b>	71,975,595	75,039,865
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension related	2,452,644	4,303,959
OPEB related	421,256	481,907
Loss on refunding of debt	11,713	22,449
<b>Total deferred outflows of resources</b>	2,885,613	4,808,315

The accompanying notes are an integral part of these financial statements.

**VENTURA REGIONAL SANITATION DISTRICT**

**STATEMENT OF NET POSITION (continued)**  
**June 30, 2023 (with comparative data for June 30, 2022)**

<b>LIABILITIES</b>	<b>2023</b>	<b>2022</b>
Current liabilities:		
Payable from current assets:		
Accounts payable and accrued expenses	\$ 1,163,950	\$ 1,323,585
Accrued wages and compensated absences	513,532	774,034
Accrued interest payable	64,777	78,771
Installment sale agreement - current portion	2,046,699	2,297,318
Payable from current assets – unrestricted	<u>3,788,958</u>	<u>4,473,708</u>
Payable from restricted current assets:		
Customer deposits	60,173	59,296
Landfill closure/postclosure costs - expected within one year	349,955	496,216
Installment purchase contract - current portion	173,417	168,811
Payable from current assets – restricted	<u>583,545</u>	<u>724,323</u>
Total current liabilities – unrestricted and restricted	<u>4,372,503</u>	<u>5,198,031</u>
Non-current liabilities:		
Payable from non-current assets:		
Net pension liability	7,583,526	3,298,093
Installment sale agreement	4,380,531	6,427,228
Unearned revenue	-	375,984
Accrued wages and compensated absences	253,887	269,231
Payable from non-current assets – unrestricted	<u>12,217,944</u>	<u>10,370,536</u>
Payable from restricted non-current assets:		
Tierra Rejada Consortium reserve	77,296	24,461
Malibu Bay Club reserve	-	50,021
Landfill closure/postclosure costs	21,427,371	19,038,349
Installment purchase contract	549,158	722,574
Payable from non-current assets – restricted	<u>22,053,825</u>	<u>19,835,405</u>
Total non-current liabilities – unrestricted and restricted	<u>34,271,769</u>	<u>30,205,941</u>
<b>Total liabilities</b>	<u>38,644,272</u>	<u>35,403,972</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension related	1,197,083	5,352,142
OPEB related	404,972	463,570
<b>Total deferred inflows of resources</b>	<u>1,602,055</u>	<u>5,815,712</u>
<b>NET POSITION</b>		
Net investment in capital assets	26,442,056	26,306,900
Restricted for:		
Debt service	730,769	899,816
Landfill closure and postclosure costs	2,755,164	4,650,503
Tierra Rejada Consortium	-	3,483
Malibu Bay Club	-	49,997
Unrestricted	4,686,892	6,717,797
<b>Total net position</b>	<u>\$ 34,614,881</u>	<u>\$ 38,628,496</u>

The accompanying notes are an integral part of these financial statements.



**VENTURA REGIONAL SANITATION DISTRICT**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

	<u>2023</u>	<u>2022</u>
<b>Operating revenues:</b>		
Disposal and sanitation fees	\$ 11,633,175	\$ 11,325,669
Contract services	4,350,488	6,084,140
Other revenue	1,134,856	408,605
Total operating revenues	<u>17,118,519</u>	<u>17,818,414</u>
<b>Operating expenses:</b>		
Salaries and benefits	7,768,807	7,944,845
Management and administrative	545,505	515,861
Services and supplies	2,843,616	2,745,015
Professional services	1,531,353	1,171,968
Facility maintenance	744,397	1,054,057
Provision for landfill closure/postclosure	2,601,124	1,455,176
Permits, licenses and fees	1,061,509	1,040,343
Total operating expenses	<u>17,096,311</u>	<u>15,927,265</u>
Operating income before depreciation and amortization	22,208	1,891,149
Depreciation and amortization	<u>(4,353,931)</u>	<u>(4,217,866)</u>
Operating income (loss)	<u>(4,331,723)</u>	<u>(2,326,717)</u>
<b>Non-operating revenues (expenses):</b>		
Interest and investment earnings	464,651	(1,119,540)
Gain (loss) on sales/disposals of capital assets, net	210,321	(632,973)
Interest expense	(246,036)	(323,141)
Tierra Rejada Consortium	(191,730)	(9,224)
Other, net	80,902	-
Total non-operating revenues (expenses), net	<u>318,108</u>	<u>(2,084,878)</u>
Change in net position	<u>(4,013,615)</u>	<u>(4,411,595)</u>
Net position, beginning of year	38,628,496	43,040,091
Net position, end of year	<u>\$ 34,614,881</u>	<u>\$ 38,628,496</u>

The accompanying notes are an integral part of these financial statements.

**VENTURA REGIONAL SANITATION DISTRICT**

**STATEMENT OF CASH FLOWS**

**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

	<b>2023</b>	<b>2022</b>
<b>Cash flows from operating activities:</b>		
Receipts from customers for disposal and sanitation services	\$ 11,804,949	\$ 11,454,581
Receipts from customers for contract services	4,322,744	6,083,236
Receipts for other services	1,134,856	408,605
Payments to vendors for materials and services	(7,542,710)	(8,079,396)
Payments for salaries, benefits and contract labor	(5,939,965)	(8,018,934)
Net cash provided by operating activities	3,779,874	1,848,092
<b>Cash flows from capital and related financing activities:</b>		
Acquisition and construction of capital assets	(2,039,021)	(3,965,463)
Principal received on notes receivable	169,047	163,122
Proceeds from the sale of capital assets	215,645	121,329
Principal paid on capital debt	(2,466,127)	(3,011,212)
Interest paid on capital debt	(249,293)	(321,746)
Net cash (used for) capital and related financing activities	(4,369,749)	(7,013,970)
<b>Cash flows from investing activities:</b>		
Interest and dividends from investments	449,038	473,728
Proceeds from sales and maturities of investments	8,927,499	8,677,852
Purchases of investments	(2,474,074)	(8,506,736)
Net cash (used for) provided by investing activities	6,902,463	644,844
Net (decrease) increase in cash and cash equivalents	6,312,588	(4,521,034)
Cash and cash equivalents (unrestricted and restricted), beginning of year	3,766,307	8,287,341
Cash and cash equivalents (unrestricted and restricted), end of year	\$ 10,078,895	\$ 3,766,307
<b>Reconciliation of cash and cash equivalents to statement of net position:</b>		
Cash and cash equivalents	\$ 7,167,030	\$ 3,174,057
Restricted cash and cash equivalents	2,911,865	592,250
Total cash and cash equivalents	\$ 10,078,895	\$ 3,766,307

The accompanying notes are an integral part of these financial statements.

**VENTURA REGIONAL SANITATION DISTRICT**

**STATEMENT OF CASH FLOWS (continued)**

**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

	<b>2023</b>	<b>2022</b>
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>		
Operating income(loss)	\$ (4,331,723)	\$ (2,326,717)
<b>Adjustments to reconcile operating income (loss) to net cash provided by operating activities:</b>		
Depreciation and amortization	4,353,931	4,217,866
Other non-operating revenues and expenses, net	(110,828)	(9,224)
<b>Changes in assets and liabilities:</b>		
(Increase)decrease in assets:		
Accounts receivable – disposal and sanitation fees, net	170,897	213,598
Accounts receivable – contract services, net	22,277	(47,329)
Net OPEB asset	120,946	(126,929)
Prepaid and other	135,645	(34,812)
Deferred outflows	1,911,966	(2,056,607)
Increase(decrease) in liabilities:		
Accounts payable and accrued expenses	(159,635)	(1,181,132)
Accrued wages and compensated absences	(275,846)	(241,877)
Customer deposits	877	(3,404)
Net pension liability	4,285,433	(1,680,842)
Net OPEB liability	-	(64,188)
Unearned revenue	(375,984)	-
Malibu Bay Club reserve	(50,021)	-
Tierra Rejada Consortium reserve	52,835	(1,128)
Landfill closure/postclosure costs	2,242,761	1,094,823
Deferred inflows	(4,213,657)	4,095,994
Total adjustments	8,111,597	4,174,809
Net cash provided by operating activities	\$ 3,779,874	\$ 1,848,092
<b>Noncash investing, capital, and financing activities:</b>		
Fair value adjustment of investments	\$ (142,412)	\$ (1,550,251)

The accompanying notes are an integral part of these financial statements.

## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS

Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

##### 1. Reporting Entity

The Ventura Regional Sanitation District (District) was formed in 1970 under the County Sanitation District Act, California Health & Safety Code 4700 et seq., to coordinate wastewater disposal services within Ventura County. Solid waste management responsibilities were added in 1972. The District provides services to the general public, private industry and various governmental entities. The District's nine-member Board of Directors (Board) is composed of one representative from each of the eight member cities and one representative of special districts in Ventura County.

The criteria used in determining the scope of the financial reporting entity is based on the provisions of Governmental Accounting Standards. The District is the primary governmental unit based on the foundation of a separately appointed governing board. Component units are legally separate organizations for which the governing board of the primary government is financially accountable. The District is financially accountable if it appoints a voting majority of the organization's governing body and: 1) It is able to impose its will on that organization, or 2) There is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government.

The Ventura Regional Public Facilities Corporation (Corporation) was formed on October 25, 1989, to facilitate the issuance of certificates of participation for the acquisition, construction, operation and maintenance of facilities, equipment, or other property needed by the District and leasing or selling such property to the District. As such, it has no employees or other operations. Although the Corporation is legally separate, it is included as a blended component unit of the District, as it is in substance part of the District's operations. There were no outstanding certificates of participation at June 30, 2023. No separate financial statements are prepared for the Corporation.

##### 2. Basis of Accounting and Measurement Focus

The District reports its activities as an enterprise fund, which is used to account for operations that are financed and operated in a manner similar to a private business enterprise, where the intent of the District is that the costs of providing sanitation and contract services to its customers on a continuing basis be financed or recovered primarily through user charges (charges for services), capital grants and similar funding. Revenues and expenses are recognized on the full accrual basis of accounting. Revenues are recognized in the accounting period in which they are earned and expenses are recognized in the period incurred, regardless of when the related cash flows take place.

Enterprise funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principal ongoing operations. The principal operating revenues of the Ventura Regional Sanitation District, for the sanitation and service contracts, are charges to customers for sales and services. Operating expenses for enterprise funds included the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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**3. Financial Reporting**

The District's basic financial statements are presented in conformance with the provisions of Governmental Accounting Standards.

**4. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position**

**Use of estimates** - The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported changes in net position during the reporting period. Actual results could differ from those estimates.

**Capital contributions** - Capital contributions represent cash and capital asset additions contributed to the District by property owners, granting agencies or real estate developers desiring services that require capital expenditures or capacity commitment.

**Budgetary policies** - The District adopts an annual budget for planning, control, and evaluation purposes. Budgetary control and evaluation are affected by comparisons of actual revenues and expenses with planned revenues and expenses for the period. Encumbrance accounting is not used to account for commitments related to unperformed contracts for construction and services, with the exception of non-cancelable orders.

**Net position flow assumption** - When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**Current assets - unrestricted:**

**Cash and cash equivalents** - For purposes of reporting cash flows, the District considers cash and funds invested in the State of California Local Agency Investment Fund (LAIF) and money market funds to be cash equivalents. In addition, all investments with an original maturity of three months or less when purchased are considered cash equivalents.

**Investments** - Investments are stated at fair value, which is based on quoted market prices as of the valuation date. The gain/loss resulting from valuation is reported in the revenue account "Interest and investment earnings" on the accompanying Statement of Revenues, Expenses and Changes in Net Position.

**Accounts receivable** - These amounts are comprised of services provided to customers at the District's Toland Road Landfill, services to other governmental agencies by contract and other amounts due under other operating agreements, such as landfill gas royalties, and are shown net of allowance for uncollectible accounts, if applicable.

**Prepaid expenses** - Certain payments to vendors reflect costs or deposits applicable to future accounting periods and are recorded as prepaid items in the basic financial statements.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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**Current assets - restricted:**

**Notes receivable** - Include amounts due from the Malibu Bay Club Assessment District for the costs of constructing an onsite wastewater treatment system for the Malibu Bay Club, a California non-profit mutual benefit corporation.

**Current liabilities - payable from current assets:**

**Accounts payable and accrued expenses** - An estimated loss is recorded in this category, net of insurance coverage and inclusive of an estimate for incurred but not reported claims, when it is probable that a claim liability has been incurred and the amount of the loss can be reasonably estimated.

**Accrued wages and compensated absences** - The District's personnel policies provide for accumulation of comprehensive annual leave (CAL). Cash payment of unused CAL is available to those employees who retire or otherwise terminate their employment. Liabilities for CAL is payable upon termination and recorded when benefits are earned. A portion of CAL, based on a 3-year average is recorded as a current liability with the balance reported as a non-current liability.

**Current liabilities - payable from restricted current assets:**

**Customer deposits** - The District requires landfill customers to provide a security deposit to activate a charge account. The security deposit can be in the form of cash, certificate of deposit (payable to and held by the District), bonds and/or a letter of credit. The cash deposits are carried on the Statement of Net Position as restricted current assets. The portion of deposits covered by certificates of deposit (held in the customer's name), bonds and letters of credit were \$426,000 at June 30, 2023 and 2022, and are not carried on the Statement of Net Position.

**Capital assets** - Property and equipment with a cost of \$5,000 or more and a life greater than three years are capitalized and stated at cost, except for the portions acquired by contribution, which are reported at their fair market value on the date received. Donated assets are valued at acquisition value on the date donated. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized.

Depreciation is computed using the straight-line method over estimated useful lives of the assets as shown below:

Sewage treatment facility	40 years
Structure and improvements	3 to 30 years
Equipment	3 to 15 years

Property and equipment having a cost of less than \$5,000 and all equipment purchased for the District's clients and other entities under various contracts is reported in the expense category "Contracted services - materials and supplies" on the Statement of Revenues, Expenses and Changes in Net Position. Reimbursements from such other entities for these costs are included in the revenue category "Contract services".

## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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**Construction in progress** - Costs associated with developmental stage projects are accumulated in an in-progress account until the project is fully developed. Once the project is complete, the entire cost of the project is transferred to a capital asset account and depreciated over its estimated useful life. The District is continuing the expansion of the Toland Road Landfill and is estimated to have landfill capacity until approximately 2040.

**Landfill Closure/Postclosure Costs** - *expected within one year* - This is the amount approved in the District's annual budget for expected closure/postclosure costs for all landfills for the next fiscal year.

**Deferred Outflows/Inflows of Resources** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial asset element, *deferred outflows of resources*, represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expenses) until then. The District currently has pension related, OPEB related and loss on refunding of debt deferred outflows of resources.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial element, *deferred inflows of resources*, represent an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District currently has pension related and OPEB related deferred inflows of resources.

**Net Position** - The financial statements utilize a net position presentation. Net position is categorized as follows:

- **Net Investment in Capital Assets** - This component of net position consists of capital assets, net of accumulated depreciation and reduced by any debt outstanding against the acquisition, construction or improvement of those assets.
- **Amounts Restricted For** - This component of net position consists of constraints placed on net assets used through external constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- **Unrestricted Amounts** - This component of net position consists of amounts that do not meet the definition of restricted or net investment in capital assets.

#### Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the District's Ventura County Employee's Retirement Association (VCERA) and PARS plan (Plans) and addition to/deduction from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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GASB requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

	<u>VCERA</u>	<u>PARS</u>
• Valuation Date:	June 30, 2022	June 30, 2023
• Measurement Date:	June 30, 2022	June 30, 2023
• Measurement Period:	July 1, 2022 to June 30, 2023	July 1, 2022 to June 30, 2023

**Postemployment Benefits Other than Pensions (OPEB)** - For purposes of measuring the net OPEB liability, deferred outflows of resources, deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District's Retiree Health Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, the District recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

GASB requires that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

- Valuation Date: June 30, 2021
- Measurement Date: June 30, 2023
- Measurement Period: July 1, 2022 to June 30, 2023

**5. Comparative Data/Reclassifications**

Selected information regarding the prior year has been included in the accompanying financial statements. This information has been included for comparison purposes only and does not represent a complete presentation in accordance with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's prior year financial statements, from which this selected financial data was derived.

**6. Implementation of new GASB pronouncements**

GASB has issued Statement No. 91 *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This statement clarifies the existing definition of a conduit debt obligation, establishes that a conduit debt obligation is not a liability of the issuer, establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations, and improving required note disclosures. The standard was implemented for the fiscal year ending June 30, 2023.

GASB has issued Statement No. 93: *Replacement of Interbank Offered*. This Statement addresses those and other accounting and financial reporting implications that result from the replacement of an IBOR. This Statement achieves that objective by:

- Providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment
- Clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate



## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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- Clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect the assessment of whether the occurrence of a hedged expected transaction is probable
- Removing LIBOR as an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap
- Clarifying the definition of reference rate, as it is used in Statement 53, as amended
- Providing an exception to the lease modifications guidance in Statement 87, as amended, for certain lease contracts that are amended solely to replace an IBOR as the rate upon which variable payments depend.

The standard was implemented for the fiscal year ending June 30, 2023.

GASB has issued Statement No. 94 *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This Statement improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period in an exchange or exchange-like transaction. The standard was implemented for the fiscal year ending June 30, 2023.

GASB has issued Statement No. 96 *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. This Statement requires a government to disclose descriptive information about its SBITAs other than short-term SBITAs, such as the amount of the subscription asset, accumulated amortization, other payments not included in the measurement of a subscription liability, principal and interest requirements for the subscription liability, and other essential information. The standard was implemented for the fiscal year ending June 30, 2023.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

GASB has issued Statement No. 97 *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No.31*. This Statement requires that for purposes of determining whether a primary government is financially accountable for a potential component unit, except for a potential component unit that is a defined contribution pension plan, a defined contribution OPEB plan, or another employee benefit plan (for example, certain Section 457 plans), the absence of a governing board should be treated the same as the appointment of a voting majority of a governing board if the primary government performs the duties that a governing board typically would perform. The standard was implemented for the fiscal year ending June 30, 2023.

GASB has issued the following statements which may impact the District’s financial reporting requirements in the future:

- i. GASB Statement 99 - “Omnibus 2022”, effective for reporting periods beginning after June 15, 2023.
- ii. GASB Statement 100 - “Accounting Changes and Error Corrections”, effective for reporting periods beginning after June 15, 2023.
- iii. GASB Statement 101 - “Compensated Absences”, effective for reporting periods beginning after December 15, 2023.

**B. DETAILED NOTES**

**1. Cash and Investments**

Cash and investments held by the District were comprised of the following at June 30:

	<u>2023</u>	<u>2022</u>
Cash and cash equivalents	\$ 7,167,030	\$ 3,174,057
Restricted cash and cash equivalents	2,911,865	592,250
Investments	10,756,897	7,398,105
Restricted investments	14,238,941	24,051,158
Total cash and investments	<u>\$ 35,074,733</u>	<u>\$ 35,215,570</u>

Cash and cash equivalents as of June 30, consist of the following:

	<u>2023</u>	<u>2022</u>
Cash and cash equivalents:		
Local Agency Investment Fund (LAIF)	\$ 1,200,065	\$ 2,108,109
Ventura County Treasury Pool	60,583	59,231
California Asset Management Program	7,261,529	439,010
Sweep account	1,536,148	1,139,674
Claims cash account	20,570	20,283
Total cash and cash equivalents	<u>\$ 10,078,895</u>	<u>\$ 3,766,307</u>

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

Cash and investments as of June 30, consist of the following:

	<u>2023</u>	<u>2022</u>
Deposits with financial institutions:		
Sweep account	\$ 1,536,148	\$ 1,139,674
Claims cash account	20,570	20,283
Investments:		
Federal Agency	5,362,903	6,060,044
Municipal Bonds	1,354,823	1,463,169
Asset-Backed	386,805	1,095,272
Corporate Notes	3,810,235	3,837,204
U.S. Treasury Notes	12,586,065	16,572,731
CD Negotiable	-	794,970
Supranational Obligations	769,427	779,264
Commercial Paper	-	121,609
Certificates of deposits	725,580	725,000
California Asset Management Program	7,261,529	439,010
Local Agency Investment Fund (LAIF)	1,200,065	2,108,109
Ventura County Treasury Pool	60,583	59,231
Total cash and investments	<u>\$35,074,733</u>	<u>\$35,215,570</u>

***Investments Authorized by the California Government Code and the District's Investment Policy***

The following table identifies the investment types that are authorized by the District in accordance with the California Government Code (or District's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the District's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustees that are governed by the provision of debt agreements of the District, rather than the general provisions of the California Government Code or the District's investment policy.

<u>Authorized Investment Types</u>	<u>Maximum Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
U.S. Government Securities	5 years	None	None
U.S. Agency Securities	5 years	None	None
State Municipal Securities	5 years	None	None
LAIF	5 years	None	None
Ventura County Investment Pool	5 years	None	None
Local Agency Municipal Securities	5 years	None	5%
Non-Negotiable Certificates of Deposit	1 years	20%	5%
Negotiable Certificates of Deposit	5 years	30%	5%
Banker's Acceptances	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Corporate Notes	5 years	30%	5%
Mutual Funds	N/A	20%	5%
Asset-Backed Securities	5 years	20%	5%
Supranational	5 years	30%	None

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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***Custodial Credit Risk***

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investments or collateral securities that are in the possession of another party. With respect to investments, custodial credit risk generally applies only to direct investment in marketable securities. Custodial credit risk does not apply to a local government's indirect investment in securities through the use of mutual funds or government investment pools (such as LAIF). The California Government Code and the District's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provisions for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an individual collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure governmental deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

As of June 30, 2023, all of the District's deposits with financial institutions in excess of federal depository insurance limits were collateralized by an interest in an undivided collateral pool as required by State law.

***Cash and Cash Equivalents***

At June 30, 2023 and 2022, the carrying amount of cash in banks was \$1,556,718 and \$1,159,957, respectively, and the corresponding bank balance was \$1,581,302 and \$1,183,259. The difference between the carrying amount of cash in banks and the corresponding bank balance is due to deposits in transit and outstanding checks.

***Investment in Ventura County Treasurer Investment Pool***

The District is a voluntary participant in the Ventura County Treasurer's investment pool, which complies with the requirements of the California Government Code. Investments are stated at fair value. The fair value of the District's position in the pool is the same as the value of the pool shares. The District maintains a separate balance and investment income is allocated on a pro rata basis. Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments is required under generally accepted accounting principles. The District's deposits in the fund are considered highly liquid.

All wire transfer requests must be delivered to the Auditor's office for transmission the following banking day as follows:

- Wire transfers less than \$200,000 by 3:00 p.m. the previous day.
- Wire transfers \$200,000-\$1,000,000 require a minimum of 24 hours advance notice.
- Transfers greater than \$1,000,000 require a minimum of 1-week advance notice.
- Transfers greater than \$10,000,000 require a minimum of 2 weeks advance notice.
- Deviations from the above schedule or estimated dollar values requires advance approval.

## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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Additional information about the Ventura County investment pool can be obtained from the County of Ventura, California – Treasurer-Tax Collector, 800 South Victoria Avenue, California 93009.

#### ***Investment in State Investment Pool***

The District is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The fair value of the District's investment in this pool is reported in the accompanying basic financial statements at amounts based on the District's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

Included in LAIF's investment portfolio are structured notes and other asset-backed securities and floating rate securities issued by federal agencies, government-sponsored enterprises, and corporations. The total amount invested by all public agencies in LAIF at June 30, 2023 and 2022 is \$25.7 billion and \$29.8 billion, respectively. LAIF is a part of the California Pooled Money Investment Account (PMIA), which at June 30, 2023 and 2022 had a balance of \$178.4 billion and \$234.5 billion, respectively. Of that amount, 1.46% and 1.32%, respectively, is invested in medium-term and short-term structured notes and asset-backed securities. The average maturity of PMIA investments is 260 days and 291 days as of June 30, 2023 and 2022, respectively.

The Agency's deposit and withdrawal restrictions and limitations are as follows:

- Same day transaction processing occurs for orders received before 10:00 a.m.
- Next day transactions processing occurs for orders received after 10:00 a.m.
- Maximum limit of 15 transactions (combination of deposits and withdrawals) per month.
- Minimum transaction amount requirement of \$5,000, in increments of a \$1,000 dollars.
- Withdrawals of \$10,000,000 or more require 24 hours advance notice.
- Prior to funds transfer, an authorized person must call LAIF to do a verbal transaction.

The District's proportionate share of LAIF's market value was \$1,200,065 and \$2,108,109 at June 30, 2023 and 2022, respectively. The amounts invested in the California LAIF are not subject to categorization as they do not represent specifically identifiable investment securities.

#### ***Investment in California Asset Management Program***

The District is a voluntary participant in the California Asset Management Program (CAMP), which is a California, Joint Powers Authority established in 1989 to provide California public agencies with professional investment services. The CAMP Pool is a permitted investment for all local agencies under California Government Code Section 53601(p) and is overseen by a seven member Board of Trustees.

Investments are stated at fair value. The fair value of the District's position in the pool is the same as the value of the pool shares. The District maintains a separate balance and investment income is allocated on a pro rata basis. Because the District's deposits are

## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments is required under generally accepted accounting principles. The District's deposits in the fund are considered highly liquid.

The income, gains, and losses net of administration fees, are allocated based upon the participant's average daily balance. Participants share proportionally in any realized gains or losses on investments. Deposits in CAMP are not insured or otherwise guaranteed by the State of California. The fair value of the CAMP investment pools are approximately equal to the value of the pooled shares.

CAMP's deposit and withdrawal restrictions and limitations are as follows:

- Wire transfer orders can be processed the same Business Day if they are received and accepted by the Investment Adviser by 11:00 a.m. Pacific Time and if the Pool's Custodian receives federal funds by wire prior to the close of business.
- Wire orders received after 11:00 a.m. Pacific Time are processed on the next Business Day.
- ACH transfer orders are processed on the next Business Day if requested by 1:00 p.m. Pacific Time.
- ACH orders received after 1:00 p.m. Pacific Time are processed on the second Business Day after the Business Day on which they are received.
- CAMP does not limit the District's number of transactions.
- No one CAMP Shareholder can hold more than 10% of the entire CAMP Pool Holdings.

The District's proportionate share of CAMP's market value was \$7,261,529 and \$439,010 at June 30, 2023 and 2022, respectively. The amounts invested in CAMP are not subject to categorization or level 1, 2 or 3 of the fair value hierarchy as they do not represent specifically identifiable investment securities.

#### ***Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates and will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the District manages its exposure to interest rate risk is by purchasing a combination of shorter- and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio matures or comes close to maturity evenly over time as necessary to provide requirements for cash flow and liquidity needed for operations. Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investment by maturity date:

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

**Investments at June 30, 2023:**

<u>Investment Type</u>	Fair Value Total	Remaining Maturity (in months)		
		12 or Less	13-24	25-60
Federal Agency	\$ 5,362,903	\$ 2,641,014	\$ 1,447,691	\$ 1,274,198
Municipal Bonds	1,354,823	368,975	922,276	63,572
Asset-Backed	386,805	-	94,176	292,629
Corporate Notes	3,810,235	1,106,085	952,479	1,751,671
U.S. Treasury Notes	12,586,065	3,384,174	2,886,626	6,315,265
Supranational Obligations	769,427	-	769,427	-
Certificates of deposits	725,580	725,580	-	-
Local Government Investment Pool (CAMP-Pool)	7,261,529	7,261,529	-	-
Local Agency Investment Fund (LAIF)	1,200,065	1,200,065	-	-
Ventura County Treasury Pool	60,583	60,583	-	-
Total	<u>\$ 33,518,015</u>	<u>\$ 16,748,005</u>	<u>\$ 7,072,675</u>	<u>\$ 9,697,335</u>

**Investments at June 30, 2022:**

<u>Investment Type</u>	Fair Value Total	Remaining Maturity (in months)		
		12 or Less	13-24	25-60
Federal Agency	\$ 6,060,044	\$ 1,042,904	\$ 2,699,811	\$ 2,317,329
Municipal Bonds	1,463,169	105,140	365,804	992,225
Asset-Backed	1,095,272	-	25,826	1,069,446
Corporate Notes	3,837,204	263,372	1,561,190	2,012,642
U.S. Treasury Notes	16,572,731	6,203,813	3,309,910	7,059,008
CD Negotiable	794,970	794,970	-	-
Supranational Obligations	779,264	-	-	779,264
Commercial Paper	121,609	116,781	4,828	-
Certificates of deposits	725,000	725,000	-	-
Local Government Investment Pool (CAMP-Pool)	439,010	439,010	-	-
Local Agency Investment Fund (LAIF)	2,108,109	2,108,109	-	-
Ventura County Treasury Pool	59,231	59,231	-	-
Total	<u>\$ 34,055,613</u>	<u>\$ 11,858,330</u>	<u>\$ 7,967,369</u>	<u>\$ 14,229,914</u>

**Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the District's investment policy and the actual rating as of year-end for each investment type:

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

Investment Type	Total as of June 30, 2023	Minimum Legal Rating	Exempt From Disclosure	AAA	AA- to AA+	A- to A+	BBB+	Not rated
Federal Agency	\$ 5,362,903	A	\$ -	\$ -	\$ 5,362,903	\$ -	\$ -	\$ -
Municipal Bonds	1,354,823	A	-	361,776	993,047	-	-	-
Asset-Backed	386,805	A	-	386,805	-	-	-	-
Corporate Notes	3,810,235	A	-	-	619,789	2,329,998	860,448	-
U.S. Treasury Notes	12,586,065	N/A	12,586,065	-	-	-	-	-
Supranational Obligations	769,427	N/A	-	769,427	-	-	-	-
Certificates of deposits Local Government	725,580	N/A	-	-	-	-	-	725,580
Investment Pool (CAMP)	7,261,529	N/A	-	-	-	-	-	7,261,529
Local Agency Investment Fund (LAIF)	1,200,065	N/A	-	-	-	-	-	1,200,065
Ventura County Treasury Pool	60,583	N/A	-	-	-	-	-	60,583
<b>Total</b>	<b>\$ 33,518,015</b>		<b>\$ 12,586,065</b>	<b>\$ 1,518,008</b>	<b>\$ 6,975,739</b>	<b>\$ 2,329,998</b>	<b>\$ 860,448</b>	<b>\$ 9,247,757</b>

Investment Type	Total as of June 30, 2022	Minimum Legal Rating	Exempt From Disclosure	AAA	AA- to AA+	A- to A+	BBB+	Not rated
Federal Agency	\$ 6,060,044	A	\$ -	\$ -	\$ 6,060,044	\$ -	\$ -	\$ -
Municipal Bonds	1,463,169	A	-	108,318	1,354,851	-	-	-
Asset-Backed	1,095,272	A	-	1,095,272	-	-	-	-
Corporate Notes	3,837,204	A	-	-	270,589	2,857,097	709,518	-
U.S. Treasury Notes	16,572,731	N/A	16,572,731	-	-	-	-	-
CD Negotiable	794,970	N/A	-	-	-	-	-	794,970
Supranational Obligations	779,264	N/A	-	211,539	-	-	59,822	507,903
Commercial Paper	121,609	N/A	-	-	-	-	-	121,609
Certificates of deposits Local Government	725,000	N/A	-	-	-	-	-	725,000
Investment Pool (CAMP)	439,010	N/A	-	-	-	-	-	439,010
Local Agency Investment Fund (LAIF)	2,108,109	N/A	-	-	-	-	-	2,108,109
Ventura County Treasury Pool	59,231	N/A	-	-	-	-	-	59,231
<b>Total</b>	<b>\$ 34,055,613</b>		<b>\$ 16,572,731</b>	<b>\$ 1,415,129</b>	<b>\$ 7,685,484</b>	<b>\$ 2,857,097</b>	<b>\$ 769,340</b>	<b>\$ 4,755,832</b>

**Fair Value Measurement**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. These principles recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Investments reflect prices quoted in active markets.
- *Level 2:* Investments reflect prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered active and level two investments are valued using multiple valuation techniques, primarily market and income approaches; and,
- *Level 3:* Investments reflect prices based upon unobservable sources.



**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

The District has the following recurring fair value measurements as of June 30, 2023:

Investments by Fair Value Level	Total as of June 30, 2023	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Federal Agency	\$ 5,362,903	-	5,362,903	-
Municipal Bonds	1,354,823	-	1,354,823	-
Asset-Backed	386,805	-	386,805	-
Corporate Notes	3,810,235	-	3,810,235	-
Supranational Obligations	769,427	-	769,427	-
U.S. Treasury Notes	12,586,065	12,586,065	-	-
Total investments measured by fair value level	<u>\$ 24,270,258</u>	<u>12,586,065</u>	<u>11,684,193</u>	<u>-</u>

Investments measured at the Net Asset Value (NAV) which approximates fair value

Investments not subject to Fair Value hierarchy

Local Agency Investment Fund (LAIF)	1,200,065
Local Government Investment Pool (CAMP)	7,261,529
Ventura County Treasury Pool	60,583
Certificates of deposits	725,580
	<u>9,247,757</u>

Total \$ 33,518,015

The District has the following recurring fair value measurements as of June 30, 2022:

Investments by Fair Value Level	Total as of June 30, 2022	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Federal Agency	\$ 6,060,044	-	6,060,044	-
Municipal Bonds	1,463,169	-	1,463,169	-
Asset-Backed	1,095,272	-	1,095,272	-
Corporate Notes	3,837,204	-	3,837,204	-
CD Negotiable	794,970	-	794,970	-
Supranational Obligations	779,264	-	779,264	-
Commercial Paper	121,609	-	121,609	-
U.S. Treasury Notes	16,572,731	16,572,731	-	-
Total investments measured by fair value level	<u>\$ 30,724,263</u>	<u>16,572,731</u>	<u>14,151,532</u>	<u>-</u>

Investments measured at the Net Asset Value (NAV) which approximates fair value

Local Government Investment Pool (CAMP-Pool) 439,010

Investments not subject to Fair Value hierarchy

Local Agency Investment Fund (LAIF)	2,108,109
Ventura County Treasury Pool	59,231
Certificates of deposits	725,000
	<u>2,892,340</u>

Total \$ 34,055,613

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. There are no investments in any one issuer that represent more than 5% of the District's portfolio excluding U.S. Treasuries, Federal Agencies, Supranationals, and pooled investments such as LAIF, Ventura County Pool, money market funds, and shares of beneficial interest issued by Joint Powers Authorities.

**2. Accounts Receivable**

Disposal and sanitation fees and other, net - These receivables are comprised of services provided to customers at the District's Toland Road Landfill. They are shown net of an allowance for uncollectable accounts. The allowance totals \$10,973 and \$10,097 at June 30, 2023 and June 30, 2022, respectively.

Contract services and other, net - These receivables result from contractual agreements to provide services such as operation & maintenance of wastewater treatment plants; collection & potable water systems; and engineering, management & administration. They are shown net of an allowance for uncollectable accounts. The allowance totals \$9,677 and \$11,987 at June 30, 2023 and June 30, 2022, respectively.

Summary of accounts receivable as reported on the accompanying Statement of Net Position is shown as follows:

<b>June 30, 2023</b>			
<b><u>Accounts Receivable - Trade</u></b>	<b><u>Gross</u></b>	<b><u>Allowance</u></b>	<b><u>Net</u></b>
Disposal and sanitation	\$ 1,097,320	\$ (10,973)	\$ 1,086,347
Contract services and other	1,109,129	(9,677)	1,099,452
Total accounts receivable	<u>\$ 2,206,449</u>	<u>\$ (20,650)</u>	<u>\$ 2,185,799</u>
<b>June 30, 2022</b>			
<b><u>Accounts Receivable - Trade</u></b>	<b><u>Gross</u></b>	<b><u>Allowance</u></b>	<b><u>Net</u></b>
Disposal and sanitation	\$ 1,267,341	\$ (10,097)	\$ 1,257,244
Contract services and other	1,133,716	(11,987)	1,121,729
Total accounts receivable	<u>\$ 2,401,057</u>	<u>\$ (22,084)</u>	<u>\$ 2,378,973</u>

**3. Notes Receivable**

Include amounts due from the Malibu Bay Club Assessment District for the costs of constructing an onsite wastewater treatment system for the Malibu Bay Club, a California non-profit mutual benefit corporation.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

**4. Capital Assets**

Construction/Production in Process - The District has been involved in various construction projects throughout the year. The balances of the various construction projects that comprise the construction/production in process balances at June 30 are as follows:

<b>Construction in Progress</b>	<b>2023</b>	<b>2022</b>
Toland Landfill Leachate System	\$ 72,154	\$ 13,844
Toland Scalehouse	16,143	16,143
Toland Deep Well & Pipeline	56,227	56,227
Toland Flare Replacement and Gas Collection	1,316,043	1,465,762
Toland Landfill Phase 4C/D	483,990	-
Toland Landfill West Perimeter Slope	74,700	-
Toland Server	8,748	-
Grand total	<u>\$ 2,028,005</u>	<u>\$ 1,551,976</u>

A summary of changes in capital assets for the years ended June 30 as follows:

	Beginning Balance <u>June 30, 2022</u>	Additions	Deletions	Ending Balance <u>June 30, 2023</u>
Capital assets, not being depreciated				
Land	\$ 2,817,108	\$ -	\$ -	\$ 2,817,108
Construction-in-Progress	1,551,975	1,175,436	(699,406)	2,028,005
Total capital assets, not being depreciated	<u>4,369,083</u>	<u>1,175,436</u>	<u>(699,406)</u>	<u>4,845,113</u>
Capital assets, being depreciated				
Structures and improvements	67,017,129	699,406	-	67,716,535
Equipment	16,211,945	863,586	(1,201,650)	15,873,881
Total capital assets, being depreciated	<u>83,229,074</u>	<u>1,562,992</u>	<u>(1,201,650)</u>	<u>83,590,416</u>
Less accumulated depreciation for:				
Structures and improvements	41,094,783	3,268,585	-	44,363,368
Equipment	10,602,992	1,085,346	(1,196,325)	10,492,013
Total accumulated depreciation	<u>51,697,775</u>	<u>4,353,931</u>	<u>(1,196,325)</u>	<u>54,855,381</u>
Total capital assets, being depreciated, net	<u>31,531,299</u>	<u>(2,790,939)</u>	<u>(5,325)</u>	<u>28,735,035</u>
Net capital assets	<u>\$ 35,900,382</u>	<u>\$ (1,615,503)</u>	<u>\$ (704,731)</u>	<u>\$ 33,580,148</u>

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

	Beginning Balance <u>June 30, 2021</u>	Additions	Deletions	Ending Balance <u>June 30, 2022</u>
Capital assets, not being depreciated				
Land	\$ 2,817,108	\$ -	\$ -	\$ 2,817,108
Construction-in-Progress	3,329,516	3,519,224	(5,296,765)	1,551,975
Total capital assets, not being depreciated	<u>6,146,624</u>	<u>3,519,224</u>	<u>(5,296,765)</u>	<u>4,369,083</u>
Capital assets, being depreciated				
Structures and improvements	62,536,516	5,180,009	(699,396)	67,017,129
Equipment	16,900,613	562,995	(1,251,663)	16,211,945
Total capital assets, being depreciated	<u>79,437,129</u>	<u>5,743,004</u>	<u>(1,951,059)</u>	<u>83,229,074</u>
Less accumulated depreciation for:				
Structures and improvements	38,070,562	3,122,278	(98,057)	41,094,783
Equipment	10,606,104	1,095,589	(1,098,701)	10,602,992
Total accumulated depreciation	<u>48,676,666</u>	<u>4,217,867</u>	<u>(1,196,758)</u>	<u>51,697,775</u>
Total capital assets, being depreciated, net	<u>30,760,463</u>	<u>1,525,137</u>	<u>(754,301)</u>	<u>31,531,299</u>
Net capital assets	<u>\$ 36,907,087</u>	<u>\$ 5,044,361</u>	<u>\$ (6,051,066)</u>	<u>\$ 35,900,382</u>

**5. Long-Term Debt**

***Direct Borrowings:***

***1) Installment Purchase Agreement***

On June 24, 2016, the District entered into an Installment Purchase Agreement with Compass Mortgage Corporation (Lender) in the amount of \$1,825,000. The funds were used to retire an existing loan with Citizens Bank. The purpose of the original loan was to reimburse the District for the costs advanced for an advanced onsite wastewater treatment system for the Malibu Bay Club, a California non-profit mutual benefit corporation. Semiannual principal and interest payments of \$95,916 are due October 4 and April 4, commencing October 4, 2016 through April 4, 2027. Interest is at 2.71%. The District has pledged the Net Revenues of the Solid Waste operations for the repayment of the loan. The Installment Purchase Agreement contains a provision that in the event of default, the Lender may declare the entire principal amount of the unpaid Installment Payments and the accrued interest thereon to be due and payable immediately and impose a default rate equal to an additional 5.00%.

***2) Installment Sale Agreement***

On January 29, 2016, the District entered into an Installment Sale Agreement with Banc of America Public Capital Corp (Lender) in the amount of \$3,980,887. The funds were received to retire the existing loan with Citizens Bank. The purpose of the original loan was to provide financing for the acquisition and construction of a biosolids drying facility project. Semiannual principal and interest payments of \$307,471 are due June 21 and December 21, commencing June 21, 2016 through December 21, 2022. Interest is at 2.12%. The District has pledged the Net Revenues of the Solid Waste operations for the repayment of the Installment Sale Agreement. The loan contains a provision that in the event of default, the Lender may declare the entire principal amount of the unpaid Installment Payments and the accrued interest thereon to be due and payable immediately and impose a default rate equal to an additional 4.00%. The principal and interest was paid in full during the fiscal year.

## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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#### **3) *Installment Sale Agreement***

On January 29, 2016, the District entered into an Installment Sale Agreement with Banc of America Public Capital Corp (Lender) in the amount of \$6,037,415. The funds were used to retire an existing loan with City National Bank. The purpose of the original loan was to provide financing for the acquisition and construction of a biosolids drying facility and microturbine project. Semiannual principal and interest payments of \$392,511 are due November 13 and May 13, commencing May 13, 2016 through May 13, 2024. Interest is at 2.27%. The District has pledged the Net Revenues of the Solid Waste operations for the repayment of the Installment Sale Agreement. The loan contains a provision that in the event of default, the Lender may declare the entire principal amount of the unpaid Installment Payments and the accrued interest thereon to be due and payable immediately and impose a default rate equal to an additional 4.00%.

#### **4) *Installment Sale Agreement***

On January 29, 2016, the District entered into an Installment Sale Agreement with Banc of America Public Capital Corp (Lender) in the amount of \$3,709,711. The funds were used to retire an existing loan with Bank of America. The purpose of the original loan was to provide financing for the expansion of the Toland Road Landfill. Semiannual principal and interest payments of \$214,693 are due June 23 and December 23, commencing June 23, 2016 through December 23, 2025. Interest is at 2.87%. The District has pledged the District's Net Revenues for the repayment of the Installment Sale Agreement. The loan contains a provision that in the event of default, the Lender may declare the entire principal amount of the unpaid Installment Payments and the accrued interest thereon to be due and payable immediately, and impose a default rate equal to an additional 4.00%.

#### **5) *Installment Sale Agreement***

The District entered into an Installment Sale Agreement with Banc of America Public Capital Corp (Lender) for \$10,068,000. The funds were received to provide financing for the Phase 4 liner project at the Toland Road Landfill. Semiannual principal and interest payments of \$500,886 are due July 29 and January 29, commencing July 29, 2016 through January 29, 2028. Interest is at 2.94%. The District has pledged the District's Net Revenues for the repayment of the Installment Sale Agreement. The loan contains a provision that in the event of default, the Lender may declare the entire principal amount of the unpaid Installment Payments and the accrued interest thereon to be due and payable immediately, and impose a default rate equal to an additional 4.00%.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

The following is a schedule of changes in long-term debt of the District for the fiscal year ended June 30, 2023:

Direct Borrowings:	Beginning Balance	Additions	Payments/Deletions	Ending Balance	Amounts Due in One Year
1) Malibu Bay Club: Jun. 24, 2016	\$ 891,386	\$ -	\$ (168,811)	\$ 722,575	\$ 173,417
2) Biosolids Drying Facility Project: Jan. 29, 2016	304,246	-	(304,246)	-	-
3) Biosolids Drying Facility/ Microturbine Project: Jan. 29, 2016	1,526,486	-	(754,629)	771,857	771,857
4) Toland Landfill 3B Liner: Jan. 29, 2016	1,420,170	-	(391,414)	1,028,756	402,729
5) Toland Landfill 4A Liner: Jan. 29, 2016	5,473,644	-	(847,027)	4,626,617	872,113
Total long-term debt	\$ 9,615,932	\$ -	\$ (2,466,127)	\$ 7,149,805	\$ 2,220,116

The following schedule illustrates the debt service requirements to maturity for loans outstanding as of June 30, 2023:

Fiscal Years Ending June 30,	Direct Borrowings		
	Principal	Interest	Total
2024	\$ 2,220,116	\$ 187,896	\$ 2,408,012
2025	1,490,461	132,529	1,622,990
2026	1,319,200	89,097	1,408,297
2027	1,139,918	53,686	1,193,604
2028	980,110	21,664	1,001,774
Total	\$ 7,149,805	\$ 484,872	\$ 7,634,677

**6. Landfill Closure/Postclosure Costs**

As the District's landfill sites reach capacity, the District is responsible for closing them in accordance with applicable regulatory requirements. The District is also responsible for postclosure maintenance of the Ozena Modified Sanitary Landfill, Toland Road Landfill, Coastal Landfill site, Bailard Landfill site, and for water monitoring of the River Ridge Landfill site (the latter under an agreement with the City of Oxnard). District engineers estimate expected closure and postclosure costs related to all of the District's landfill sites. These estimates are updated every five years, with the latest revision taking place in 2021. Such costs are accrued over the estimated useful life of each site. The amount accrued for closure and postclosure costs, using the estimated useful life, represents the ratio of refuse accepted at the site to the sites expected capacity multiplied by the sites total estimated closure and postclosure costs and are subject to changes resulting from inflation, deflation, technology or changes in applicable laws or regulations. The \$21,777,326 reported as landfill closure and postclosure care liability at June 30, 2023, represents the cumulative amount reported to date based on the use of 100% of estimated capacity for the closed landfills, and on 62.9% for the Toland Road Landfill. The District will recognize the remaining estimated cost of closure and postclosure care for the Toland Road Landfill of \$7,018,260 as the remaining estimated capacity is filled.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

The District expects to incur continuing maintenance costs related to the closed sites for at least 30 years after closure.

Title 27, California Code of Regulations, Division 2, Subdivision 1, Chapter 6, Subchapter 3, Article 1, Section 22236, requires the estimated closure and postclosure costs for operating landfills and the remaining estimated postclosure costs for certain closed landfills be adjusted for the previous year by a specified inflation percentage. Current regulations also require the District to provide financial assurance to CalRecycle. From the available financial assurance mechanisms, the District has chosen the enterprise fund account method for Toland Road Landfill and Pledge of Revenue Agreements for Bailard and Coastal Landfills. The District is required to make annual contributions to finance closure and postclosure care. The amount of financial assurance required is adjusted each year to the updated closure/postclosure requirements. In addition, an adjustment percentage to account for inflation of 7.0% and 4.1% was included for the years 2023 and 2022, respectively. The District is in compliance with these requirements, and, at June 30, 2023, cash and cash equivalents and investments of \$17,150,806 are held for these purposes. These are reported as restricted assets on the Statement of Net Position.

The District has provided the required financial assurance to the CalRecycle estimated closure and postclosure costs for the Coastal, Bailard and Toland Road Landfill sites. The CalRecycle does not require financial assurance for the other District sites; however, the District has set aside funds to provide the required postclosure maintenance of these sites.

The table below shows each landfill or landfill site, capacity of each, remaining life, costs associated with each, and the remaining costs to be recognized as of June 30, 2023.

<u>Landfill/Site:</u>	<u>Bailard</u>	<u>Coastal</u>	<u>Ozena</u>	<u>River Ridge</u>	<u>Toland</u>
<u>Landfill Capacity:</u>					
Estimated capacity (tons)	3,150,000	3,210,289	6,250	2,400,000	17,269,668
Percent used to date	100.0%	100.0%	100.0%	100.0%	62.9%
<u>Closure/Postclosure Costs:</u>					
Closure Costs	\$ 13,541,650	\$ 9,954,107	\$ 250,000	\$ 2,250,000	\$ 7,394,527
Est. corrective action	535,674	393,009	-	-	630,741
Est. postclosure	4,437,427	3,923,021	467,394	1,741,316	10,900,489
Total costs	18,514,751	14,270,137	717,394	3,991,316	18,925,757
Closures/postclosure recognized	18,514,751	14,270,137	717,394	3,991,316	11,907,497
Remaining closure/postclosure to be recognized	\$ -	\$ -	\$ -	\$ -	\$ 7,018,260

(1) Estimated Closure Costs

<u>Remaining landfill life</u>	Closed FY 97	Closed FY 95	Closed FY 87	Closed FY 82	17 years
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The River Ridge site has been closed since 1982, the Ozena Landfill since 1987, the Coastal site since 1995, and the Bailard site since 1997. Postclosure costs for all four have been recognized.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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In accordance with GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*, landfill closure costs and costs to maintain and monitor a landfill site for 30 years after closure are to be accrued during the period the landfill is operated. The District adopted this standard in FY 1994.

***Tierra Rejada Consortium Reserve:***

The District is acting as the project manager to complete the mitigation process on the closed Tierra Rejada Landfill and as trustee of the Consortium's mitigation funds. The District does not own nor has it ever provided tonnage to the Tierra Rejada Landfill. The District was named project manager because of its expertise in the landfill closure/post-closure maintenance process. The Consortium is comprised of the District, the County of Ventura, Simi Valley County Sanitation District and Rancho Simi Recreation and Park District. Prior to fiscal year 2019, the District categorized this reserve as a restricted non-current asset on the Statements of Net Position. As the District incurred expenses related to this project, the restricted reserve decreased to offset the District's expenses incurred on behalf of the Tierra Rejada Consortium project. As of June 30, 2018, the ending balance was depleted. During 2019, the Consortium agreed to continue funding the mitigation costs on an annual basis, rather than pre-funding the reserve. In 2023 and 2022, \$770,402 and \$36,897 in mitigation expenses were incurred at the Tierra Rejada Landfill, respectively.

**7. Segment Information**

The Water & Wastewater division accounts for the management, operation, and maintenance of water and wastewater facilities throughout Ventura County. The Solid Waste division accounts for the management and operation of six municipal waste landfills, only one of which is active. While the Biosolids division is no longer operational, it does continue to have debt service obligations through fiscal year 2024 and has been incorporated in the Solid Waste division. Selected segment information for the year ended June 30, 2023, is as follows:



**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

**Condensed Statement of Net Position**

	Water and Wastewater	Solid Waste	Administration	Total
Current assets	\$ 751,884	\$ 7,415,582	\$ 1,541,066	\$ 9,708,532
Restricted current assets	181,611	11,180,153	-	11,361,764
Restricted non-current assets	549,158	6,013,113	-	6,562,271
Capital assets, net	2,175,166	31,303,493	101,489	33,580,148
Non-current assets (liability)	19,939	10,746,363	(3,422)	10,762,880
Total assets	<u>3,677,758</u>	<u>66,658,704</u>	<u>1,639,133</u>	<u>71,975,595</u>
Deferred outflows of resources	2,029,534	942,764	(86,685)	2,885,613
Liabilities payable from unrestricted current assets	233,117	3,392,102	163,739	3,788,958
Liabilities payable from restricted current assets	173,417	410,128	-	583,545
Liabilities payable from unrestricted non-current assets	3,345,379	7,458,841	1,413,724	12,217,944
Liabilities payable from restricted non-current assets	549,158	21,504,667	-	22,053,825
Total liabilities	<u>4,301,071</u>	<u>32,765,738</u>	<u>1,577,463</u>	<u>38,644,272</u>
Deferred inflows of resources	1,266,267	360,803	(25,015)	1,602,055
Net position				
Net investment in capital assets	1,458,503	24,882,064	101,489	26,442,056
Restricted	730,769	2,755,164	-	3,485,933
Unrestricted	(2,049,318)	6,837,699	(101,489)	4,686,892
Total net position (deficit)	<u>\$ 139,954</u>	<u>\$ 34,474,927</u>	<u>\$ -</u>	<u>\$ 34,614,881</u>

**Condensed Statement of Revenues, Expenses and Changes in Net Position**

	Water and Wastewater	Solid Waste	Administration	Total
Operating revenues:				
Disposal and sanitation fees	\$ -	\$ 11,633,175	\$ -	\$ 11,633,175
Contract services	4,166,221	118,269	65,998	4,350,488
Other revenue	224,571	899,001	11,284	1,134,856
Total operating revenues	<u>4,390,792</u>	<u>12,650,445</u>	<u>77,282</u>	<u>17,118,519</u>
Operating expenses:				
Salaries and benefits	1,945,891	3,496,249	2,326,667	7,768,807
Depreciation	388,062	3,921,317	44,552	4,353,931
Other operating expenses	957,010	8,097,398	273,096	9,327,504
Total operating expenses	<u>3,290,963</u>	<u>15,514,964</u>	<u>2,644,315</u>	<u>21,450,242</u>
Operating income	<u>1,099,829</u>	<u>(2,864,519)</u>	<u>(2,567,033)</u>	<u>(4,331,723)</u>
Non-operating revenues(expenses):				
Interest and investment earnings	258	464,393	-	464,651
Interest expense	(23,440)	(222,596)	-	(246,036)
Other non-operating revenue(expense)	14,389	84,254	850	99,493
Total non-operating revenues (expenses)	<u>(8,793)</u>	<u>326,051</u>	<u>850</u>	<u>318,108</u>
Transfers in/(out)	<u>(1,180,445)</u>	<u>(1,385,738)</u>	<u>2,566,183</u>	<u>-</u>
Change in net position	<u>(89,409)</u>	<u>(3,924,206)</u>	<u>-</u>	<u>(4,013,615)</u>
Net position (deficit), beginning of year	<u>229,363</u>	<u>38,399,133</u>	<u>-</u>	<u>38,628,496</u>
Net position (deficit), end of year	<u>\$ 139,954</u>	<u>\$ 34,474,927</u>	<u>\$ -</u>	<u>\$ 34,614,881</u>

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

**Condensed Statement of Cash Flows**

	Water and Wastewater	Solid Waste	Administration	Total
Net cash provided by operating activities	\$ 1,716,665	\$ 3,666,657	\$ (1,603,448)	\$ 3,779,874
Net cash (used for) non-capital financing activities	(1,180,445)	(1,385,738)	2,566,183	-
Net cash (used for) capital and related financing activities	(3,312)	(4,382,943)	16,506	(4,369,749)
Net cash provided by investing activities	258	6,902,205	-	6,902,463
Net increase (decrease)	533,166	4,800,181	979,241	6,312,588
Cash and cash equivalents, beginning of year	(790,412)	4,014,190	542,529	3,766,307
Cash and cash equivalents, end of year	<u>\$ (257,246)</u>	<u>\$ 8,814,371</u>	<u>\$ 1,521,770</u>	<u>\$ 10,078,895</u>

**8. Defined Benefit Pension Plans**

***General Information about the Pension Plan***

The District participates in two defined benefit pension plans, the Ventura County Employees' Retirement Association (VCERA) pension plan and a Public Agency Retirement System (PARS) Retirement Enhancement Plan. The pension plans consist of a cost-sharing multiple employers defined benefit pension and a defined benefit single-employer retirement plan, respectively. The summary of the pension related liability, deferred inflows of resources and deferred outflows of resources, and pension expense/expenditures are as follows:

	VCERA Plan	PARS Plan	Total
Deferred Outflows of Resources - Pension Related	\$ 1,640,909	\$ 811,735	\$ 2,452,644
Net Pension Liability (asset)	2,078,770	5,504,756	7,583,526
Deferred Inflows of Resources - Pension Related	961,644	235,439	1,197,083
Pension expenses (credits)	266,294	2,293,633	2,559,927

**A. Ventura County Employees' Retirement Association (VCERA)**

***Plan Description***

The District participates in the Ventura County Employees' Retirement Association (VCERA) pension plan, a cost-sharing multiple-employer defined benefit pension plan (the Plan). VCERA is administered by the Board of Retirement and governed by the County Employees' Retirement Law of 1937 (CERL) and the California Public Employees' Pension Reform Act of 2013 (PEPRA). The Board of Retirement is responsible for the general management of VCERA and for determining VCERA's investment objectives, strategies, and policies. The Plan's authority to establish and amend the benefit terms are set by the CERL and PEPRA and may be amended by the California state legislature and in some cases require approval by the County of Ventura Board of Supervisors, the VCERA Board of Retirement, and/or the District's Boards of Directors. VCERA is a tax qualified plan under Section 401(a) of the Internal Revenue Code. Membership to the plan is mandatory for employees with regular bi-weekly work schedule of 64 hours or more. Members employed up to and including June 30, 1979 and certain management personnel who entered service prior to October 16, 2001 are designated as Tier 1 members. Currently, there are no District staff members that fall into this category.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

Members employed after June 30, 1979 through December 31, 2012, are designated as Tier 2 members (Classic members). New members employed after January 1, 2013 are designated as PEPRA members.

VCERA is a legally separate entity from the District, not a component unit, and there is no financial interdependency with the County of Ventura. For these reasons, the District's financial statements exclude the VCERA pension plan as of June 30, 2023. VCERA publishes its own annual comprehensive financial report that includes its financial statements and required supplementary information, that can be obtained by writing VCERA at, 1190 South Victoria Avenue, Suite 200, Ventura, California 93003 or visiting the website at: [www.vcera.org](http://www.vcera.org).

**Benefits Provided**

VCERA provides retirement, disability, death and survivor benefits to eligible members. The retirement benefit the member will receive is based upon age at retirement, final compensation, years of service, and retirement plan tier as follows:

The Plan's provisions and benefits in effect at June 30, 2023 are summarized as follows:

	<b>Tier 1</b>	<b>Tier 2</b>	<b>PEPRA</b>
<b>Hire Date</b>	Prior to July 1, 1979	July 1, 1979 to December 31, 2012	On or after January 1, 2013
<b>Final Average Compensation</b>	Highest 12 consecutive months	Highest 36 consecutive months	Highest 36 consecutive months
<b>Normal Retirement Age</b>	Age 55	Age 55	Age 55
<b>Early Retirement: Years of service required and/or age eligible for</b>	Age 70 any years 10 years age 50 30 years any age	Age 70 any years 10 years age 50 30 years any age	Age 70 any years 5 years age 52 N/A
<b>Benefit percent per year of service for normal retirement age</b>	The monthly allowance is equal to 1/90th of the first \$350 of final compensation, plus 1/60th of the excess final compensation times years of accrued retirement service credit times age factor from section 31676.11.	The monthly allowance is equal to 1/90th of the first \$350 of final compensation, plus 1/60th of the excess final compensation times years of accrued retirement service credit times age factor from section 31676.11.	The monthly allowance is equal to the final compensation multiplied by years of accrued retirement credit multiplied by the age factor from section 7522.20(a).
<b>Final Average Compensation Limitation</b>	100% of final compensation	100% of final compensation	May be over 100% subject to the provisions of PEPRA
<b>Required employee contribution rates</b>	Varies	Varies	Varies
<b>Required employer contribution rates</b>	16.30%	15.02%	13.80%

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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VCERA provides an annual cost-of-living benefit to Tier 1 general member retirees. The cost-of-living adjustment, based upon the Consumer Price Index for the Los Angeles, Riverside, Orange County area, is capped at 3.0%. Certain Tier 2 general member retirees receive a fixed 2% cost-of-living adjustment pursuant to collective bargaining agreements.

***Contributions***

Participating employers and active members are required by statute to contribute a percentage of covered salary to the Plan. This requirement is pursuant to Government Code sections 31453.5 and 31454, for participating employers and Government Code sections 31621.6, 31639.25 and 7522.30 for active members. The contribution requirements are established and may be amended by the VCERA Board of Retirement pursuant to Article 1 of the CERL, which is consistent with the Plan's actuarial funding policy. The contribution rates are adopted yearly, based on an annual actuarial valuation, conducted by an independent actuary, that requires actuarial assumptions with regard to mortality, expected future service (including age at entry into the Plan, if applicable and tier), and compensation increases of the members and beneficiaries. The combined active member and employer contribution rates are expected to finance the costs of benefits for employees that are allocated during the year, with an additional amount to finance any unfunded accrued liability.

Participating employers may pay a portion of the active members' contributions through negotiations and bargaining agreements.

Employer Contributions to the Plan for the fiscal year ended June 30, 2023 were \$530,744. The actual employer payments of \$530,744 made to VCERA by the District during the measurement period ended June 30, 2023 differed from the District's proportionate share of the employer's contributions of \$684,003 by \$153,259, which is being amortized over the expected average remaining service lifetime in the VCERA Cost-Sharing Multiple Employer Plan.

***Net Pension Liability***

The District's Net Pension Liability (NPL) for the Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2022, using an annual actuarial valuation as of June 30, 2022. A summary of principal assumptions and methods used to determine the net pension liability is as follows.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

**Actuarial Methods and Assumptions Used to Determine Total Pension Liability**

Valuation date	June 30, 2022
Measurement date	June 30, 2022
Actuarial cost method	Entry Age Actuarial Cost Method
Asset valuation method	Market Value of Assets
Actuarial Assumptions:	
Discount rate	7.00%
Inflation	2.50%
Real across-the-board salary increase	0.50%
Projected salary increases (1)	3.75% - 10.00%, varying by service, including inflation
Investment rate of return	7.00%, net of pension plan administration and investment expenses, including inflation
Cost of living adjustments	Increase of 2.50% per year
Mortality rate table (2)	Derived using VCERA participant data for all employers

(1) Annual increases vary by category, entry age, and duration of service.

(2) Post-retirement mortality is based on the Headcount-Weighted RP-2014 Healthy Annuitant Mortality Tables projected generationally with two-dimensional mortality improvement scale MP-2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the following table.

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Arithmetic Real Rate of Return</b>
Large Cap Equity	27.69%	5.39%
Small Cap Equity	3.96%	6.58%
Developed International Equity	16.04%	6.39%
Emerging Market Equity	4.31%	8.60%
Core Bonds	5.00%	0.83%
Treasuries	2.00%	0.00%
Real Estate	8.00%	5.01%
Private Equity	16.00%	10.00%
Private Debt/Credit Strategies	6.00%	5.02%
Infrastructure	4.00%	5.89%
Natural Resources	2.00%	11.24%
Absolute Return Fixed Income	5.00%	2.17%
<b>Total</b>	<b>100.00%</b>	

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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**Discount Rate**

The discount rate used to measure the Total Pension Liability was 7.00% and 7.00% as of June 30, 2022 and 2021, respectively. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rates and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as contributions from future plan members, are not included. Based on those assumptions, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL as of both June 30, 2022 and 2021.

**Pension Plan Fiduciary Net Position**

Detailed information about the VCERA's fiduciary net position is available in a separately issued VCERA annual comprehensive financial report. That report may be obtained on the Internet at [www.ventura.org/vcera](http://www.ventura.org/vcera); by writing to VCERA at 1190 S. Victoria Avenue, Suite 200, Ventura, CA 93003; or by calling (805) 339-4250.

**Proportionate Share of Net Pension Liability**

The following table shows the Plan's proportionate share of the net pension liability over the measurement period.

	Increase (Decrease)		
	Plan Total Pension Liability	Plan Fiduciary Net Position	Plan Net Pension Liability
	(a)	(b)	(c) = (a) - (b)
Balance at: 6/30/2021 (VD)	\$ 30,287,310	\$ 32,415,352	\$ (2,128,042)
Balance at: 6/30/2022 (MD)	35,376,661	33,297,891	2,078,770
Net changes during 2021-22	5,089,351	882,539	4,206,812

Valuation Date (VD), Measurement Date (MD)

The District's net pension liability for the Plan is measured as the proportionate share of the net pension liability. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The District's proportionate share of the net pension liability for the Plan was as follows:

Proportionate share at June 30, 2022 (measurement date June 30, 2021)	0.422%
Proportionate share at June 30, 2023 (measurement date June 30, 2022)	0.474%
Change - Increase (Decrease)	0.052%

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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***Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the District’s proportionate share of the net pension liability of the Plan as of June 30, 2022, the measurement date, calculated using the discount rate of 7.00%, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	<b>1.00% Decrease (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1.00% Increase (8.00%)</b>
Net Pension Liability	\$ 6,761,207	\$ 2,078,770	\$ (1,789,636)

***Recognition of Gains and Losses***

Under GASB 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time.

The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense.

The amortization period differs depending on the source of the gain or loss:

Difference between projected and actual earnings	5-year straight-line amortization
All other amounts	Straight-line amortization over the average expected remaining service lives of all members that are provided with benefits (active, inactive and retired) as of the beginning of the measurement period

There are differences between the actual employer contributions and the proportionate share of the employer contributions during the measurement period ended June 30, 2022. These differences are recognized over the average of the expected remaining service lives of all employees that are provided with pensions through VCERA which is 5.09 years determined as of June 30, 2022 (the beginning of the measurement period ending June 30, 2022).

***Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions***

As of the start of the measurement period (July 1, 2022), the net pension asset for the plan was \$(2,128,042). For the measurement period ending June 30, 2022 (the measurement date), the District incurred pension expense of \$266,294 for the Plan.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

As of June 30, 2023, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Changes in employer's proportion	\$ 131,614	\$ 571,639
Net difference between projected and actual earnings on pension plan investments	484,103	-
Difference between expected and actual experience in the Total Pension Liability	82,801	90,429
Changes of assumptions or other inputs	411,647	-
Difference between the employer's contributions and the employer's proportionate share of contributions	-	299,576
Pension contributions subsequent to measurement date	<u>530,744</u>	<u>-</u>
Total	<u>\$ 1,640,909</u>	<u>\$ 961,644</u>

\$530,744 reported as deferred outflows of resources related to contributions subsequent to the measurement date are contributions made after the measurement date of the net pension liability but before the end of the District's reporting period, which will be recognized as a reduction of the net pension liability in the subsequent fiscal period rather than in the current fiscal year.

Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

<u>Fiscal Year Ended June 30:</u>	<u>Deferred Outflows/(Inflows) of Resources</u>
2024	\$ 484,292
2025	(231,347)
2026	(440,493)
2027	991,489
2028	(4,236)
Thereafter	-

***Payable to the Pension Plan***

As of June 30, 2023, the District had no outstanding amount of contributions to the pension plan required for the year ended June 30, 2023.

**B. Public Agency Retirement System (PARS) – Retirement Enhancement Plan**

***Plan Description***

In accordance with the Federal Omnibus Budget Reconciliation Act of 1990, the District established a supplemental pension benefit for substantially all of its employees through the Public Agency Retirement System (PARS) Retirement Enhancement Plan (REP). The REP is a defined benefit plan, single-employer retirement plan, and is administered for the District through a third-party administrator, PARS. The REP provides for a pension retirement benefit to substantially all District employees as long as they meet the eligibility requirements.



## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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The Public Agency Retirement System issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the Public Agency Retirement System, 4350 Von Karman Avenue, Suite 100, Newport Beach, CA 92660.

#### **Benefits Provided**

The Retirement Enhancement Plan (REP) was adopted in December 2003 and amended in July 2005, October 2009, and January 2011. The REP is comprised of the following two groups:

- Group 1 – This plan was adopted in December 2003 and provides a benefit to active employees on or after January 1, 2004, equal to the difference of the CalPERS “2% at 55” formula and the Ventura County Employees’ Retirement Association (VCERA) Tier 1 or Tier 2 benefit formula. The Tier 1 and Tier 2 VCERA monthly benefits include the \$108.44 per month supplement.
- Group 2 – This plan was adopted in July 2005 and provides a 2% cost-of-living benefit to active employees retiring on or after July 1, 2005 if they are VCERA Tier 2 member that does not receive a cost-of-living adjustment (COLA) under VCERA. The Group 2 benefit is a 2% COLA on the member’s underlying VCERA plan benefit.

The Plan was amended in 2009, reflecting the addition of Group 3/Early Retirement Incentive Plan (ERIP) which provided a benefit for employees who terminated employment with the District effective March 30, 2010, and concurrently retired under a Regular Service Retirement under VCERA. The District began funding for the ERIP in March of 2010. All funding obligations were satisfied after the District’s final contribution was made in March of 2014.

The District has amended the Plan effective July 1, 2011, such that eligible employees in Groups 1 and 2 must be hired prior to a specific date (“soft-freeze”) depending on their bargaining unit as follows:

- IUOE and Independently Represented – hired in a regular status position prior to July 1, 2011.
- SEIU – hired in a regular status position prior to July 1, 2012.

The Plan’s provisions and benefits in effect at June 30, 2023, (measurement date) are summarized as follows:

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

	<u>Group 1</u>	<u>Group 2</u>
<b>Hire Date</b>	On or after January 1, 2004 but before "soft freeze" date of bargaining unit	On or after July 1, 2005, but before "soft freeze" date of bargaining unit
<b>Benefit formula</b>	CalPERS "2% @ 55" formula less VCERA Tier 1 or 2 formula	CalPERS "2% @ 55" formula less VCERA Tier 1 or 2 formula 2% COLA
<b>Benefit vesting schedule</b>	From date of hire	From date of hire
<b>Benefit payments</b>	Life-only annuity	Life-only annuity
<b>Retirement age</b>	On or after 50	On or after 50
<b>Monthly benefits as a % of eligible compensation</b>	Various, coordinated with VCERA benefits	Various, coordinated with VCERA benefits
<b>Required employee contribution</b>	1% of annual compensation	1% of annual compensation
<b>Required employer contribution rates</b>	23.08%	23.08%

***Employees Covered***

At June 30, 2023 (valuation date), the following employees were covered by the benefit terms:

	<u>PARS</u>
Active employees	6
Retirees and beneficiaries	42
Terminated, vested & other inactives	<u>4</u>
	<u><u>52</u></u>

***Contributions***

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate.

The total plan contributions are determined through PARS' actuarial valuation process, performed at least every two years. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Employer contribution rates may change if plan contracts are amended. Employer Contributions to the Plan for the fiscal year ended June 30, 2023 were \$132,673.

Commencing January 1, 2013, employees are required to contribute a percentage equal to one percent (1%) of their compensation each year. The mandatory employee contribution percentage is subject to change from time to time. Employees who terminate employment with VRSD prior to being eligible for a REP benefit will receive the return of their employee contributions with three percent (3%) interest per annum payable as a lump sum distribution.

***Net Pension Liability***

The District's net pension liability for the Retirement Enhancement Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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of the Plan is measured as of June 30, 2022, using an annual actuarial valuation as of June 30, 2021. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

**Actuarial Methods and Assumptions Used to Determine Total Pension Liability**

	<u>PARS</u>
Valuation date	June 30, 2023
Measurement date	June 30, 2023
Actuarial cost method	Entry age normal
Asset valuation method	Market value of assets
Actuarial assumptions:	
Discount rate	6.00%
Inflation	2.50%
Salary increases (1)	3.50% - 12.20%
Investment rate of return	6.00%
Cost of living adjustment	2.00%

Mortality rate table

**Pre-Retirement:** Non-Industrial rates used to value the Miscellaneous Agency CalPERS Pension Plans.

**Post-Retirement:** CalPERS 1997-2011 Healthy Retiree Tables (sex-distinct) with an assumed base year of 2008 and full generational projections using Scale AA.

All other actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality and retirement rates. The Experience Study report can be obtained at CalPERS' website, at [www.calpers.ca.gov](http://www.calpers.ca.gov).

**Discount Rate**

The discount rate used to measure the total pension liability was 6.00 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The current 5.89 percent discount rate is adequate, and the use of the municipal bond rate calculation is not necessary. Refer to the sensitivity of the net pension liability to changes in the discount rate section of this note, which provides information on the sensitivity of the net pension liability to changes in the discount rate.

The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. The weighted asset class estimates are combined with the inflation and investment expense assumptions to produce the portfolio long-term expected rate of return. The assumed asset weighting is based on target allocations published by PARS. Expected future asset class returns were published in the 2019 Survey of Capital Market Assumptions produced by

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

Horizon Actuarial Services. These expected returns, along with expected asset class standard deviations and correlation coefficients, are based on Horizon’s annual survey of investment advisory firms. The expected inflation assumption was developed based on an analysis of historical experience blended with forward-looking expectations available in market data.

Estimated geometric real and nominal rates of return for each major asset class included in the plan’s asset allocation as of the measurement date are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Arithmetic Real Rate of Return</b>	<b>Long-Term Expected Geometric Real Rate of Return</b>
Cash	2.66%	0.31%	0.31%
Core fixed income	46.59%	2.14%	2.02%
Broad US equities	37.19%	4.59%	3.32%
Foreign Developed Equities	8.58%	5.52%	3.91%
Emerging market equities	3.57%	7.82%	4.59%
US REITs	1.41%	5.04%	3.27%
	<u>100.00%</u>		
Assumed inflation - mean		2.32%	2.30%

- 1 Nominal rates of return are equal to real rates of return plus the assumed inflation rate.
- 2 Portfolio total expected return is weighted average of arithmetic asset class returns, with adjustment to reflect geometric averages. It is not equal to the weighted average of the asset class geometric returns shown above.
- 3 Assumed investment expenses include investment management fees.

***Pension Plan Fiduciary Net Position***

Information about the pension Plan’s assets, deferred outflows of resources, liabilities, deferred inflows of resources, and fiduciary net position are presented in PARS’ GASB 68 disclosure report. PARS’ actuarial valuation report is derived from unaudited plan information. The Plan’s fiduciary net position and additions to/deductions from the Plan’s fiduciary net position have been determined on the same basis used by the pension Plan, which is the economic resources measurement focus and the accrual basis of accounting. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

***Changes in Net Pension Liability***

The following table shows the changes in net pension liability recognized over the measurement period.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

	<b>Increase (Decrease)</b>		
	<b>Plan</b>		
	<b>Total Pension Liability</b>	<b>Fiduciary Net Position</b>	<b>Net Pension Liability</b>
	<b>(a)</b>	<b>(b)</b>	<b>(c) = (a) - (b)</b>
<b>Balance at: 6/30/2022</b>	<b>\$ 13,350,945</b>	<b>\$ 7,924,810</b>	<b>\$ 5,426,135</b>
<b>Changes recognized for the measurement period:</b>			
• Service cost	77,585	-	77,585
• Interest on the total pension liability	773,082	-	773,082
• Effect of economic/ demographic gains or losses	330,158		330,158
• Effect of assumptions changes of inputs	(464,020)		(464,020)
• Contributions from the employer	-	132,673	(132,673)
• Contributions from employees	-	8,831	(8,831)
• Net investment income	-	534,748	(534,748)
• Administrative expenses	-	(38,068)	38,068
• Benefit payments, including refunds of employee contributions	(606,398)	(606,398)	-
<b>Net changes during 2022-23</b>	<b>\$ 110,407</b>	<b>\$ 31,786</b>	<b>\$ 78,621</b>
<b>Balance at: 6/30/2023</b>	<b>\$ 13,461,352</b>	<b>\$ 7,956,596</b>	<b>\$ 5,504,756</b>

***Sensitivity of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the Plan as of the measurement date, calculated using the discount rate of 6.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.00 percent) or 1 percentage-point higher (7.00 percent) than the current rate:

	<b>1.00% Decrease (5.00%)</b>	<b>Current Discount Rate (6.00%)</b>	<b>1.00% Increase (7.00%)</b>
PARS net pension liability	\$ 7,340,486	\$ 5,504,756	\$ 3,991,057

***Recognition of Gains and Losses***

Under GASB 68, gains and losses related to changes in total pension liability and fiduciary net position are recognized in pension expense systematically over time. The first amortized amounts are recognized in pension expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to pensions and are to be recognized in future pension expense. The amortization period differs depending on the source of the gain or loss:

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

Difference between projected and actual earnings	5-year straight-line amortization
All other amounts	Straight-line amortization over the average expected remaining service lives of all members that are provided with benefits (active, inactive and retired) as of the beginning of the measurement period

The expected average remaining service lifetime (EARSL) is calculated by dividing the total future service years by the total number of plan participants (active, inactive, and retired).

***Pension Expense and Deferred Outflows and Deferred Inflows of Resources Related to Pensions***

As of the start of the measurement period (July 1, 2022), the net pension liability is \$5,426,135.

For the measurement period ending June 30, 2023 (the measurement date), the District incurred a pension expense of \$2,293,633 for the Plan. A complete breakdown of the pension expense is as follows:

<b>Components of pension expense:</b>	
Service cost	\$ 77,585
Interest on the total pension liability	773,082
Expected investment income (net of investment expenses)	(451,465)
Member contributions	(8,831)
Administrative expense	38,068
Recognition of deferred inflows/outflows of resources	
Economic/demographic gains or losses	1,654,233
Assumption changes or inputs	55,262
Investment gains or losses	155,699
<b>Pension expense</b>	<b><u>\$2,293,633</u></b>

As of June 30, 2023, the District has deferred outflows and deferred inflows of resources related to pensions as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 212,267	\$ -
Changes of assumptions	8,516	235,439
Net difference between projected and actual earnings on pension plan investments	590,952	-
Total	<b><u>\$ 811,735</u></b>	<b><u>\$ 235,439</u></b>

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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Amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in future pension expense as follows:

<b>Fiscal Year Ended June 30:</b>	<b>Deferred Outflows/(Inflows) of Resources</b>
2024	\$ 141,566
2025	107,527
2026	343,858
2027	(16,655)
2028	-
Thereafter	-
	\$ 576,296

**9. Other Post-Employment Benefits**

***Plan Description***

The District provides post-retirement healthcare benefits, in accordance with California Public Employees' Retirement System (CalPERS), to all employees who retire from the District after attaining the age of 50 with at least ten years of service and elect to be covered. Benefits are set by the Board of Directors and can be amended by the Board. The benefits consist of a fixed monthly amount which is adjusted based on the medical care component of the CPI. The District is part of the Public Agency portion of the Public Agency Retirement System (PARS), an agent multiple-employer plan administered by PARS, which acts as a common investment and administrative agent for participating public employees within the State of California. The Public Agency Retirement System issues a separate Annual Comprehensive Financial Report. Copies of the PARS annual financial report may be obtained from the Public Agency Retirement System, 4350 Von Karman Avenue, Suite 100, Newport Beach, CA 92660.

***Employees Covered***

As of June 30, 2021 (valuation date), the following participants were covered by the benefit terms under the District's healthcare plan:

Active employees	50
Retirees	12
Beneficiaries	15
Total	77

***Contributions***

The annual contribution is based on the actuarially determined contribution. For the fiscal year ended June 30, 2023, the District's contributions were \$77,897, which included an implicit subsidy of \$44,533.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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**Net OPEB Liability**

The District's net OPEB liability is measured as of June 30, 2023 and the total OPEB liability was determined by an actuarial valuation as of June 30, 2021. A summary of key actuarial assumptions used to calculate the net OPEB liability is listed below.

**Actuarial Methods and Assumptions Used to Determine Total OPEB Liability**

Valuation date	June 30, 2021
Measurement date	June 30, 2023
Actuarial method	Entry Age Normal
Amortization method:	
Level percent or level dollar	Level percent
Closed, open, or layered periods	Closed
Amortization period	15 years
Amortization growth rate	2.76%
Mortality	Based on assumptions for general members in the June 30, 2020 VCERA actuarial valuation.
Asset valuation method	Market value
Inflation	2.25%
Discount rate	4.45%
Salary increases	Graded scale based on service
Healthcare trend rates	6.7% for FY2022, gradually decreasing to 3.7% in FY2075 and later years.

**Discount Rate**

The discount rate used to measure the total OPEB liability was 4.45 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the long-term expected rate of return. The current 4.45 percent discount rate is adequate, and the use of the municipal bond rate calculation is not necessary. Refer to the sensitivity of the net pension liability to changes in the discount rate section of this note, which provides information on the sensitivity of the net OPEB liability to changes in the discount rate.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. The weighted asset class estimates are combined with the inflation and investment expense assumptions to produce the portfolio long-term expected rate of return. The assumed asset weighting is based on target allocations published by PARS. Expected future asset class returns were published in the 2019 Survey of Capital Market Assumptions produced by Horizon Actuarial Services. These expected returns, along with expected asset class standard deviations and correlation coefficients, are based on Horizon's annual survey of investment advisory firms. The expected inflation assumption was developed based on an analysis of historical experience blended with forward-looking expectations available in market data.



**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

Estimated geometric real and nominal rates of return for each major asset class included in the OPEB plan's asset allocation as of the valuation date are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation at Measurement Date</b>	<b>Long-Term Expected Real Rate of Return</b>	<b>Long-Term Expected Nominal Real Rate of Return</b>
US equity - large cap	26.50%	4.76%	7.26%
US equity - small/mid cap	12.50%	5.25%	7.75%
International equity	6.00%	5.41%	7.91%
Emerging market equity	3.25%	6.38%	8.88%
REITs	1.75%	4.53%	7.03%
Core fixed income	43.50%	2.01%	4.51%
High yield fixed income	1.50%	3.53%	6.03%
Cash and equivalents	5.00%	0.74%	3.24%
<b>Total</b>	<b>100.00%</b>		

**Changes in Net OPEB Liability**

The following table shows the changes in net OPEB liability recognized over the measurement period.

	<b>Increase (Decrease)</b>		
	<b>Total OPEB Liability</b>	<b>Plan Fiduciary Net Position</b>	<b>Net OPEB Liability(Asset)</b>
	<b>(a)</b>	<b>(b)</b>	<b>(c) = (a) - (b)</b>
<b>Balance at: 6/30/2022</b>	<b>\$ 1,992,416</b>	<b>\$ 2,119,345</b>	<b>\$ (126,929)</b>
<b>Changes recognized for the measurement period:</b>			
• Service cost	151,758	-	151,758
• Interest on the total OPEB liability	93,681	-	93,681
• Differences between expected and actu	(460)		(460)
• Benefit payments	(77,953)	(77,953)	-
• Employer contributions	-	77,897	(77,897)
• Net investment income	-	58,610	(58,610)
• Administrative expenses	-	(12,474)	12,474
<b>Net changes during 2022-23</b>	<b>\$ 167,026</b>	<b>\$ 46,080</b>	<b>\$ 120,946</b>
<b>Balance at: 6/30/2023</b>	<b>\$ 2,159,442</b>	<b>\$ 2,165,425</b>	<b>\$ (5,983)</b>

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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***Sensitivity of the Net OPEB Liability to Changes in the Discount Rate***

The following presents the net OPEB liability of the Plan as of the measurement date, calculated using the discount rate of 4.45 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (3.45 percent) or 1 percentage-point higher (5.45 percent) than the current rate:

	<b>1.00% Decrease (3.45%)</b>	<b>Current Discount Rate (4.45%)</b>	<b>1.00% Increase (5.45%)</b>
Net OPEB liability (Asset)	\$ 283,105	\$ (5,983)	\$ (242,911)

***Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates***

The following presents the net OPEB liability of the Plan as of the measurement date, calculated using the current healthcare cost trend rates, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current healthcare cost trend rates:

	<b>1.00% Decrease (3.45%)</b>	<b>Current Discount Rate (4.45%)</b>	<b>1.00% Increase (5.45%)</b>
Net OPEB liability (Asset)	\$ (325,913)	\$ (5,983)	\$ 400,148

***OPEB Plan Fiduciary Net Position***

The Public Agency Retirement System issues a separate Annual Comprehensive Financial Report. Copies of the PARS annual financial report may be obtained from the Public Agency Retirement System, 4350 Von Karman Avenue, Suite 100, Newport Beach, CA 92660.

***Recognition of Deferred Outflows and Deferred Inflows of Resources***

Under GASB 75, gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time. Amounts are first recognized in OPEB expense for the year in gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense.

The recognition period differs depending on the source of the gain or loss:

Difference between projected and actual earnings	5-year straight-line amortization
All other amounts	Straight-line amortization over the average expected remaining service lives of all members that are provided with benefits (active, inactive and retired) as of the beginning of the measurement period

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

The expected average remaining service lifetime (EARSL) is calculated by dividing the total future service years by the total number of plan participants (active, inactive, and retired).

***OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB***

For the fiscal year ended June 30, 2023, the District recognized OPEB expense of \$200,895. As of fiscal year ended June 30, 2023, the District reported deferred outflows of resources related to OPEB as follows:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 191,899	\$ 404,972
Changes of assumptions	12,178	-
Net difference between projected and actual earnings	217,179	-
Total	<u>\$ 421,256</u>	<u>\$ 404,972</u>

Amounts reported as deferred outflows and deferred inflows of resources related to other postemployment benefits will be recognized in future OPEB expense as follows:

<b>Fiscal Year Ended June 30:</b>	<b>Deferred Outflows/(Inflows) of Resources</b>
2024	\$ 43,943
2025	44,491
2026	58,037
2027	(13,980)
2028	(21,172)
Thereafter	(95,035)

**10. Deferred Compensation**

**Employee Contribution Deferred Compensation Plans**

The District offers to its employees optional deferred compensation plans created in accordance with Section 457(b) of the Internal Revenue Code. These plans are available to substantially all District employees and allows a portion of an employee’s compensation deferred to provide funds upon retirement, termination, unforeseeable emergencies, reaching age 70 and a half, or upon death. The annual plans’ contribution limits for 2023 and 2022 was \$22,500 and \$20,500, respectively. Further, the contribution limit will increase to \$24,500 for 2024.

The plans are administered through third-party administrators. While the District has fiduciary duties under California law, it does not perform investing functions and has no fiduciary accountability for the plan. The plans’ assets and any related liability to plan participants have been excluded from the accompanying basic financial statements.

## VENTURA REGIONAL SANITATION DISTRICT

### NOTES TO THE BASIC FINANCIAL STATEMENTS (continued) Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)

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#### Social Security

Employees of the District are also covered by the Federal Insurance Contribution Act (FICA), which is commonly known as Social Security. Contributions for Social Security are 6.2% of covered wages up to \$160,200 per employee and are paid by the District. Earnings subject to Social Security will increase by \$8,400 in 2023, to \$168,600. The District also pays contributions for Medicare of 1.45% of covered wages. Contributions made by the District for Social Security and Medicare for 2023 was \$290,279.

#### 11. Other Information

##### Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is a member of the California Sanitation Risk Management Authority (CSRMA), an intergovernmental risk sharing joint powers authority currently operating as a common risk management and loss prevention program for more than 50 California sanitation districts. The District pays an annual premium to CSRMA for its public liability and workers compensation risk coverage. The Agreement for formation of CSRMA provides that it will be self-sustaining through member premiums and will provide specific excess insurance through commercial companies. CSRMA is allowed to make additional assessments to its members based on a retroactive premium adjustment process. At June 30, 2023, the District participated in the CSRMA risk sharing pool as follows:

- The District's General Liability, Auto Liability, Errors & Omissions, and Employment Practices Liability coverage are provided through CSRMA's Pooled Liability Program.

In addition to coverage through the CSRMA's Pooled Liability Program, the District also has the following insurance coverage through carriers evaluated, recommended, and administered by TWIW Insurance Services, a Ventura-based brokerage:

- Equipment, tools and machinery
- Computer equipment
- Blanket building and content
- Blanket earnings and extra expense coverage up to \$255,000
- Vehicle coverage (actual cash value) - \$500 to \$1,000 deductible
- Public employee blanket bond (theft \$1,000,000, computer fraud \$1,000,000, faithful performance \$1,000,000), subject to a \$10,000 deductible per occurrence
- Malibu Bay Club Wastewater Collection and Treatment System

Settled claims have not exceeded any of the coverage amounts in any of the last three fiscal years. Liabilities are recorded when it is probable that a loss has been incurred and the amount of the loss can be reasonable estimated net of the respective insurance coverage. Liabilities include an amount for claims that have been incurred but not reported (IBNR). There were no IBNR claims payable as of June 30, 2023 and 2022.

**VENTURA REGIONAL SANITATION DISTRICT**

**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**  
**Fiscal Year Ended June 30, 2023 (with comparative data for June 30, 2022)**

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**Commitments and Contingencies**

The District's contractual commitments with outside firms for engineering, consulting, and various other services end with the fiscal year and generally do not carry forward to the next fiscal year.

In addition, the District is involved in litigation encountered in the normal course of business. In certain of these matters, the defense costs and settlement costs, if any, are covered by the District's liability insurance policies. In the opinion of management, there is no pending litigation that would materially affect the District's liability insurance policies or financial position.

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# Required Supplementary Information



## Ventura Regional Sanitation District

Annual Comprehensive Financial Report  
For the Fiscal Year Ended  
June 30, 2023





**VENTURA REGIONAL SANITATION DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION  
Fiscal Year Ended June 30, 2023**

**Ventura County Employees' Retirement Association (VCERA)**

**Schedule of the District's Proportionate Share of the Plan's Net Pension Liability and Related Ratios  
as of the Measurement Date - Last 10 Years\***

Measurement Date	Proportion of the Net Pension Liability	Proportionate share of Net Pension Liability (Asset)	Covered payroll <sup>(1)</sup>	Proportionate share of the Net Pension Liability (asset) as a percentage of its covered payroll	Plan's Fiduciary Net Position as a percentage of the Total Pension Liability (Asset)
6/30/2014	0.455%	\$ 2,516,758	\$ 4,758,000	52.90%	88.54%
6/30/2015	0.451%	\$ 3,853,220	\$ 4,948,000	77.87%	83.63%
6/30/2016	0.478%	\$ 5,090,253	\$ 5,194,000	98.00%	80.47%
6/30/2017	0.401%	\$ 2,858,251	\$ 4,640,000	61.60%	87.44%
6/30/2018	0.507%	\$ 3,678,779	\$ 5,311,000	69.27%	88.15%
6/30/2019	0.558%	\$ 3,834,938	\$ 5,679,000	67.53%	89.31%
6/30/2020	0.585%	\$ 4,822,534	\$ 5,963,000	80.87%	87.76%
6/30/2021	0.422%	\$ (2,128,042)	\$ 5,811,000	(36.62%)	107.03%
6/30/2022	0.474%	\$ 2,078,770	\$ 4,577,000	45.42%	94.13%

(1) Covered payroll represents earnable and pensionable compensation.

**Schedule of Plan Contributions - Last 10 Years\***

Fiscal Year	Contractually Required Contribution	Actual Employer Contributions	Contribution (Excess)/ Deficiency	Covered Payroll	Contributions as a Percentage of Covered Payroll
2014-15	\$ 849,102	\$ 845,123	\$ 3,979	\$ 4,948,000	17.08%
2015-16	\$ 882,357	\$ 897,617	\$ (15,260)	\$ 5,194,000	17.28%
2016-17	\$ 901,879	\$ 857,714	\$ 44,165	\$ 4,640,000	18.49%
2017-18	\$ 851,903	\$ 914,793	\$ (62,890)	\$ 5,311,000	17.22%
2018-19	\$ 926,679	\$ 959,239	\$ (32,560)	\$ 5,679,000	16.89%
2019-20	\$ 964,069	\$ 1,062,207	\$ (98,138)	\$ 5,963,000	17.81%
2020-21	\$ 1,064,645	\$ 906,976	\$ 157,669	\$ 5,811,000	15.61%
2021-22	\$ 905,970	\$ 686,936	\$ 219,034	\$ 4,577,000	15.01%
2022-23	\$ 684,003	\$ 530,744	\$ 153,259	\$ 3,727,000	14.24%

\* Fiscal year 2014-15 was the first year of implementation, therefore, only nine years are presented.

Change in Assumptions: In fiscal year 2018 the discount rate changed from 7.50% to 7.25% based on a change in assumptions relating to the expected rate of return on plan assets, it has subsequently changed to 7.00% in fiscal year 2022.

**VENTURA REGIONAL SANITATION DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)**  
**Fiscal Year Ended June 30, 2023**

**Public Agency Retirement System (PARS) - Retirement Enhancement Plan (Group 1 & Group 2)**

**Schedule of Changes in Net Pension Liability and Related Ratios - Last 10 Years\***

Measurement Period	2022-23	2021-22	2020-21	2019-20	2018-19
<b>TOTAL PENSION LIABILITY</b>					
Service Cost	\$ 77,585	\$ 113,993	\$ 110,135	\$ 129,489	\$ 125,717
Interest	773,082	588,052	574,048	706,597	679,136
Economic/demographic gains or losses	-	-	-	(1,193,384)	-
Difference Between Expected and Actual Experience	330,158	3,027,936	-	-	-
Net Investment Income	-	-	-	-	-
Changes of Assumptions or Inputs	(464,020)	576,202	-	(897,252)	-
Benefit Payments, Including Refunds of Employee Contributions	(606,398)	(500,164)	(427,791)	(396,294)	(375,995)
<b>Net Change in Total Pension Liability</b>	<b>110,407</b>	<b>3,806,019</b>	<b>256,392</b>	<b>(1,650,844)</b>	<b>428,858</b>
<b>Total Pension Liability - Beginning</b>	<b>13,350,945</b>	<b>9,544,926</b>	<b>9,288,534</b>	<b>10,939,378</b>	<b>10,510,520</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 13,461,352</b>	<b>\$ 13,350,945</b>	<b>\$ 9,544,926</b>	<b>\$ 9,288,534</b>	<b>\$ 10,939,378</b>
<b>PLAN FIDUCIARY NET POSITION</b>					
Contributions - Employer	\$ 132,673	\$ 277,203	\$ 742,615	\$ 1,069,387	\$ 547,428
Contributions - Employee	8,831	23,115	21,949	22,757	22,976
Net Investment Income	534,748	(1,224,298)	1,637,786	209,917	389,917
Benefit Payments, Including Refunds of Employee Contributions	(606,398)	(500,164)	(427,791)	(396,294)	(375,995)
Administrative Expenses	(38,068)	(39,571)	(39,579)	(37,372)	(36,833)
<b>Net Change in Fiduciary Net Position</b>	<b>31,786</b>	<b>(1,463,715)</b>	<b>1,934,980</b>	<b>868,395</b>	<b>547,493</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>7,924,810</b>	<b>9,388,525</b>	<b>7,453,545</b>	<b>6,585,150</b>	<b>6,037,657</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 7,956,596</b>	<b>\$ 7,924,810</b>	<b>\$ 9,388,525</b>	<b>\$ 7,453,545</b>	<b>\$ 6,585,150</b>
<b>Plan Net Pension Liability - Ending (a) - (b)</b>	<b>\$ 5,504,756</b>	<b>\$ 5,426,135</b>	<b>\$ 156,401</b>	<b>\$ 1,834,989</b>	<b>\$ 4,354,228</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	59.11%	59.36%	98.36%	80.24%	60.20%
<b>Covered Payroll</b>	<b>\$ 774,169</b>	<b>\$ 1,458,911</b>	<b>\$ 2,194,897</b>	<b>\$ 2,275,736</b>	<b>\$ 2,296,318</b>
<b>Plan Net Pension Liability as a Percentage of Covered Payroll</b>	<b>711.05%</b>	<b>371.93%</b>	<b>7.13%</b>	<b>80.63%</b>	<b>189.62%</b>

\* Measurement period 2014-15 (fiscal year 2015) was the 1st year of implementation, therefore, only nine years are presented.

**Notes to Schedule:**

Changes in Assumptions:

The long-term expected rate of return on plan investments changed from 5.89% to 6.00% based on updated capital market assumptions and updated rate of return assumptions provided by PARS.

The inflation adjustment was changed from 2.25% to 2.50% based on an updated historical analysis of inflation rates and forward-looking market expectations.

The payroll growth assumption was updated from 2.75% to 3.50% to reflect the change in inflation assumption.

The salary scale was updated to reflect the change in inflation adjustment

**VENTURA REGIONAL SANITATION DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)**  
**Fiscal Year Ended June 30, 2023**

**Public Agency Retirement System (PARS) - Retirement Enhancement Plan (Group 1 & Group 2)**

*Schedule of Changes in Net Pension Liability and Related Ratios - Last 10 Years\**

2017-18	2016-17	2015-16	2014-15	Measurement Period
<b>TOTAL PENSION LIABILITY</b>				
\$ 119,356	\$ 141,501	\$ 137,380	\$ 160,741	Service Cost
638,593	614,981	585,486	547,331	Interest
223,354	-	-	-	Economic/demographic gains or losses
-	-	(207,599)	-	Difference Between Expected and Actual Experience
-	642,798	332,945	-	Net Investment Income
(346,423)	(329,592)	(282,451)	(248,094)	Changes of Assumptions or Inputs
<b>634,880</b>	<b>1,069,688</b>	<b>565,761</b>	<b>459,978</b>	Benefit Payments, Including Refunds of Employee Contributions
9,875,640	8,805,952	8,240,191	7,780,213	<b>Net Change in Total Pension Liability</b>
<b>\$ 10,510,520</b>	<b>\$ 9,875,640</b>	<b>\$ 8,805,952</b>	<b>\$ 8,240,191</b>	<b>Total Pension Liability - Beginning</b>
<b>PLAN FIDUCIARY NET POSITION</b>				
\$ 495,809	\$ 417,249	\$ 376,419	\$ 394,281	Contributions - Employer
22,922	26,725	29,566	30,728	Contributions - Employee
341,726	508,099	(1,218)	111,586	Net Investment Income
(346,423)	(329,592)	(282,451)	(248,094)	Benefit Payments, Including Refunds of Employee Contributions
(36,453)	(35,759)	(35,294)	(38,944)	Administrative Expenses
<b>477,581</b>	<b>586,722</b>	<b>87,022</b>	<b>249,557</b>	<b>Net Change in Fiduciary Net Position</b>
5,560,076	4,973,354	4,886,332	4,636,775	<b>Plan Fiduciary Net Position - Beginning</b>
<b>\$ 6,037,657</b>	<b>\$ 5,560,076</b>	<b>\$ 4,973,354</b>	<b>\$ 4,886,332</b>	<b>Plan Fiduciary Net Position - Ending (b)</b>
<b>\$ 4,472,863</b>	<b>\$ 4,315,564</b>	<b>\$ 3,832,598</b>	<b>\$ 3,353,859</b>	<b>Plan Net Pension Liability - Ending (a) - (b)</b>
57.44%	56.30%	56.48%	59.30%	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
<b>\$ 2,718,992</b>	<b>\$ 2,843,429</b>	<b>\$ 3,397,512</b>	<b>\$ 3,072,800</b>	<b>Covered Payroll</b>
<b>164.50%</b>	<b>151.77%</b>	<b>112.81%</b>	<b>109.15%</b>	<b>Plan Net Pension Liability as a Percentage of Covered Payroll</b>

**VENTURA REGIONAL SANITATION DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)**  
**Fiscal Year Ended June 30, 2023**

**Public Agency Retirement System (PARS) - Retirement Enhancement Plan (Group 1 & Group 2)**

***Schedule of Plan Contributions - Last 10 Years\****

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency/ (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2014-15	\$ 395,604	\$ 394,281	\$ 1,323	\$ 3,072,800	12.83%
2015-16	\$ 394,507	\$ 376,419	\$ 18,088	\$ 3,397,512	11.08%
2016-17	\$ 502,927	\$ 417,249	\$ 85,678	\$ 2,843,429	14.67%
2017-18	\$ 390,954	\$ 495,809	\$ (104,855)	\$ 2,718,992	18.24%
2018-19	\$ 627,393	\$ 547,428	\$ 79,965	\$ 2,296,318	23.84%
2019-20	\$ 408,306	\$ 1,069,387	\$ (661,081)	\$ 2,275,736	46.99%
2020-21	\$ 393,765	\$ 742,615	\$ (348,850)	\$ 2,194,897	33.83%
2021-22	\$ 410,829	\$ 277,203	\$ 133,626	\$ 1,458,911	19.00%
2022-23	\$ 562,976	\$ 132,673	\$ 430,303	\$ 774,169	17.14%

\* Measurement period 2014-15 (fiscal year 2015) was the 1st year of implementation, therefore, only nine years are presented.

**Notes to Schedule:**

The actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2022-23 were from the June 30, 2023 public agency valuations.

Actuarial Cost Method	Entry Age Normal
Amortization Method/Period	Level dollar Closed period Amortization period at 06/30/2023 - 20 years Amortization growth rate equals 0.00%
Asset Valuation Method	Market value of assets
Inflation	2.50%
Salary increases	Rates are based on an inflation rate of 3.50%, plus "across the board" salary increased of 0.50% per year, plus merit and promotional increases.
Payroll Growth	2.00%
Investment Rate of Return	6.00% net of expenses
Retirement Age	Consistent with Non-Industrial rates used to value the Miscellaneous CalPERS Pension Plans.
Mortality	Consistent with Non-Industrial rates used to value the Miscellaneous CalPERS Pension Plans.

**VENTURA REGIONAL SANITATION DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)**  
**Fiscal Year Ended June 30, 2023**

**Other Post Employment Benefits**

**Schedule of Changes in Net OPEB Liability and Related Ratios - Last 10 Years\***

Measurement Date	<u>6/30/2023</u>	<u>6/30/2022</u>	<u>6/30/2021</u>	<u>6/30/2020</u>	<u>6/30/2019</u>	<u>6/30/2018</u>
<b>Total OPEB Liability</b>						
Service cost	\$ 151,758	\$ 175,481	\$ 170,370	\$ 110,564	\$ 107,344	\$ 104,217
Interest on the total OPEB liability	93,681	115,036	105,413	84,947	78,886	72,982
Actual and expected experience difference	(460)	(519,255)	(3,720)	336,183	-	-
Changes in assumptions	-	14,514	-	1,648	-	-
Benefit payments	<u>(77,953)</u>	<u>(79,359)</u>	<u>(69,847)</u>	<u>(75,858)</u>	<u>(60,629)</u>	<u>(63,093)</u>
Net change in total OPEB liability	167,026	(293,583)	202,216	457,484	125,601	114,106
Total OPEB liability - beginning	<u>1,992,416</u>	<u>2,285,999</u>	<u>2,083,783</u>	<u>1,626,299</u>	<u>1,500,698</u>	<u>1,386,592</u>
Total OPEB liability - ending (a)	<u>\$ 2,159,442</u>	<u>\$ 1,992,416</u>	<u>\$ 2,285,999</u>	<u>\$ 2,083,783</u>	<u>\$ 1,626,299</u>	<u>\$ 1,500,698</u>
<b>Plan Fiduciary Net Position</b>						
Contribution - employer	\$ 77,897	\$ 241,155	\$ 237,330	\$ 248,511	\$ 234,099	\$ 204,962
Net investment income	58,610	(250,893)	161,689	89,510	106,328	17,341
Benefit payments	(77,953)	(79,359)	(69,847)	(75,858)	(60,629)	(63,093)
Administrative expense	<u>(12,474)</u>	<u>(13,369)</u>	<u>(12,058)</u>	<u>(10,033)</u>	<u>(8,050)</u>	<u>-</u>
Net change in plan fiduciary net position	46,080	(102,466)	317,114	252,130	271,748	159,210
Plan fiduciary net position - beginning	<u>2,119,345</u>	<u>2,221,811</u>	<u>1,904,697</u>	<u>1,652,567</u>	<u>1,380,819</u>	<u>1,221,609</u>
Plan fiduciary net position - ending (b)	<u>\$ 2,165,425</u>	<u>\$ 2,119,345</u>	<u>\$ 2,221,811</u>	<u>\$ 1,904,697</u>	<u>\$ 1,652,567</u>	<u>\$ 1,380,819</u>
Net OPEB liability (asset) - ending (a)-(b)	<u>\$ (5,983)</u>	<u>\$ (126,929)</u>	<u>\$ 64,188</u>	<u>\$ 179,086</u>	<u>\$ (26,268)</u>	<u>\$ 119,879</u>
Plan fiduciary net position as a percentage of the total OPEB liability	100.28%	106.37%	97.19%	91.41%	101.62%	92.01%
Covered-employee payroll**	\$ 3,961,462	\$ 4,913,793	\$ 6,126,948	\$ 6,125,948	\$ 5,833,461	\$ 4,992,766
Net OPEB liability(asset) as a percentage of covered-employee payroll	-0.15%	-2.58%	1.05%	2.92%	-0.45%	2.40%

Notes to Schedule:

\*Historical information is required only for measurement periods for which GASB 75 is applicable. Future years' information will be displayed up to 10 years as information becomes available.

\*\*Contributions are not based on a measure of pay. "Covered-employee payroll" is used as the measure of payroll.

**VENTURA REGIONAL SANITATION DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)**  
**Fiscal Year Ended June 30, 2023**

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**Other Post Employment Benefits**

**Schedule of Employer Contributions - Last 10 Years\***

Fiscal Year Ended June 30,	Actuarially Determined Contribution (ADC)	Contributions in Relation to the ADC	Contribution Deficiency (Excess)	Covered - Employee Payroll**	Contributions as a Percentage of Covered - Employee Payroll
2018	\$ 119,584	\$ 204,962	\$ (85,378)	\$ 4,992,766	4.11%
2019	\$ 122,873	\$ 234,099	\$ (111,226)	\$ 5,833,461	4.01%
2020	\$ 188,946	\$ 248,511	\$ (59,565)	\$ 6,125,948	4.06%
2021	\$ 194,614	\$ 237,330	\$ (42,716)	\$ 6,126,948	3.87%
2022	\$ 154,268	\$ 241,155	\$ (86,887)	\$ 4,913,793	4.91%
2023	\$ 158,511	\$ 77,897	\$ 80,614	\$ 3,961,462	1.97%

**Notes to Schedule:**

Actuarial methods and assumptions used to set the actuarially determined contributions for Fiscal Year 2022-23 were from the June 30, 2021 actuarial valuation.

Methods and assumptions used to determine contributions:

Actuarial Cost Method	Entry Age Normal
Amortization Method/Period	Level percent of payroll over a closed rolling 15-year period
Asset Valuation Method	Market value
Inflation	2.25% per annum
Payroll Growth	3% per annum, in aggregate
Long-term expected investment return	4.45%
Retirement Age	Based on assumptions for General members in the June 30, 2020 VCERA actuarial Valuation.
Mortality	Based on assumptions for General members in the June 30, 2020 VCERA actuarial Valuation.

\*Historical information is required only for measurement periods for which GASB 75 is applicable. Future years' information will be displayed up to 10 years as information becomes available.

# Supplementary Section



## Ventura Regional Sanitation District

Annual Comprehensive Financial Report  
For the Fiscal Year Ended  
June 30, 2023





## **SUPPLEMENTARY INFORMATION**

### **TYPES OF OPERATIONS**

**Water and Wastewater** The District assists in the management, operation and maintenance of water and wastewater facilities and equipment throughout Ventura County. Included are facilities owned by the Triunfo Water & Sanitation, Saticoy Sanitary and Camrosa Water Districts; Cities of Santa Paula, and Thousand Oaks; County of Ventura; California State University at Channel Islands; and several small water agencies. In total, the District operates and maintains three potable water systems and one recycled water system.

**Solid Waste** The District manages six municipal waste landfills, only one of which is active. The Toland Road landfill is located in a confined, V-shaped canyon four miles east of Santa Paula and four miles west of Fillmore. The 216.5-acre site has been operated as a landfill since 1970. Included in the Solid Waste Division are the debt service obligations for the Biosolids/Microturbine Electrical Generation facility that was written off the District's assets as of June 30, 2019. These obligations will be included through fiscal year 2024.

**Administration** The Finance and Administration Department manages three public agency's finance and accounting functions through contracted services. The District provides finance and accounting functions to Saticoy Sanitary District (SSD), Triunfo Water & Sanitation District (TWSD) and Ventura County Regional Energy Alliance (VCREA).

**VENTURA REGIONAL SANITATION DISTRICT**

**COMBINING SCHEDULE OF NET POSITION**

**June 30, 2023**

<b>ASSETS</b>	<b>Water and Wastewater</b>	<b>Solid Waste</b>	<b>Administration</b>	<b>Total</b>
Current assets:				
Cash and cash equivalents	\$ (257,246)	\$ 5,902,506	\$ 1,521,770	\$ 7,167,030
Accrued interest receivable	-	78,734	-	78,734
Accounts receivable – disposal and sanitation fees, net	-	1,086,347	-	1,086,347
Accounts receivable – contract services and other, net	945,988	135,218	18,246	1,099,452
Prepaid and other	63,142	212,777	1,050	276,969
Total current assets – unrestricted	<u>751,884</u>	<u>7,415,582</u>	<u>1,541,066</u>	<u>9,708,532</u>
Restricted current assets:				
Cash and cash equivalents	-	2,911,865	-	2,911,865
Investments	-	8,225,828	-	8,225,828
Notes receivable	181,611	-	-	181,611
Accrued interest receivable	-	42,460	-	42,460
Total current assets – restricted	<u>181,611</u>	<u>11,180,153</u>	<u>-</u>	<u>11,361,764</u>
Total current assets – unrestricted and restricted				
	<u>933,495</u>	<u>18,595,735</u>	<u>1,541,066</u>	<u>21,070,296</u>
Restricted non-current assets:				
Investments	-	6,013,113	-	6,013,113
Notes receivable	549,158	-	-	549,158
Total non-current assets – restricted	<u>549,158</u>	<u>6,013,113</u>	<u>-</u>	<u>6,562,271</u>
Non-current assets:				
Investments	-	10,756,897	-	10,756,897
Net OPEB asset (liability)	19,939	(10,534)	(3,422)	5,983
Capital assets, net	2,175,166	31,303,493	101,489	33,580,148
Total non-current assets – unrestricted	<u>2,195,105</u>	<u>42,049,856</u>	<u>98,067</u>	<u>44,343,028</u>
Total non-current assets – unrestricted and restricted				
	<u>2,744,263</u>	<u>48,062,969</u>	<u>98,067</u>	<u>50,905,299</u>
<b>Total assets</b>	<u>3,677,758</u>	<u>66,658,704</u>	<u>1,639,133</u>	<u>71,975,595</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related	1,831,600	763,245	(142,201)	2,452,644
OPEB related	192,022	173,718	55,516	421,256
Loss on refunding of debt	5,912	5,801	-	11,713
<b>Total deferred outflows of resources</b>	<u>2,029,534</u>	<u>942,764</u>	<u>(86,685)</u>	<u>2,885,613</u>

**VENTURA REGIONAL SANITATION DISTRICT**

**COMBINING SCHEDULE OF NET POSITION (Continued)**  
**June 30, 2023**

<b>LIABILITIES</b>	<b>Water and Wastewater</b>	<b>Solid Waste</b>	<b>Administration</b>	<b>Total</b>
Current liabilities:				
Payable from current assets:				
Accounts payable and accrued expenses	58,189	1,069,524	36,237	\$ 1,163,950
Accrued wages and compensated absences	170,274	215,756	127,502	513,532
Accrued interest payable	4,654	60,123	-	64,777
Installment sale agreement – current portion	-	2,046,699	-	2,046,699
Payable from current assets – unrestricted	<u>233,117</u>	<u>3,392,102</u>	<u>163,739</u>	<u>3,788,958</u>
Payable from restricted current assets:				
Customer deposits	-	60,173	-	60,173
Landfill closure/postclosure costs – expected within one year	-	349,955	-	349,955
Installment purchase contract – current portion	173,417	-	-	173,417
Payable from current assets – restricted	<u>173,417</u>	<u>410,128</u>	<u>-</u>	<u>583,545</u>
 Total current liabilities – unrestricted and restricted	 <u>406,534</u>	 <u>3,802,230</u>	 <u>163,739</u>	 <u>4,372,503</u>
Non-current liabilities:				
Payable from non-current assets:				
Net pension liability	3,290,035	3,001,562	1,291,929	7,583,526
Net OPEB liability	-	-	-	-
Installment sale agreement	-	4,380,531	-	4,380,531
Unearned revenue	-	-	-	-
Accrued wages and compensated absences	55,344	76,748	121,795	253,887
Payable from non-current assets – unrestricted	<u>3,345,379</u>	<u>7,458,841</u>	<u>1,413,724</u>	<u>12,217,944</u>
Payable from restricted non-current assets:				
Tierra Rejada consortium reserve	-	77,296	-	77,296
Malibu Bay Club reserve	-	-	-	-
Landfill closure/postclosure costs	-	21,427,371	-	21,427,371
Installment purchase contract	549,158	-	-	549,158
Payable from non-current assets – restricted	<u>549,158</u>	<u>21,504,667</u>	<u>-</u>	<u>22,053,825</u>
Total non-current liabilities – unrestricted and restricted	<u>3,894,537</u>	<u>28,963,508</u>	<u>1,413,724</u>	<u>34,271,769</u>
<b>Total liabilities</b>	<u>4,301,071</u>	<u>32,765,738</u>	<u>1,577,463</u>	<u>38,644,272</u>
 <b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related	1,081,626	193,832	(78,375)	1,197,083
OPEB related	184,641	166,971	53,360	404,972
<b>Total deferred inflows of resources</b>	<u>1,266,267</u>	<u>360,803</u>	<u>(25,015)</u>	<u>1,602,055</u>
 <b>NET POSITION</b>				
Net investment in capital assets	1,458,503	24,882,064	101,489	26,442,056
Restricted for:				
Debt service	730,769	-	-	730,769
Landfill closure and postclosure costs	-	2,755,164	-	2,755,164
Unrestricted amounts (deficit)	<u>(2,049,318)</u>	<u>6,837,699</u>	<u>(101,489)</u>	<u>4,686,892</u>
 <b>Total net position(deficit)</b>	 <u>\$ 139,954</u>	 <u>\$ 34,474,927</u>	 <u>\$ -</u>	 <u>\$ 34,614,881</u>

**VENTURA REGIONAL SANITATION DISTRICT**

**COMBINING SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
Fiscal Year Ended June 30, 2023**

	<b>Water and Wastewater</b>	<b>Solid Waste</b>	<b>Administration</b>	<b>Total</b>
<b>Operating revenues:</b>				
Disposal and sanitation fees	\$ -	\$ 11,633,175	\$ -	\$ 11,633,175
Contract services	4,166,221	118,269	65,998	4,350,488
Other revenue	224,571	899,001	11,284	1,134,856
Total operating revenues	<u>4,390,792</u>	<u>12,650,445</u>	<u>77,282</u>	<u>17,118,519</u>
<b>Operating expenses:</b>				
Salaries and benefits	1,945,891	3,496,249	2,326,667	7,768,807
Management and administrative	167,658	284,960	92,887	545,505
Services and supplies	510,613	2,315,150	17,853	2,843,616
Professional services	51,737	1,350,537	129,079	1,531,353
Facility maintenance	186,751	553,655	3,991	744,397
Provision for landfill closure/postclosure	-	2,601,124	-	2,601,124
Permits, licences and fees	40,251	991,972	29,286	1,061,509
Total operating expenses	<u>2,902,901</u>	<u>11,593,647</u>	<u>2,599,763</u>	<u>17,096,311</u>
Operating income (loss) before depreciation and amortization	1,487,891	1,056,798	(2,522,481)	22,208
Depreciation and amortization	<u>(388,062)</u>	<u>(3,921,317)</u>	<u>(44,552)</u>	<u>(4,353,931)</u>
Operating income (loss)	<u>1,099,829</u>	<u>(2,864,519)</u>	<u>(2,567,033)</u>	<u>(4,331,723)</u>
<b>Non-operating revenues (expenses):</b>				
Interest and investment earnings (loss)	258	464,393	-	464,651
Gain (Loss) on disposal of capital assets	14,389	195,082	850	210,321
Interest expense	(23,440)	(222,596)	-	(246,036)
Tierra Rejada Consortium	-	(191,730)	-	(191,730)
Other, net	-	80,902	-	80,902
Total non-operating revenues (expenses)	<u>(8,793)</u>	<u>326,051</u>	<u>850</u>	<u>318,108</u>
Income (loss) before transfers	<u>1,091,036</u>	<u>(2,538,468)</u>	<u>(2,566,183)</u>	<u>(4,013,615)</u>
Transfers in	-	-	2,566,183	2,566,183
Transfers out	<u>(1,180,445)</u>	<u>(1,385,738)</u>	<u>-</u>	<u>(2,566,183)</u>
Change in net position	<u>(89,409)</u>	<u>(3,924,206)</u>	<u>-</u>	<u>(4,013,615)</u>
Net position (deficit), beginning of year	<u>229,363</u>	<u>38,399,133</u>	<u>-</u>	<u>38,628,496</u>
Net position (deficit), end of year	<u>\$ 139,954</u>	<u>\$ 34,474,927</u>	<u>\$ -</u>	<u>\$ 34,614,881</u>

**VENTURA REGIONAL SANITATION DISTRICT**

**COMBINING SCHEDULE OF CASH FLOWS  
Fiscal Year Ended June 30, 2023**

	<b>Water and Wastewater</b>	<b>Solid Waste</b>	<b>Administration</b>	<b>Total</b>
Cash flows from operating activities:				
Receipts from customers for disposal and sanitation services	\$ -	\$ 11,804,949	\$ -	\$ 11,804,949
Receipts from customers for contract services	4,243,538	10,504	68,702	4,322,744
Receipts for other services	224,571	899,001	11,284	1,134,856
Payments to vendors for materials and services	(1,003,388)	(6,342,331)	(196,991)	(7,542,710)
Payments for salaries, benefits and contract labor	(1,748,056)	(2,705,466)	(1,486,443)	(5,939,965)
Net cash provided by (used for) operating activities	<u>1,716,665</u>	<u>3,666,657</u>	<u>(1,603,448)</u>	<u>3,779,874</u>
Cash flows from non-capital financing activities:				
Transfers from other funds	-	-	2,566,183	2,566,183
Transfers to other funds	(1,180,445)	(1,385,738)	-	(2,566,183)
Net cash provided by (used for) non-capital financing activities	<u>(1,180,445)</u>	<u>(1,385,738)</u>	<u>2,566,183</u>	<u>-</u>
Cash flows from capital and related financing activities:				
Acquisition and construction of capital assets	-	(2,054,677)	15,656	(2,039,021)
Principal received on notes receivable	169,047	-	-	169,047
Proceeds from sale of capital assets	19,410	195,385	850	215,645
Principal paid on capital debt	(168,811)	(2,297,316)	-	(2,466,127)
Interest paid on capital debt	(22,958)	(226,335)	-	(249,293)
Net cash provided by (used for) capital and related financing activities	<u>(3,312)</u>	<u>(4,382,943)</u>	<u>16,506</u>	<u>(4,369,749)</u>
Cash flows from investing activities:				
Interest and dividends from investments	258	448,780	-	449,038
Proceeds from sales and maturities of investments	-	8,927,499	-	8,927,499
Purchases of investments	-	(2,474,074)	-	(2,474,074)
Net cash provided by (used for) investing activities	<u>258</u>	<u>6,902,205</u>	<u>-</u>	<u>6,902,463</u>
Net increase (decrease) in cash and cash equivalents	533,166	4,800,181	979,241	6,312,588
Cash and cash equivalents (unrestricted and restricted), beginning of year	<u>(790,412)</u>	<u>4,014,190</u>	<u>542,529</u>	<u>3,766,307</u>
Cash and cash equivalents (unrestricted and restricted), end of year	<u><u>\$ (257,246)</u></u>	<u><u>\$ 8,814,371</u></u>	<u><u>\$ 1,521,770</u></u>	<u><u>\$ 10,078,895</u></u>
Reconciliation of cash and cash equivalents to statement of net position:				
Cash and cash equivalents	\$ (257,246)	\$ 5,902,506	\$ 1,521,770	\$ 7,167,030
Restricted cash and cash equivalents	-	2,911,865	-	2,911,865
Total cash and cash equivalents	<u><u>\$ (257,246)</u></u>	<u><u>\$ 8,814,371</u></u>	<u><u>\$ 1,521,770</u></u>	<u><u>\$ 10,078,895</u></u>

**VENTURA REGIONAL SANITATION DISTRICT**

**COMBINING SCHEDULE OF CASH FLOWS (CONTINUED)**  
**Fiscal Year Ended June 30, 2023**

	<b>Water and Wastewater</b>	<b>Solid Waste</b>	<b>Administration</b>	<b>Total</b>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:				
Operating income (loss)	\$ 1,099,829	\$ (2,864,519)	\$ (2,567,033)	\$ (4,331,723)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation and amortization	388,062	3,921,317	44,552	4,353,931
Other non-operating revenues and expenses, net	-	(110,828)	-	(110,828)
Changes in assets and liabilities:				
(Increase) decrease in assets:				
Accounts receivable – disposal and sanitation fees, net	-	170,897	-	170,897
Accounts receivable – contract services, net	127,338	(107,765)	2,704	22,277
Net OPEB asset	35,300	64,856	20,790	120,946
Prepaid and other	46,902	18,298	70,445	135,645
Deferred outflows	348,764	833,604	729,598	1,911,966
Increase (decrease) in liabilities:				
Accounts payable and accrued expenses	(93,280)	(72,015)	5,660	(159,635)
Accrued wages and compensated absences	(179,982)	(130,234)	34,370	(275,846)
Customer deposits	-	877	-	877
Net pension liability	1,050,468	1,909,958	1,325,007	4,285,433
Unearned revenue	-	(375,984)	-	(375,984)
Malibu Bay Club reserve	(50,021)	-	-	(50,021)
Tierra Rejada consortium reserve	-	52,835	-	52,835
Landfill closure/postclosure costs	-	2,242,761	-	2,242,761
Deferred inflows	(1,056,715)	(1,887,401)	(1,269,541)	(4,213,657)
Total adjustments	616,836	6,531,176	963,585	8,111,597
Net cash provided by (used for) operating activities	\$ 1,716,665	\$ 3,666,657	\$ (1,603,448)	\$ 3,779,874
Noncash investing, capital, and financing activities:				
Fair value adjustment to investments	\$ -	\$ (142,412)	\$ -	\$ (142,412)

**VENTURA REGIONAL SANITATION DISTRICT**

**TIERRA REJADA CLOSED LANDFILL - MITIGATION AND MONITORING COSTS**

**Fiscal Year Ended June 30, 2023**

	Post Closure			
	Environmental Monitoring	Post Closure Maintenance	Stormwater Repairs [a]	Total
<b>Mitigation expenses:</b>				
Operating materials and supplies	\$ -	\$ 332	\$ -	\$ 332
Lab services and supplies	5,583	-	-	5,583
Contractor construction	-	-	673,180	673,180
Contracted services	656	1,684	-	2,340
Environmental consultants	20,324	-	-	20,324
Professional services	26,568	2,015	33,260	61,843
Facility maintenance	243	690	-	934
Permit, fees and other	5,867	-	-	5,867
Total mitigation expenses	\$ 59,242	\$ 4,721	\$ 706,440	\$ 770,402
Mitigation funds received	\$ 46,735	\$ 38,120	\$ 752,510	\$ 837,365
Each party's share of mitigation funds	\$ 11,684	\$ 9,530	\$ 188,128	\$ 209,341
Each party's share of mitigation expenses	(14,810)	(1,180)	(176,610)	(192,601)
Each party's remaining share available/(deficit)	\$ (3,127)	\$ 8,350	\$ 11,518	\$ 16,741
Mitigation funds received from Consortium members	\$ 35,052	\$ 28,590	\$ 564,383	\$ 628,025
Mitigation expenses allocated to Consortium members	(44,431)	(3,541)	(529,830)	(577,802)
Cal OES payment received allocated to Consortium members [b]	-	-	2,612	2,612
Current year remaining obligation available/(deficit) from Consortium members	\$ (9,379)	\$ 25,049	\$ 37,165	\$ 52,835
Beginning Consortium members' obligation available/(deficit) balance: July 1, 2022				\$ 24,461
Current year net change				52,835
Ending Consortium members' obligation available/(deficit) balance: June 30, 2023				\$ 77,296
VRSD obligation of mitigation expenses	\$ 14,810	\$ 1,180	\$ 176,610	\$ 192,601
Cal OES payment received - VRSD share	-	-	(871)	(871)
VRSD net share of mitigation expenses	\$ 14,810	\$ 1,180	\$ 175,739	\$ 191,730

**Notes:**

Tierra Rejada Consortium is comprised equally of the following four parties:

- City of Simi Valley ("City")
- County of Ventura ("County")
- Rancho Simi Recreational and Park District ("Simi Park")
- Ventura Regional Sanitation District ("VRSD")

Amendment No. 6 to the July 18, 1991 Agreement was agreed to on September 5, 2019, in recognition of the fact that additional funding is needed to continue mitigation and monitoring at the closed Tierra Rejada Landfill and to address issues that may arise in the future.

By October 1st of each year of this Agreement, County, Simi Park and City shall each pay twenty-five percent (25%) of the total funding needed for each fiscal year to cover budgeted expenses, less the existing fund balance, to VRSD pursuant to the provisions of Amendment No.6. Each Party shall be obligated to pay, in addition to amounts previously paid, twenty-five percent (25%) but not to exceed \$120,000 based on the current projections through FY2024. If monitoring is required beyond FY2024 or if tasks beyond those currently anticipated are required, the agreement will be amended accordingly.

[a] Stormwater repairs consisted of repairs of slopes, riprap channels and mulch.

[b] California Office of Emergency Services (Cal OES) funds in the amount of \$3,482.82 received in connection with the 2019 Easy Fire.

**VENTURA REGIONAL SANITATION DISTRICT**  
**MALIBU BAY CLUB - OPERATING AND MAINTENANCE COSTS**  
**Fiscal Year Ended June 30, 2023**

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	Maintenance	Operations	Environmenta I Monitoring	Total
<b>Expenses:</b>				
Operating materials and supplies	\$ 22,387	\$ 29,440	\$ 710	\$ 52,536
Lab services and supplies	-	-	10,842	10,842
Contracted services	41,427	82,026	33,623	157,076
Property insurance	-	71,123	-	71,123
Facility maintenance	52	2,632	-	2,684
Permit, fees and other	-	9,755	-	9,755
Total mitigation expenses	\$ 63,866	\$ 194,975	\$ 45,175	\$ 304,016
			Annual sewer service fee [1]	198,321
			Interest and penalty revenue, net of County fees	262
			Total revenue	\$ 198,583
			Net surplus/(deficit)	\$ (105,433)
			Beginning reserve balance: July 1, 2022	\$ 88,831
			Current year activity	(105,433)
			Change in Assessment Receivable	1,768
			Ending reserve balance: June 30, 2023	\$ (14,834)

**Notes:**

The annual sewer service fees are based on the VRSD Ordinance No.115 - adopted on July 2, 2020, outlining sewer service charges imposed by the District on the residential units served by the Malibu Bay Club Onsite Wastewater Treatment System from July 1, 2020 through June 30, 2025.



# Statistical Section



## Ventura Regional Sanitation District

Annual Comprehensive Financial Report  
For the Fiscal Year Ended  
June 30, 2023



**Ventura Regional Sanitation District**  
Statistical Section

This part of the District’s annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District’s overall financial health.

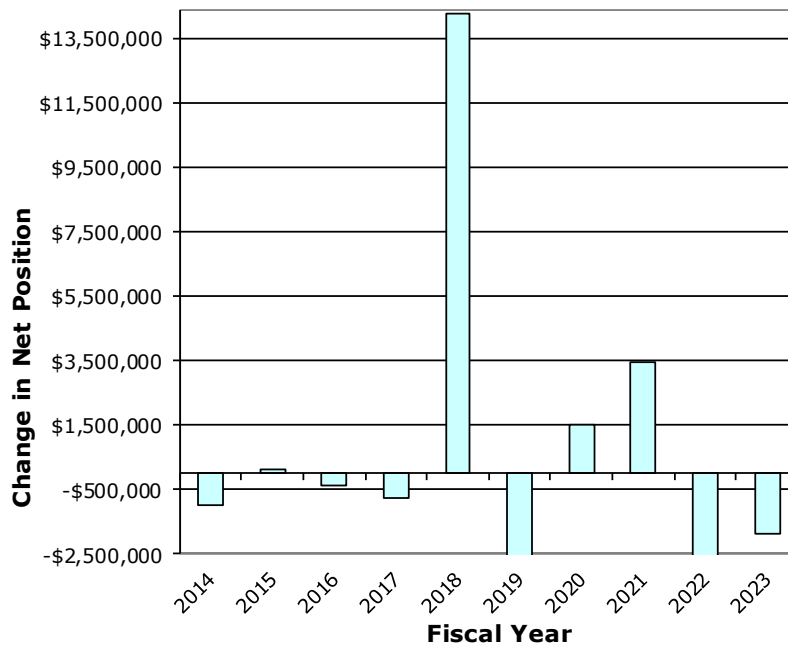
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<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the District’s financial performance and well-being have changed over time.	85
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the District’s most significant own-source revenues and wastewater service.	89
<b>Debt Capacity</b> These schedules help the reader assess the affordability of the District’s current levels of outstanding debt and the District’s ability to issue additional debt in the future.	92
<b>Demographic Information</b> These schedules offer demographic indicators to help the reader understand the environment within which the District’s financial activities take place.	95
<b>Operating Information</b> This schedule contains service and infrastructure data to help the reader understand how the information in the District’s financial report relates to the service the District provides.	99

## Ventura Regional Sanitation District

### Changes in Net Position and Net Position by Component Last Ten Fiscal Years

	Fiscal Year				
	2014	2015	2016	2017	2018
Changes in net position:					
Operating revenues <sup>(4)</sup>	\$ 20,033,901	21,872,303	21,495,639	21,309,468	30,641,270
Operating expenses <sup>(5)</sup>	(16,946,768)	(17,505,500)	(17,786,909)	(17,302,219)	(12,921,127)
Depreciation and amortization	(3,529,371)	(3,776,744)	(3,813,050)	(4,210,079)	(4,252,891)
<b>Operating income(loss)</b>	<b>(442,238)</b>	<b>590,059</b>	<b>(104,320)</b>	<b>(202,830)</b>	<b>13,467,252</b>
Non-operating revenues(expenses)					
Interest income	360,060	367,627	636,112	64,990	82,513
Gain/(loss) on sale of assets	4,832	(12,552)	47,883	1,100	16,823
Interest expense	(1,002,525) <sup>(1)</sup>	(922,435) <sup>(1)</sup>	(909,095) <sup>(1)</sup>	(649,977) <sup>(1)</sup>	(634,937)
Other revenue/(expense), net	108,262	95,784	(69,081)	40,783	1,352,219
Total non-operating revenues(expenses), net	(529,371)	(471,576)	(294,181)	(543,104)	816,618
<b>Net income before capital contribution</b>	<b>(971,609)</b>	<b>118,483</b>	<b>(398,501)</b>	<b>(745,934)</b>	<b>14,283,870</b>
Capital contributions	-	-	-	-	-
<b>Changes in net position</b>	<b>\$ (971,609)</b>	<b>118,483</b>	<b>(398,501)</b>	<b>(745,934)</b>	<b>14,283,870</b>
Net position by component:					
Net investment in capital assets	\$ 29,915,287	31,633,318	26,936,724	27,818,147	28,047,030
Amounts restricted	6,737,432	6,307,850	7,956,948	4,916,679	5,839,153
Unrestricted amounts	5,856,945 <sup>(1)</sup>	(2,110,647) <sup>(1)</sup>	538,348 <sup>(1)</sup>	1,951,260	14,401,924
<b>Total net position</b>	<b>\$ 42,509,664 <sup>(2)</sup></b>	<b>35,830,521 <sup>(2)</sup></b>	<b>35,432,020 <sup>(2)</sup></b>	<b>34,686,086 <sup>(2)</sup></b>	<b>48,288,107 <sup>(3)</sup></b>



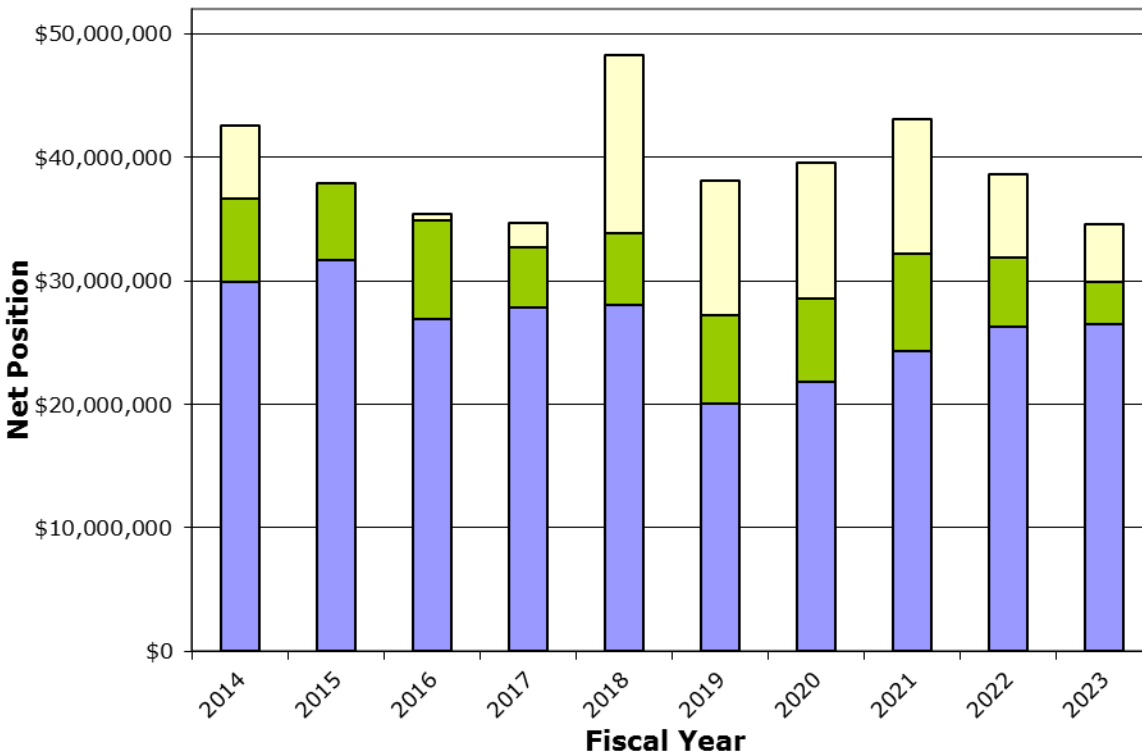
**Notes:**

- (1) The District made an adjustment to reflect the implementation of GASB Statement No. 63.
- (2) The District made an adjustment to reflect the implementation of GASB Statement No. 68.
- (3) The District made an adjustment to reflect the implementation of GASB Statement No. 74.
- (4) See Operating Revenue by Source Schedule.
- (5) See Operating Expenses by Activity Schedule.

**Source:** Ventura Regional Sanitation District Finance Department

**Ventura Regional Sanitation District**  
**Changes in Net Position and Net Position by Component (Continued)**  
**Last Ten Fiscal Years**

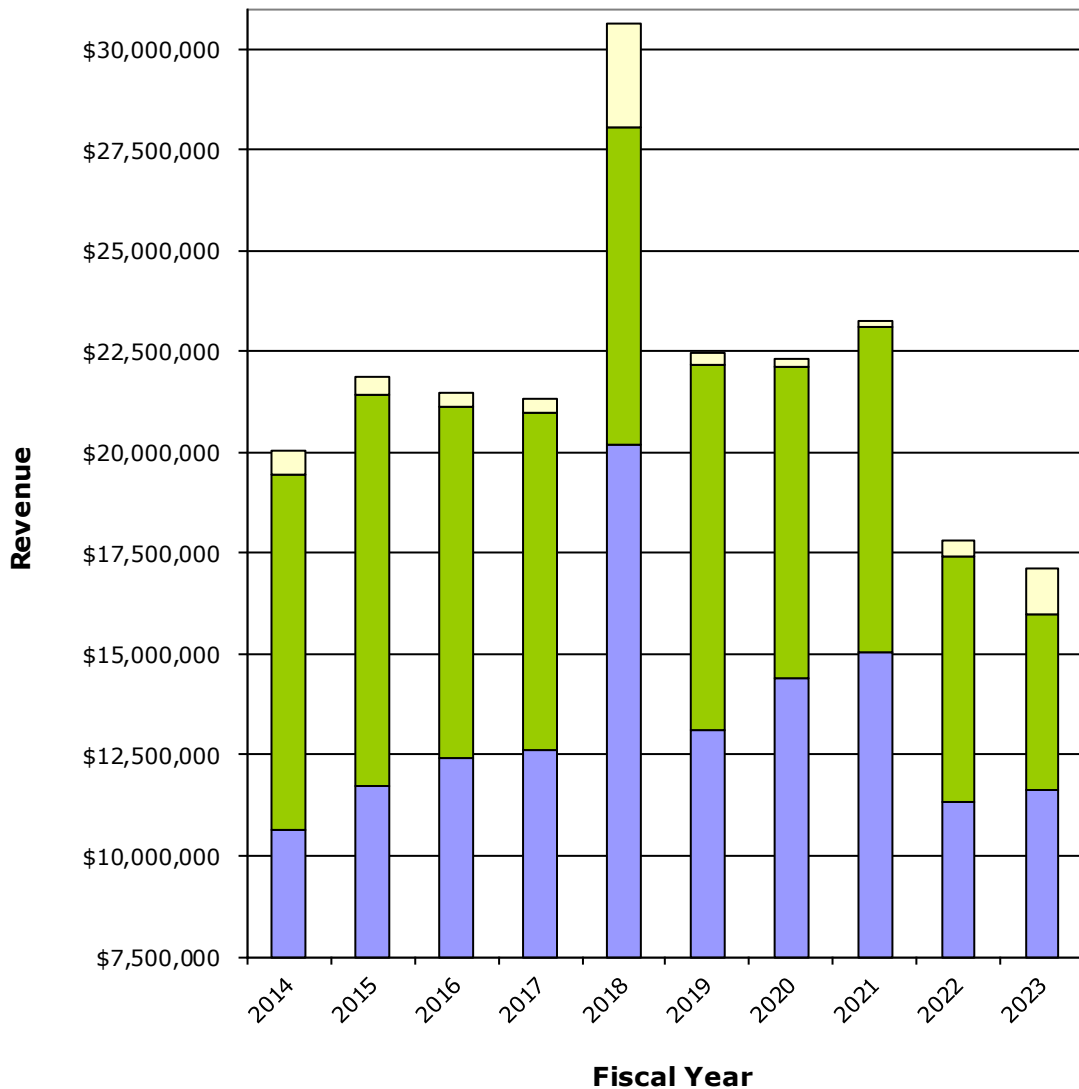
		<b>Fiscal Year</b>						
		<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>		
\$	22,458,166	22,323,137	23,247,107	17,818,414	17,118,519	Changes in net position:		
	(18,163,525)	(17,738,380)	(16,034,153)	(15,927,265)	(17,096,311)	Operating revenues <sup>(4)</sup>		
	(4,491,164)	(4,183,680)	(3,835,176)	(4,217,866)	(4,353,931)	Operating expenses <sup>(5)</sup>		
	(196,523)	401,077	3,377,778	(2,326,717)	(4,331,723)	Depreciation and amortization		
						<b>Operating income(loss)</b>		
	1,805,781	1,772,372	101,084	(1,119,540)	464,651	Non-operating revenues(expenses)		
	(11,448,766)	1,587	-	(632,973)	210,321	Interest income		
	(560,528)	(484,527)	(405,826)	(323,141)	(246,036)	Gain/(loss) on sale of assets		
	168,512	(188,568)	408,531	(9,224)	(110,828)	Interest expense		
	(10,035,001)	1,100,864	103,789	(2,084,878)	318,108	Other revenue/(expense), net		
	(10,231,524)	1,501,941	3,481,567	(4,411,595)	(4,013,615)	Total non-operating revenues(expenses), net		
						<b>Net income before capital contributions</b>		
	-	-	-	-	-	Capital contributions		
\$	(10,231,524)	1,501,941	3,481,567	(4,411,595)	(4,013,615)	<b>Changes in net position</b>		
\$	20,052,322	21,814,680	24,318,142	26,306,900	26,442,056	Net position by component:		
	7,163,970	6,729,028	7,867,679	5,603,799	3,485,933	Net investment in capital assets		
	10,840,291	11,014,816	10,854,270	6,717,797	4,686,892	Amounts restricted		
\$	38,056,583 <sup>(3)</sup>	39,558,524 <sup>(3)</sup>	43,040,091 <sup>(3)</sup>	38,628,496	34,614,881	Unrestricted amounts		
						<b>Total net position</b>		



## Ventura Regional Sanitation District

### Operating Revenue by Source Last Ten Fiscal Years

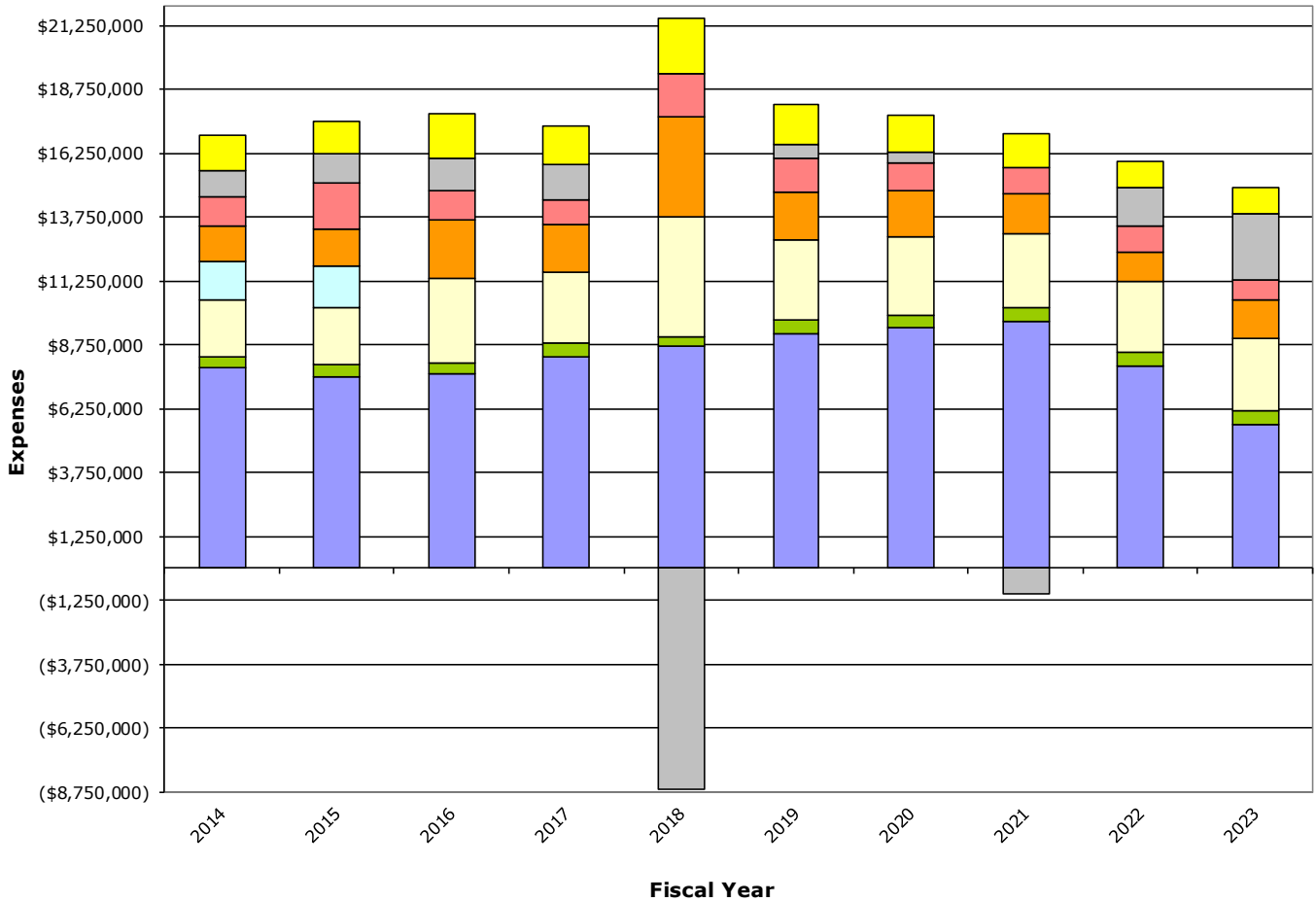
Fiscal Year	Disposal and Sanitation Fees	Contract Services	Other Revenues and Services	Total Operating Revenue
2014	10,618,088	8,810,556	605,257	20,033,901
2015	11,745,287	9,670,442	456,574	21,872,303
2016	12,412,112	8,737,303	346,224	21,495,639
2017	12,639,373	8,325,187	344,908	21,309,468
2018	20,174,869	7,902,095	2,564,306	30,641,270
2019	13,093,423	9,098,953	265,790	22,458,166
2020	14,390,887	7,740,883	191,367	22,323,137
2021	15,061,122	8,036,130	149,855	23,247,107
2022	11,325,669	6,084,140	408,605	17,818,414
2023	11,633,175	4,350,488	1,134,856	17,118,519



**Source:** Ventura Regional Sanitation District Finance Department

## Ventura Regional Sanitation District Operating Expenses by Activity Last Ten Fiscal Years

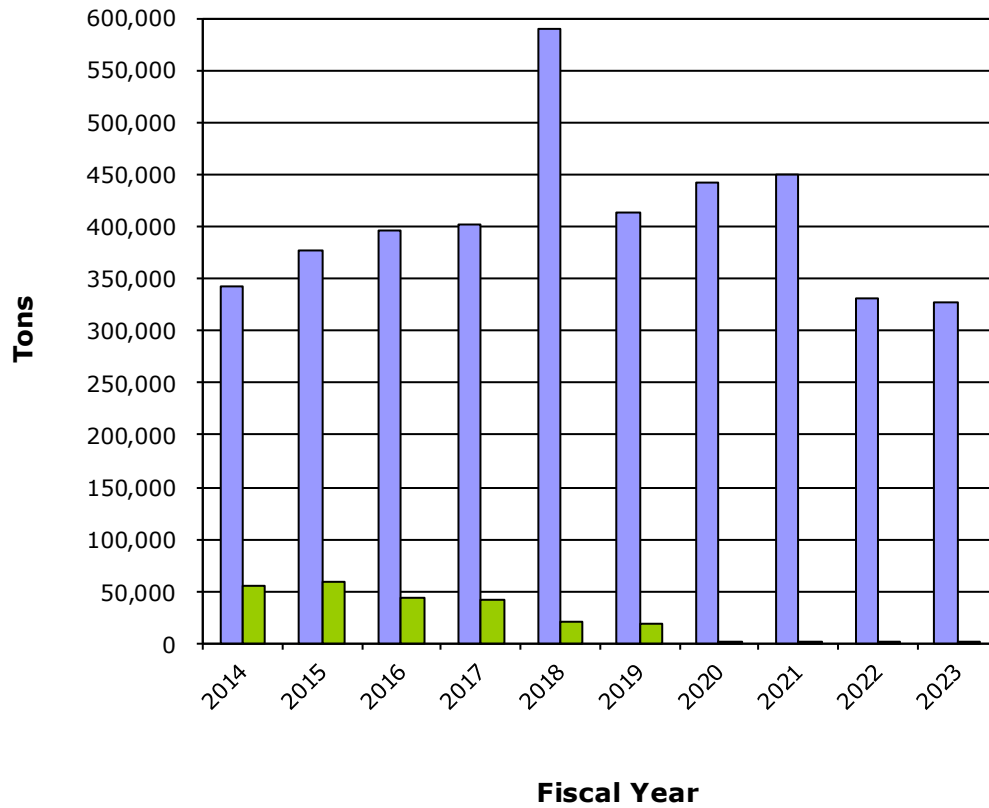
Fiscal Year	Salaries and Benefits	Management and Administrative	Services and Supplies	Contracted Services	Professional Services	Facility Maintenance	Provision for Landfill Closure and Postclosure	Permits, Licenses and Fees	Total Operating Expenses
2014	7,838,224	413,873	2,248,325	1,518,522	1,369,881	1,153,284	1,055,618	1,349,041	16,946,768
2015	7,491,214	490,233	2,241,771	1,582,187	1,503,108	1,774,248	1,162,802	1,259,937	17,505,500
2016	7,602,026	421,601	3,346,233	-	2,284,767	1,115,384	1,306,015	1,710,883	17,786,909
2017	8,276,815	535,080	2,760,303	-	1,915,247	951,660	1,364,226	1,498,888	17,302,219
2018	8,705,859	378,310	4,653,117	-	3,966,343	1,641,778	(8,628,028)	2,203,748	12,921,127
2019	9,195,430	527,310	3,142,015	-	1,851,660	1,327,901	549,941	1,569,268	18,163,525
2020	9,443,115	465,949	3,094,852	-	1,762,139	1,124,887	385,844	1,461,594	17,738,380
2021	9,689,261	492,832	2,906,022	-	1,553,901	1,056,850	(1,007,982)	1,343,269	16,034,153
2022	7,944,845	515,861	2,745,015	-	1,171,968	1,054,057	1,455,176	1,040,343	15,927,265
2023	7,768,807	545,505	2,843,616	-	1,531,353	744,397	2,601,124	1,061,509	17,096,311



Source: Ventura Regional Sanitation District Finance Department

**Ventura Regional Sanitation District**  
 Revenue Base  
 Last Ten Fiscal Years

Fiscal Year	Solid Waste Received (tons)	Biosolids Received (tons)
2014	342,268	54,972
2015	376,756	58,871
2016	395,365	44,322
2017	401,543	42,104
2018	590,693	20,915
2019	414,008	18,238
2020	441,412	483
2021	449,659	114
2022	330,532	256
2023	328,094	85



**Note:** See Schedule 2 "Operating Revenue by Source" for information regarding sanitation revenues.

**Sources:** Ventura Regional Sanitation District Finance Department



**Ventura Regional Sanitation District**  
**Revenue Rates<sup>(1)(3)</sup>**  
**Last Ten Fiscal Years**

<b>Tipping Fees<sup>(2)</sup></b>	<b>Fiscal Year</b>									
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Refuse <sup>(4)</sup>	\$39.60	\$39.60	\$39.60	\$39.60	\$39.60	\$39.60	\$39.60	\$39.60	\$40.39	\$41.94
Residual Refuse <sup>(5)</sup>	34.54	34.54	34.54	34.54	34.54	34.54	34.54	34.54	40.39	41.94
Hard-to-handle <sup>(6)</sup>	110.00	110.00	110.00	110.00	110.00	110.00	110.00	110.00	120.00	124.60

**Notes:**

- (1) Rates as of June 30 of each fiscal year.
- (2) Rates are per ton
- (3) Rates only represent non-contracted rates. Contracted rates making up over 90% of disposed refuse is not included.
- (4) "Refuse" is solid waste material legally permitted for disposal at the Landfill.
- (5) "Residual Refuse" is refuse transported by transfer trucks routed from transfer/materials recovery facilities.
- (6) "Hard-to-handle" fees apply to materials requiring special handling as determined by the Solid Waste Site Superintendent.

**Source:** Ventura Regional Sanitation District Board of Directors approved rate ordinances and resolutions

**Ventura Regional Sanitation District**  
Principal Customers  
Current Fiscal Year and Nine Years Ago

<b>Customer</b>	<b>2023</b>		<b>2014</b>	
	<b>Tons Processed</b>	<b>Percentage of Total</b>	<b>Tons Processed</b>	<b>Percentage of Total</b>
Gold Coast Recycling	284,842	86.8%	231,223	58.3%
City of Oxnard	-	N/A	73,529	18.5%
Oxnard Wastewater Treatment Plant	-	N/A	25,597	6.4%
Arakelian Enterprises, Inc.	14,896	4.5%	-	N/A
E.J. Harrison & Sons	13,488	4.1%	11,867	3.0%
City of Ventura Wastewater Treatment Plant	-	N/A	14,428	3.6%
Crown Disposal Company, Inc.	-	N/A	10,868	2.7%
City of Oxnard - Public Works Ad	-	N/A	10,724	2.7%
Hill Canyon Wastewater Treatment Plant	-	N/A	7,963	2.0%
Fillmore Wastewater Treatment Plant	-	N/A	2,914	0.7%
Perc Water Corporation	-	N/A	2,833	0.7%
Santa Clara Waste	-	N/A	1,388	0.3%
JTZ Inc. DBA Zaccaro Roll-off	-	N/A	369	0.1%
Aguilera Service	2,383	0.7%	-	N/A
HD Services Construction	1,145	0.3%	-	N/A
Myers Equipment, Inc.	749	0.2%	-	N/A
Ventura County PWA, Road Maintenance	511	0.2%	-	N/A
Geske's Hauling Service, Inc.	424	0.1%	418	0.1%
M. Maintenance Construction	398	0.1%	-	N/A
General Construction Cleanup	234	0.1%	-	N/A
Standard Industries	14	0.0%	84	0.0%
Cash Customers	7,349	2.2%	-	N/A
Other Customers	1,746	0.5%	3,035	0.8%
<b>Total Tons Processed</b>	<b>328,179</b>	<b>100.0%</b>	<b>397,240</b>	<b>100.0%</b>

**Source:** Ventura Regional Sanitation District

**Ventura Regional Sanitation District**  
Ratio of Outstanding Debt  
Last Ten Fiscal Years

Fiscal Year	Total		
	Amount <sup>(1)</sup>	Per Capita <sup>(2)</sup>	As a Share of Personal Income <sup>(3)(4)</sup>
2014	21,313,850	31.07	0.059%
2015	19,461,538	28.23	0.051%
2016	28,086,421	40.62	0.072%
2017	25,134,020	36.31	0.063%
2018	22,120,239	31.91	0.053%
2019	19,032,418	27.51	0.043%
2020	15,868,691	23.29	0.034%
2021	12,627,143	18.63	0.025%
2022	9,615,932	14.28	0.020%
2023	7,149,805	10.73	0.015%

**Sources:**

- (1) Ventura Regional Sanitation District Finance Department
- (2) State of California, Department of Finance; E-1 Population Estimates for Cities and Counties
- (3) US Bureau of Economic Analysis CA1 Personal Income Summary
- (4) 2022 Ventura County Economic Outlook: Forecast Summary - Estimates for 2022 & 2023

**Ventura Regional Sanitation District**  
**Pledged-Revenue Coverage**  
**Installment Agreements**  
**Last Ten Fiscal Years**

<b>District Total</b>	<b>Fiscal Year</b>				
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b>Revenue sources</b>					
Operating revenues	\$ 14,456,429	\$ 15,804,940	\$ 15,348,667	\$ 15,206,961	\$ 23,773,784
Non-operating revenues	354,195	353,340	621,765	62,062	73,913
Total revenue sources	<u>14,810,624</u>	<u>16,158,280</u>	<u>15,970,432</u>	<u>15,269,023</u>	<u>23,847,697</u>
<b>Expenses</b>					
Operating expenses	9,637,740	10,054,954	10,016,270	9,427,194	4,352,288
Non-operating expenses	-	-	-	-	-
Total expenses	<u>9,637,740</u>	<u>10,054,954</u>	<u>10,016,270</u>	<u>9,427,194</u>	<u>4,352,288</u>
Change in net position	5,172,884	6,103,326	5,954,162	5,841,829	19,495,409
<b>Installment payments</b>					
Principal	1,772,519	1,852,312	2,043,316	2,952,400	3,013,781
Interest	1,008,935	929,142	952,437	690,788	629,408
Total installment payments	<u>\$ 2,781,454</u>	<u>\$ 2,781,454</u>	<u>\$ 2,995,753</u>	<u>\$ 3,643,188</u>	<u>\$ 3,643,189</u>
Coverage	1.9	2.2	2.0	1.6	5.4
<b><u>Solid Waste</u></b>					
<b>Revenue sources</b>					
Operating revenues	\$ 10,894,198	\$ 11,921,343	\$ 12,586,681	\$ 12,852,217	\$ 22,540,839
Non-operating revenues	348,189	351,066	616,587	60,931	69,847
Total revenue sources	<u>11,242,387</u>	<u>12,272,409</u>	<u>13,203,268</u>	<u>12,913,148</u>	<u>22,610,686</u>
<b>Expenses</b>					
Operating expenses	7,008,171	7,428,993	8,482,137	8,608,387	4,052,019
Non-operating expenses	-	-	-	-	-
Total expenses	<u>7,008,171</u>	<u>7,428,993</u>	<u>8,482,137</u>	<u>8,608,387</u>	<u>4,052,019</u>
Change in net position	4,234,216	4,843,416	4,721,131	4,304,761	18,558,667
<b>Installment payments</b>					
Principal	827,450	864,649	943,656	1,754,341	1,789,189
Interest	479,811	442,612	446,043	488,883	454,036
Total installment payments	<u>\$ 1,307,261</u>	<u>\$ 1,307,261</u>	<u>\$ 1,389,699</u>	<u>\$ 2,243,224</u>	<u>\$ 2,243,225</u>
<b><u>Biosolids</u></b>					
<b>Revenue sources</b>					
Operating revenues	\$ 3,562,231	\$ 3,883,597	\$ 2,761,986	\$ 2,354,744	\$ 1,232,945
Non-operating revenues	6,006	2,274	5,178	1,131	4,066
Total revenue sources	<u>3,568,237</u>	<u>3,885,871</u>	<u>2,767,164</u>	<u>2,355,875</u>	<u>1,237,011</u>
<b>Expenses</b>					
Operating expenses	2,629,569	2,625,961	1,534,133	818,807	300,269
Non-operating expenses	-	-	-	-	-
Total expenses	<u>2,629,569</u>	<u>2,625,961</u>	<u>1,534,133</u>	<u>818,807</u>	<u>300,269</u>
Change in net position	938,668	1,259,910	1,233,031	1,537,068	936,742
<b>Installment payments</b>					
Principal	945,069	987,663	1,099,660	1,198,059	1,224,592
Interest	529,124	486,530	506,394	201,905	175,372
Total installment payments	<u>\$ 1,474,193</u>	<u>\$ 1,474,193</u>	<u>\$ 1,606,054</u>	<u>\$ 1,399,964</u>	<u>\$ 1,399,964</u>

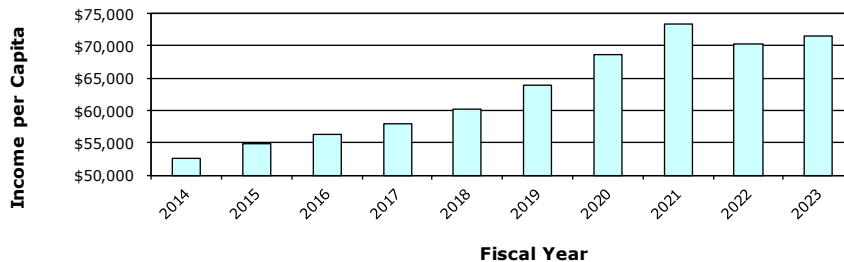
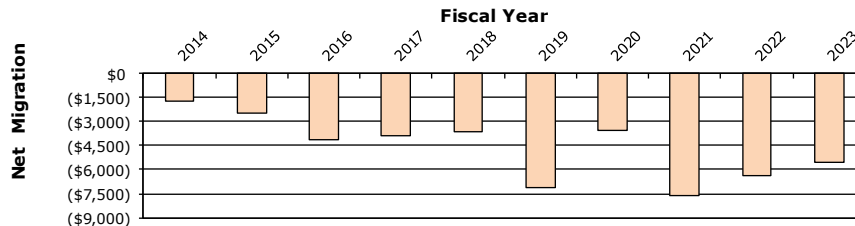
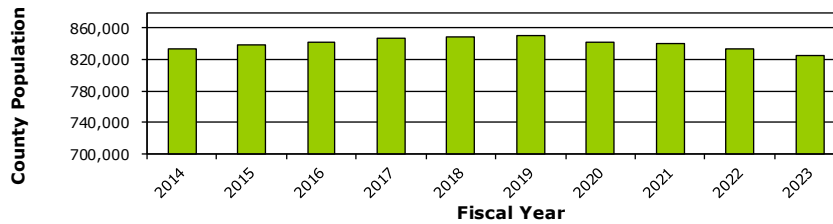
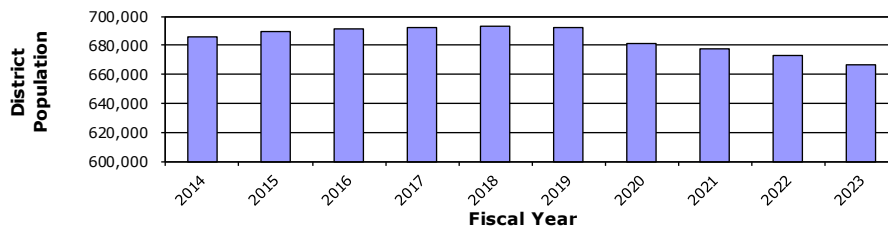
**Source:** Ventura Regional Sanitation District

**Ventura Regional Sanitation District**  
**Pledged-Revenue Coverage (Continued)**  
**Installment Agreements**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>					<b>District Total</b>
<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	
					Revenue sources
\$ 14,254,728	\$ 14,588,967	\$ 15,249,750	\$ 11,550,157	\$ 12,650,445	Operating revenues
1,565,617	1,564,705	31,406	-	740,377	Non-operating revenues
15,820,345	16,153,672	15,281,156	11,550,157	13,390,822	Total revenue sources
					Expenses
8,969,128	9,247,425	7,262,966	9,421,262	11,593,647	Operating expenses
-	-	-	1,119,918	414,326	Non-operating expenses
8,969,128	9,247,425	7,262,966	10,541,180	12,007,973	Total expenses
6,851,217	6,906,247	8,018,190	1,008,977	1,382,849	Change in net position
					Installment payments
3,087,822	3,163,728	3,241,547	3,011,210	2,466,129	Principal
555,367	479,461	401,642	321,861	249,353	Interest
\$ 3,643,189	\$ 3,643,189	\$ 3,643,189	\$ 3,333,071	\$ 2,715,482	Total installment payments
1.9	1.9	2.2	0.3	0.5	Coverage
					<b>Solid Waste</b>
					Revenue sources
\$ 13,277,859	\$ 14,563,795	\$ 15,242,841	\$ 11,550,157	\$ 12,650,445	Operating revenues
1,554,478	1,564,705	31,406	-	740,377	Non-operating revenues
14,832,337	16,128,500	15,274,247	11,550,157	13,390,822	Total revenue sources
					Expenses
8,424,630	9,168,132	7,246,275	9,421,262	11,593,647	Operating expenses
-	-	-	1,119,918	414,326	Non-operating expenses
8,424,630	9,168,132	7,246,275	10,541,180	12,007,973	Total expenses
6,407,707	6,960,368	8,027,972	1,008,977	1,382,849	Change in net position
					Installment payments
1,836,109	1,884,292	1,933,774	1,674,472	1,407,254	Principal
407,116	358,933	309,451	258,635	215,735	Interest
\$ 2,243,225	\$ 2,243,225	\$ 2,243,225	\$ 1,933,107	\$ 1,622,989	Total installment payments
					<b>Biosolids</b>
					Revenue sources
\$ 976,869	\$ 25,172	\$ 6,909	\$ -	\$ -	Operating revenues
11,139	-	-	-	-	Non-operating revenues
988,008	25,172	6,909	-	-	Total revenue sources
					Expenses
544,498	79,293	16,691	-	-	Operating expenses
-	-	-	-	-	Non-operating expenses
544,498	79,293	16,691	-	-	Total expenses
443,510	(54,121)	(9,782)	-	-	Change in net position
					Installment payments
1,251,713	1,279,436	1,307,773	1,336,738	1,058,875	Principal
148,251	120,528	92,191	63,226	33,618	Interest
\$ 1,399,964	\$ 1,399,964	\$ 1,399,964	\$ 1,399,964	1,092,493	Total installment payments

# Ventura Regional Sanitation District Demographic Statistics Last Ten Fiscal Years

County of Ventura						
Year	Population within District <sup>(1)</sup>	Unemployment Rate <sup>(3)</sup>	Population (people) <sup>(1)</sup>	Net Migration (people) <sup>(4)</sup>	Personal Income <sup>(2)</sup>	Personal Income per Capita <sup>(2)</sup>
2014	685,963	6.6%	833,801	(1,700) <sup>(5)</sup>	44,702,273	52,544
2015	689,341	5.7%	838,601	(2,500) <sup>(5)</sup>	47,182,666	54,834
2016	691,441	5.3%	842,946	(4,107)	48,503,552	56,356
2017	692,257	4.5%	846,922	(3,897)	49,994,234	57,944
2018	693,166	3.9%	848,921	(3,617)	52,515,048	60,207
2019	691,862	3.7%	850,802	(7,157)	53,964,282	63,833
2020	681,493	12.1%	842,886 <sup>(1)</sup>	(3,567)	57,863,763	68,647
2021	677,794	6.8%	840,093 <sup>(1)</sup>	(7,640)	61,619,080	73,375
2022	673,268	3.2%	833,652 <sup>(1)</sup>	(6,402)	61,900,000 <sup>(4)</sup>	70,199 <sup>(4)</sup>
2023	666,328	4.2%	825,653 <sup>(1)</sup>	(5,531)	65,100,000 <sup>(4)</sup>	71,434 <sup>(4)</sup>



- Sources:** (1) Population data obtained from California Department of Finance  
 (2) U.S. Bureau of Economic Analysis CAINC1 Personal Income Summary  
 (3) U.S. Bureau of Labor and Statistics, Local Area Unemployment Statistics, Metropolitan Area, not seasonally adjusted.  
 (4) 2022 Ventura County Economic Outlook: Forecast Summary - Estimates for 2022 & 2023  
 (5) Center for Economic Research & Forecasting-California Lutheran University:Ventura County Economy and Forecast 1Q22

**Notes:** Only County data is updated annually. Therefore, the District has chosen to use its data since the District believes that the County data is representative of the conditions and experience of the District.

**Ventura Regional Sanitation District**  
Principal Employers – County of Ventura  
Current Fiscal Year and Nine Years Ago

<b>Employer</b>	<b>2023<sup>(a)</sup></b>			<b>2014<sup>(b)</sup></b>		
	<b>Number of Employees</b>	<b>Rank</b>	<b>Percentage of Total Employed</b>	<b>Number of Employees</b>	<b>Rank</b>	<b>Percentage of Total Employed</b>
United States Naval Base	19,000	1	4.72%	14,547	1	3.61%
County of Ventura	10,778	2	2.68%	8,597	2	2.14%
Amgen, Inc.	5,500	3	1.37%	5,900	3	1.47%
Conejo Valley Unified School District	3,320	4	0.82%	1,935	8	0.48%
Bank of America	2,910	5	0.72%			
Ventura Unified School District	2,899	6	0.72%	1,818	9	0.45%
Oxnard Union High School District	2,825	7	0.70%			
Oxnard School District	2,634	8	0.65%			
Blue Cross of CA (previously Wellpoint, Inc.)	2,500	9	0.62%	2,913	4	0.72%
Community Memorial Hospital	2,000	10	0.50%	2,000	6	0.50%
Simi Valley Unified School District				2,229	5	0.55%
Dignity Health				1,840	7	0.46%
Los Robles Regional Med Center				1,615	10	0.40%
Total ten largest	54,366		13.74%	43,394		10.78%
Total all other	341,334		86.26%	359,206		89.22%
Total Employed in County	<u>395,700</u>	(c)	<u>100.00%</u>	<u>402,600</u>		<u>100.00%</u>

**Sources:**

(a) The List, Ventura County Employers, Pacific Coast Business Times, 2023.

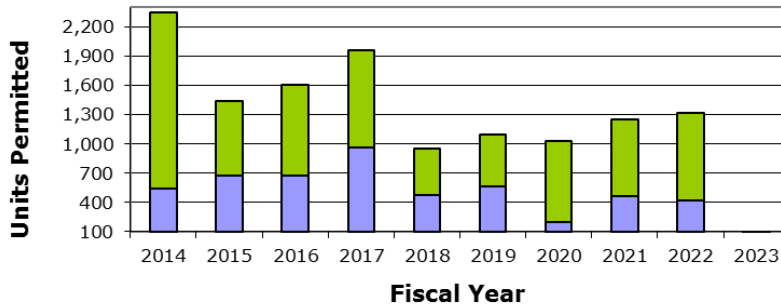
(b) 2014 Ventura County Real Estate and Economic Outlook as of January 2014.

(c) State of California Employment Development Department: Extracted from the America's Labor Market Information System (ALMIS) Employer Database, 2023, updated September 15, 2023.

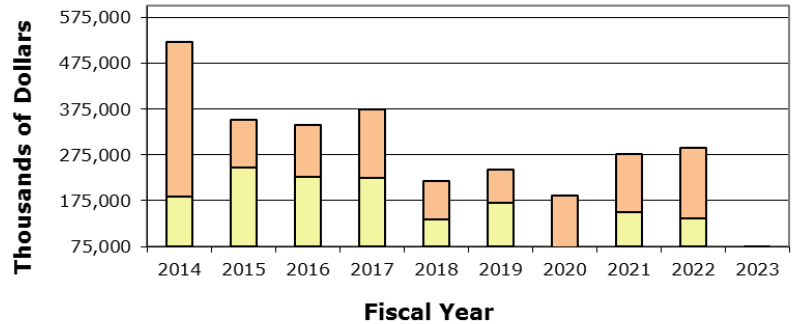
## Ventura Regional Sanitation District Building Permits – County of Ventura Last Ten Years

Fiscal Year	New Single Family Units (a)	New Multiple Family Units (a)	Total New Residential Units (a)	Total Single Family Unit Cost (000's) (a)	Total Multiple Family Unit Cost (000's) (a)	Total New Construction Costs (000's) (a)	Median Home Selling Price (dollars) (a)
2014	536	1,814	2,350	184,973	336,466	521,439	570,530
2015	678	755	1,433	248,427	102,057	350,484	606,156
2016	669	940	1,609	227,814	113,165	340,979	616,727
2017	961	995	1,956	225,447	147,741	373,188	626,938
2018	474	481	955	133,746	84,824	218,570	654,006
2019	558	537	1,095	170,030	72,504	242,534	658,125
2020	191	832	1,023	48,401	138,077	186,478	712,500
2021	467	784	1,251	149,758	127,666	277,424	827,500
2022	423	894	1,317	135,688	155,065	290,753	801,569
2023 (b)	NA	NA	1,177	NA	NA	NA	841,472

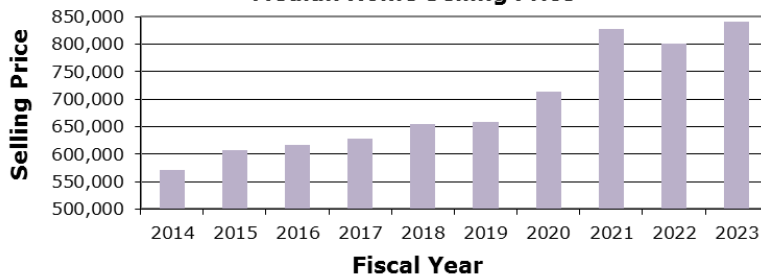
**New Residential Building Units Permitted**



**New Construction Costs**



**Median Home Selling Price**



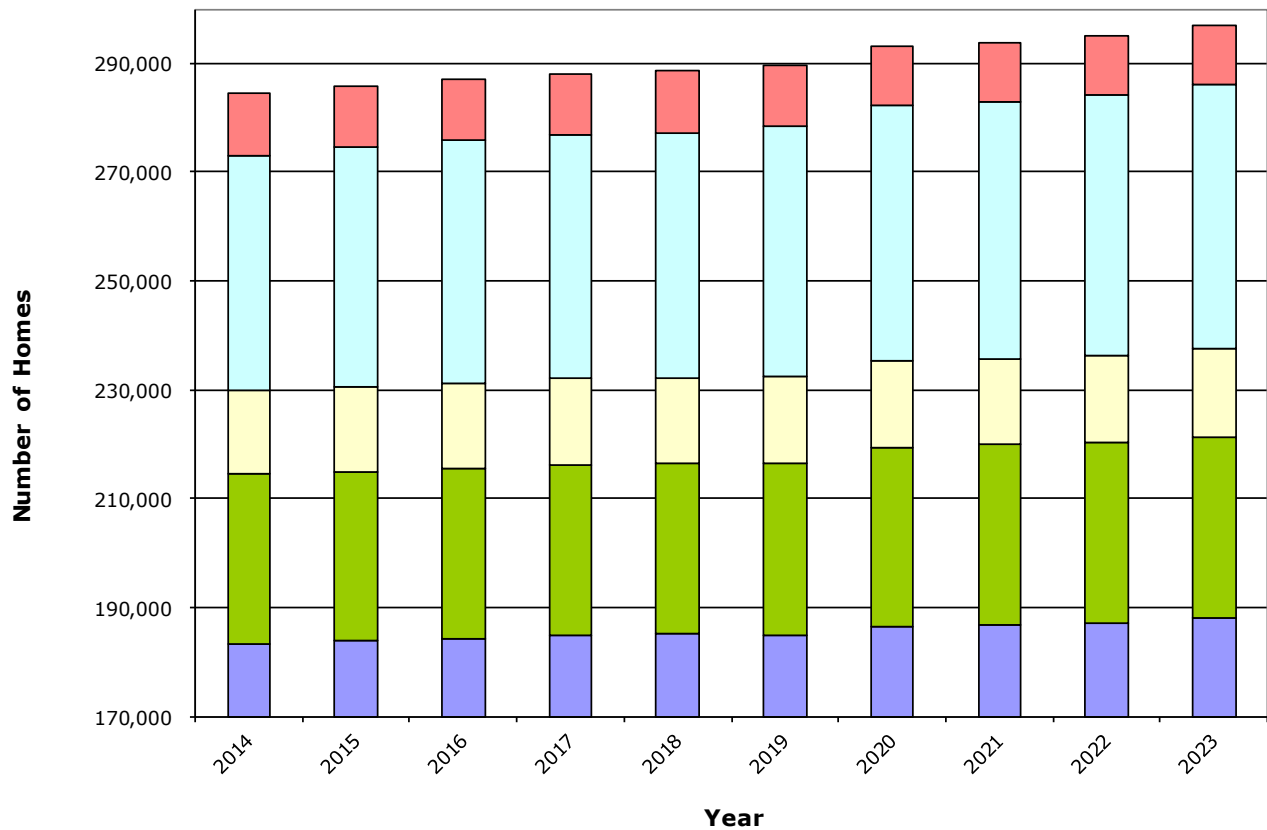
**Sources:**

- (a) California Labor Market Info - Ventura County Economic Indicators; publication Oct-23; no data available for 2023
- (b) 2022 Ventura County Economic Outlook, prepared by The California Economic Forecast



## Ventura Regional Sanitation District Housing Stock Estimates – County of Ventura Last Ten Fiscal Years

Calendar Year	Single Family Residential Detached	Single Family Residential Attached	Multiple 2 to 4 Units	Multiple 5 or More Units	Mobile Homes	Total All Housing
2014	183,389	31,018	15,641	43,100	11,341	284,489
2015	183,775	31,038	15,759	43,890	11,346	285,808
2016	184,141	31,259	15,886	44,444	11,350	287,080
2017	184,761	31,270	15,953	44,738	11,352	288,074
2018	185,053	31,281	15,947	44,949	11,349	288,579
2019	184,929	31,539	15,981	45,848	11,350	289,647
2020	186,369	33,003	15,815	47,022	10,871	293,080
2021	186,811	33,115	15,788	47,169	10,873	293,756
2022	187,223	33,143	16,048	47,700	10,875	294,989
2023	187,968	33,413	16,086	48,546	10,879	296,892

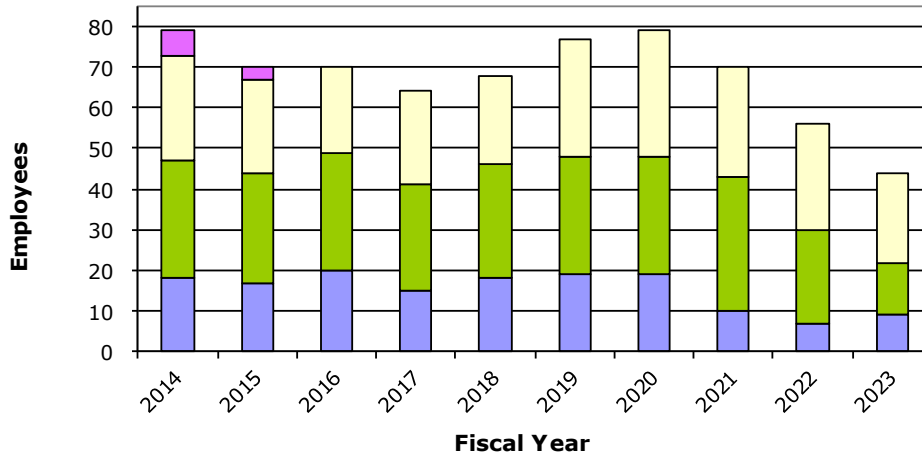


Source: CA Dept. of Finance Demographic Research Unit, E-5 City/County Population & Housing Estimates

**Ventura Regional Sanitation District**  
**Operating and Capacity Indicators (continued)**  
**Capital Asset Statistics by Function**

**District Employees by Department**

Fiscal Year	Central Services	Water & Wastewater	Solid Waste	Biosolids	Total
2014	18	29	26	6	79
2015	17	27	23	3	70
2016	20	29	21	-	70
2017	15	26	23	-	64
2018	18	28	22	-	68
2019	19	29	29	-	77
2020	19	29	31	-	79
2021	10	33	27	-	70
2022	7	23	26	-	56
2023	9	13	22	-	44



**Other Operating and Capacity Indicators**

Fiscal Year	District Area (Square Miles)	Collection System (Miles)	Treatment Capacity (MGD)	Average Dry Weather Flow (MGD)	Potable Water Capacity (MGM)	Recycled Water Capacity (MGM)	Landfill Acreage	Daily Landfill Capacity (tons)
2014	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2015	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2016	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2017	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2018	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2019	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2020	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2021	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2022	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500
2023	1,864	150	5.95	3.63	70.32	27.57	216.5	1,500

MGD - Millions of Gallons per Day  
MGM - Millions of Gallons per Month

**Sources:** Ventura Regional Sanitation District Finance Department

**Ventura Regional Sanitation District**  
**Operating and Capacity Indicators (continued)**  
**Capital Asset Statistics by Function**

<b>Function</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>Wastewater</b>										
Vehicles	24	27	26	26	28	22	26	26	17	17
Water truck	1	1	-	-	-	-	-	-	-	-
Forklifts/Hydraulic lifts	-	-	-	-	1	1	1	1	1	1
Golf Cart	1	1	-	-	-	1	1	1	-	-
Machinery & Equipment	16	16	15	15	15	17	17	18	15	13
Cranes	1	1	1	1	1	1	1	1	1	1
Heavy equipment	3	4	3	3	1	1	2	2	2	2
Trailers	-	-	-	-	-	-	-	-	-	-
Furniture & Fixtures	2	2	2	2	2	2	2	2	2	2
Computer equipment	3	4	5	5	5	5	5	5	5	5
Site security system	1	1	1	1	1	1	1	1	1	1
Buildings	1	1	1	1	1	1	1	1	1	1
Buildings (square footage)	5,880	5,880	5,880	5,880	5,880	5,880	5,880	5,880	5,880	5,880
Wastewater treatment system	1	1	1	1	1	1	1	1	1	1
Valew vacuum system	2	2	3	3	4	3	4	4	4	3
<b>Solid Waste</b>										
Vehicles	14	14	15	13	12	22	20	20	22	18
Golf Cart	1	1	2	2	2	1	1	1	2	2
Trailers	-	-	-	-	-	-	-	-	-	-
Machinery & Equipment	23	23	26	26	30	29	31	31	36	35
Forklifts/Hydraulic lifts	3	3	3	3	3	3	3	3	3	3
Heavy equipment	6	6	8	6	4	7	8	8	5	5
Compactor	2	2	2	2	2	2	2	2	1	1
Fuel truck	1	1	1	1	1	1	1	1	1	1
Water truck	2	2	2	2	3	3	3	3	3	3
Bulldozers	3	3	3	5	6	10	11	11	12	12
Computer equipment	10	11	13	13	13	13	13	14	14	15
Fuel tanks	3	3	3	3	3	3	3	3	3	3
Solar system	1	1	1	1	1	1	1	1	1	1
Buildings	3	3	4	4	4	4	4	4	4	4
Buildings (square footage)	3,480	3,480	3,480	3,480	3,480	3,480	3,480	3,480	3,480	3,480
Landfills	4	4	4	4	4	4	4	4	4	4
Scalehouse	2	2	2	1	1	1	1	1	1	1
Site security system	1	1	1	1	1	1	1	1	1	1
Leachate systems	2	2	1	1	-	-	-	-	-	-
Gas monitoring wells	4	4	4	4	4	4	4	4	4	4
Water wells	7	7	7	7	7	7	7	7	7	7
Water tanks	4	4	4	4	4	4	4	4	4	4
Land (acreage)	652	652	652	652	652	652	652	652	652	652
<b>Biosolids</b>										
Trailers	16	16	15	15	14	-	-	-	-	-
Machinery & Equipment	3	3	3	3	3	-	-	-	-	-
Vehicles	1	1	1	1	1	-	-	-	-	-
Water tank	2	2	2	2	2	-	-	-	-	-
Irrigation system	1	1	1	1	1	-	-	-	-	-
Biosolids facility	1	1	1	1	1	1	1	1	-	-
Microturbine generation station	1	1	1	1	1	1	1	1	-	-
Landfill gas treatment skid	1	1	1	1	1	1	1	1	-	-
<b>Central Administration</b>										
Vehicles	1	1	2	2	1	1	1	1	-	-
Machinery & Equipment	6	6	10	10	10	9	9	9	6	6
Furniture & Fixtures	6	6	2	2	2	2	2	2	-	-
Computer equipment	8	11	16	18	19	19	20	22	21	21

**Sources:** Ventura Regional Sanitation District Finance Department



**VENTURA REGIONAL SANITATION DISTRICT**

**Audit Communications**

**Year ended June 30, 2023**

**VENTURA REGIONAL SANITATION DISTRICT**

**Audit Communications**

**Year ended June 30, 2023**

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## **REQUIRED AUDIT COMMUNICATIONS**

Board of Directors  
Ventura Regional Sanitation District  
Ventura, California

We have audited the financial statements of the Ventura Regional Sanitation District for the year ended June 30, 2023. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, as well as certain information related to the planned scope and timing of our audit. Professional standards also require that we communicate to you the following information related to our audit.

### **Our Responsibility in Relation to the Financial Statement Audit**

As communicated in our engagement letter, our responsibility, as described by professional standards, is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the District solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

### **Planned Scope and Timing of the Audit**

We conducted our audit consistent with the planned scope and timing we previously communicated.

### **Compliance with All Ethics Requirements Regarding Independence**

The engagement team, others in our firm, as appropriate, and our firm have complied with all relevant ethical requirements regarding independence under the American Institute of Certified Public Accountants ("AICPA") independence standards, contained in the Code of Professional Conduct.

We identified self-review threats to independence as a result of non-attest services provided. Those non-attest services included the preparation of the financial statements and recording journal entries detected during the audit process. To mitigate the risk, management has compared the draft financial statements and footnotes to the underlying accounting records to verify accuracy.

Additionally, we utilize a quality control reviewer to perform a second review of journal entries and the financial statements. We believe these safeguards are sufficient to reduce the independence threats to an acceptable level.

### **Significant Risks Identified**

As a result of a new accounting pronouncement, Governmental Accounting Standards Board 96: Subscription IT Arrangements, we identified the new standard as a significant risk as part of the audit risk assessment.

### **Qualitative Aspects of the Entity's Significant Accounting Practices**

#### *Significant Accounting Policies*

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the District is included in Note 1 to the financial statements. There have been no initial selection of accounting policies and no changes in significant accounting policies or their application during fiscal year 2023. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

#### *Significant Accounting Estimates*

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements are the following:

- Management's estimate of the useful lives of capital assets, which is based on the period over which the assets will be of economic benefit to the entity, as well as historical experience of management's use of certain assets.
- Management's estimate of other post employment benefit obligations and net pension liability, which is based on the actuarial valuations performed on behalf of management in accordance with GASB 75 and GASB 68.

We evaluated the key factors and assumptions used to develop the above listed estimates and determined that it is reasonable in relation to the basic financial statements taken as a whole and in relation to the applicable opinion units.

#### *Financial Statement Disclosures*

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the District's financial statements relate to:

- Disclosures regarding net pension liability as disclosed in the financial statements. The disclosures are based on third-party actuarial valuations received and internally calculated amounts.



- Disclosures regarding OPEB Liability as disclosed in the financial statements. The disclosures are based on third-party actuarial valuations received and internally calculated amounts.

### **Significant Difficulties Encountered during the Audit**

We encountered no difficulties in dealing with management relating to the performance of the audit.

### **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards also require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole and each applicable opinion unit. There was one passed audit adjustment for an immaterial lease, whose effect in the current period, as determined by management, is immaterial, both individually and in the aggregate, to the financial statements taken as a whole. Uncorrected misstatements or matters underlying those uncorrected misstatements could potentially cause future-period financial statements to be materially misstated, even though the uncorrected misstatements are immaterial to the financial statements currently under audit.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. There were no material misstatements noted as a result of our audit procedures.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the District's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

### **Representations Requested from Management**

We have requested certain written representations from management dated November 28, 2023.

### **Management's Consultations with Other Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

### **Other Significant Matters, Findings, or Issues**

In the normal course of our professional association with the District, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, significant events or transactions that occurred during the year, operating and regulatory conditions affecting the entity, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as the District's auditors.

## **Other Information Included in the Annual Comprehensive Financial Report**

Pursuant to professional standards, our responsibility as auditors for other information, whether financial or nonfinancial, included in the District's annual report, does not extend beyond the information identified in the audit report, and we are not required to perform any procedures to corroborate such other information. However, in accordance with such standards, we have read the information and considered whether such information, or the manner of its presentation, was materially inconsistent with its presentation in the financial statements.

Our responsibility also includes communicating to you any information which we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.

This information is intended solely for the information and use of Board of Directors and management of Ventura Regional Sanitation District and is not intended to be, and should not be, used by anyone other than these specified parties.

*Davis Farr LLP*

Irvine, California  
November 28, 2023

**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

Board of Directors  
Ventura Regional Sanitation District  
Ventura, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Ventura Regional Sanitation District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise basic financial statements, and have issued our report thereon dated November 28, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Ventura regional Sanitation District’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ventura regional Sanitation District’s internal control. Accordingly, we do not express an opinion on the effectiveness of Ventura regional Sanitation District’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Ventura regional Sanitation District’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Davis Ferr LLP*

Irvine, California  
November 28, 2023